

Meggan Herington, AICP, Executive Director El Paso County Planning & Community Development O: 719-520-6300

MegganHerington@elpasoco.com 2880 International Circle, Suite 110 Colorado Springs, CO 80910 Board of County Commissioners Holly Williams, District 1 Carrie Geitner, District 2 Stan VanderWerf, District 3 Longinos Gonzalez, Jr., District 4 Cami Bremer, District 5

#### SUMMARY MEMORANDUM

TO: El Paso County Board of County Commissioners

FROM: Planning & Community Development

DATE: 10/10/2024

RE: SKP237 Esteban Rodriguez Sketch Plan

#### **Project Description**

A request by Brent Houser Enterprises, LLC for approval of a 493.21-acre Sketch Plan consisting of approximately 119.73 acres allocated toward single-family residential uses with a minimum lot size of 5 acres, 312.84 acres allocated toward single-family residential uses with a minimum lot size of 2.5 acres, 15.07 acres allocated toward commercial uses, 8.52 acres allocated toward open space, 5.90 acres allocated toward stormwater detention facilities, and 30.21 acres allocated toward proposed rights-of-way. At full build-out, the maximum development potential contemplated within the Sketch Plan area consists of 142 single-family residential lots and 15.07 acres of commercial development. The property is currently zoned A-35 (Agricultural) and is located on the south side of Judge Orr Road, approximately 1 mile east of the intersection of Judge Orr Road and Curtis Road/Stapleton Road. The item was heard on the regular agenda at the September 19, 2024, Planning Commission meeting, and was recommended for approval with a vote of 8-0. (Parcel Nos. 4300000534, 4300000537, and 4300000538) (Commissioner District No. 2)

#### Notation

Please see the Planning Commission Minutes for a complete discussion of the topic and the project manager's staff report for staff analysis and conditions.

#### Planning Commission Recommendation and Vote

Fuller moved / Trowbridge seconded for approval, for the Sketch Plan, utilizing the resolution attached to the staff report, with 2 conditions and 3 notations, that this item be forwarded to the Board of County Commissioners for their consideration. The motion was **approved** (8-0). The item was heard as a regular agenda item.

#### Discussion

The item was heard as a regular agenda item; however, no opposition was present, and there was minimal discussion. Discussion at the hearing was primarily focused on potential sources for water and on the applicant's proposed open space sites.

#### **Attachments**

- 1. Planning Commission Minutes from 9/19/2024.
- 2. Signed Planning Commission Resolution.
- 3. Planning Commission Staff Report.
- 4. Draft BOCC Resolution.



**COLORADO** 

Meggan Herington, AICP, Executive Director El Paso County Planning & Community Development

**0:** 719-520-6300

MegganHerington@elpasoco.com 2880 International Circle, Suite 110 Colorado Springs, CO 80910

#### **Board of County Commissioners**

Holly Williams, District 1 Carrie Geitner, District 2 Stan VanderWerf, District 3 Longinos Gonzalez, Jr., District 4 Cami Bremer, District 5

#### **EL PASO COUNTY PLANNING COMMISSION**

#### **MEETING RESULTS (UNOFFICIAL RESULTS)**

Planning Commission (PC) Meeting Thursday, September 19, 2024, El Paso County Planning and Community Development Department 2880 International Circle – Second Floor Hearing Room Colorado Springs, Colorado

#### **REGULAR HEARING, 9:00 A.M.**

**PC MEMBERS PRESENT AND VOTING:** THOMAS BAILEY, SARAH BRITTAIN JACK, JIM BYERS, BECKY FULLER, BRYCE SCHUETTPELZ, WAYNE SMITH, TIM TROWBRIDGE, AND CHRISTOPHER WHITNEY.

PC MEMBERS VIRTUAL AND VOTING: NONE

PC MEMBERS PRESENT AND NOT VOTING: NONE

PC MEMBERS ABSENT: JAY CARLSON, JEFFREY MARKEWICH

**STAFF PRESENT:** MEGGAN HERINGTON, JUSTIN KILGORE, KYLIE BAGLEY, RYAN HOWSER, EDWARD SCHOENHEIT, DANIEL TORRES, GILBERT LAFORCE, MARCELLA MAES, ERIKA KEECH, AND LORI SEAGO.

#### **OTHERS PRESENT AND SPEAKING:**

#### 1. REPORT ITEMS

**Ms.** Herington stated she did not have any updates.

**Mr. Kilgore** stated he did not have any updates.

The next PC Hearing is Thursday, October 3<sup>rd</sup>, 2024, at 9:00 A.M.

#### 2. CALL FOR PUBLIC COMMENT FOR ITEMS NOT ON THE HEARING AGENDA - NONE

#### 3. CONSENT ITEMS

**A. Adoption of Minutes** for meeting held September 5<sup>th</sup>, 2024.

PC ACTION: THE MINUTES WERE APPROVED AS PRESENTED BY UNANIMOUS CONSENT (8-0).

### B. SF2325 BAGLEY

### FINAL PLAT RHETORIC SUBDIVISION

A request by N.E.S. Inc., for approval of a 32.62-acre Final Plat creating two industrial lots. The property is zoned I-3 (Heavy Industrial) and is located one quarter mile southeast of the intersection of Vollmer Road and North Marksheffel Road and is directly southwest of the intersection of North Marksheffel Road and Sterling Ranch Road. (Parcel No. 5300000743) (Commissioner District No. 2)

#### **STAFF & APPLICANT PRESENTATIONS**

**Mr. Trowbridge** said the Planning Commission typically does not see a Final Plat, and asked if it was because the water finding was not done at the Preliminary Plan stage?

**Ms. Bagley** answered that is correct and said they did a combined Final Plat/Preliminary Plan so there is a water finding associated with this plat.

#### NO PUBLIC COMMENT OR FURTHER DISCUSSION.

PC ACTION: BRITTAIN JACK MOVED / BYERS SECONDED TO RECOMMEND APPROVAL OF CONSENT ITEM 3B, FILE NUMBER SF2325 FOR A FINAL PLAT, RHETORIC SUBDIVISION, UTILIZING THE RESOLUTION ATTACHED TO THE STAFF REPORT WITH NINE (9) CONDITIONS AND THREE (3) NOTATIONS, AND A RECOMMENDED FINDING OF SUFFICIENCY WITH REGARD TO WATER QUALITY, QUANTITY, AND DEPENDABILITY, THAT THIS ITEM BE FORWARDED TO THE BOARD OF COUNTY COMMISSIONERS FOR THEIR CONSIDERATION. THE MOTION TO RECOMMEND APPROVAL PASSED (8-0).

IN FAVOR: BAILEY, BRITTAIN JACK, BYERS, FULLER, TROWBRIDGE, WHITNEY, SCHUETTPELZ, AND SMITH.

IN OPPOSITION: NONE COMMENTS: NONE

4. CALLED-UP CONSENT ITEMS - NONE

5. REGULAR ITEMS

A. SKP237 HOWSER

## SKETCH PLAN ESTEBAN RODRIGUEZ

A request by Brent Houser Enterprises, LLC for approval of a 493.21-acre Sketch Plan consisting of approximately 119.73 acres allocated toward single-family residential uses with a minimum lot size of 5 acres, 312.84 acres allocated toward single-family residential uses with a minimum lot size of 2.5 acres, 15.07 acres allocated toward commercial uses, 8.52 acres allocated toward parks and open space, 5.90 acres allocated toward stormwater detention facilities, and 30.21 acres allocated toward proposed rights-of-way. At full build-out, the maximum development potential contemplated within the Sketch Plan area consists of 142 single-family residential lots and 15.07 acres of commercial development. The property is currently zoned A-35 (Agricultural) and is located on the south side of Judge Orr Road, approximately 1 mile east of the intersection of Judge Orr Road and Curtis Road/Stapleton Road. (Parcel Nos. 4300000534, 4300000537, and 4300000538) (Commissioner District No. 2)

#### **STAFF & APPLICANT PRESENTATIONS**

Ms. Brittain Jack asked Mr. Guman if a central water system like that is paid for by the special district.

Mr. Guman confirmed

Ms. Brittain Jack asked do the other developments become members of that district.

**Mr. Guman** answered they met with the County Attorney as the applicant for BOCES to discuss the requirements for creating a Metro District, Water District, or Special Improvement District. He said the details are still being developed, as they are exploring a hybrid approach that balances private and public interests. The water district would be funded by the public entity, with BOCES potentially covering costs for the water treatment facility and extending water mains to adjacent properties.

At this stage, the Service Plan has not yet been drafted or reviewed by the County Attorney. He submitted applications with the understanding that if issues arise, the Rodriquez Subdivision can operate independently, based on the available water supply to support the development without needing to join the water district. He will have all details finalized when the Preliminary Plan and development plan are presented to the Planning Commission.

**Ms. Brittain Jack** asked when establishing a water district, how many homes can it serve considering that there are several development members involved.

**Mr. Guman** answered they had proposed the BOCES campus to include up to 121 single-family staff housing units, although the likely estimate is around 75 to 80 homes. Additionally, there are 142 homes proposed in the Rodriquez Sketch Plan and 92 homes in the Jane Davis Sketch Plan, which the Planning Commission has not yet seen.

The water resources plan accounts for all three developments. Combining these, he said they will have adequate resources to provide water, contingent on the central water system extending to all developments. The water treatment facility is currently being planned and engineered to accommodate the total demand from these projects.

He said they do not yet have signed agreements or contracts with the private developments to participate in the central water system that BOCES will develop. The central water facility is designed to provide sufficient water for all three developments.

**Ms. Brittain Jack** asked rather than drilling wells all the time why we don't do this more often and how many communities can be served in the County this way.

**Mr. Guman** answered the Planning Commission is likely aware that water issues arise with nearly every application that is reviewed. The estimated cost for developing a water treatment facility, which BOCES will manage, is approximately \$5.5 million. This substantial expense may explain why many developers opt for drilling wells instead.

However, they see a significant opportunity to create a central water facility that could serve 350 to 400 homes from a single supply. This facility would require the drilling of one to two wells, and while they await their engineer's proposals, they believe it remains a viable option for the future.

Currently, there are three large developments adjacent to one another, excluding Saddle Horn Ranch, which has its own water treatment facility. In contrast, Saddlehorn Ranch utilizes a central water system with no wells. This model could serve as an excellent reference for future adjacent developments.

While establishing a central water facility involves considerable costs, the long-term benefits and efficiencies it could provide are worth serious consideration.

**Mr. Byers** stated he was disappointed that the park was going away. There appears to be a Metro District and an HOA proposed, and asked why wouldn't one of those maintain the park.

**Mr. Guman** answered if the park would come to fruition that would be an option.

**Mr. Byers** asked didn't he just say that a park would not be part of the plan.

**Mr. Guman** answered the park is not being required by County Parks. On the first review plan this park is not on the County's list. The County did ask for fees.

**Mr. Byers** stated fees would work but why not as the developer, install the amenity and let the district maintain it.

**Mr. Guman** stated that was something that he doesn't know if he can answer. If the County does not choose to have a park in that location, then what Mr. Byers is suggesting would be a private park.

Mr. Byers answered if it was a Metro District, it would be open to the public.

**Mr. Guman** replied that the review raises important considerations regarding the responsibilities of the Metro District in relation to the Rodriquez Subdivision and other developments. It is not necessarily the case that the Metro District would be responsible for all developments within its service area, including the Rodriquez Subdivision. If the Metro District encompasses this area, it could be accountable for various developments, such as those from BOCES or Davis, which are not public entities. This distinction is crucial for understanding the scope of the Metro District's responsibilities and its implications for service provision.

**Mr. Byers** stated once the Metro District is created, he believes that is does create a public facility and you can't restrict the park.

**Mr. Guman** stated he would have to defer to the County Attorney.

**Mr. Byers** – stated he believes that open space is a crucial amenity, and that the County does not mandate its inclusion. As a landscape architect, you likely appreciate the value of this aspect. He recommends that we seriously consider its incorporation into the plans.

Additionally, he had a question regarding the drainage and asked about the proposed concept for addressing the drainage crossings. There are two points where the drainage crosses the site, and it seems likely that some form of structure will be necessary unless there are alternative solutions being considered.

**Mr. Guman** showed on the Sketch Plan where the two crossings would be and said drainage would be handled the way that Saddlehorn Ranch was approved. There are culverts that go beneath the street to accommodate any drainage in those areas. He said they are including the "no build area" in those drainage areas as part of the open space calculation. We are at about 16 to 17 percent open space

excluding the park. He said if they are directed to develop an 8-acre park that the County's Park Department doesn't want or need, we would be glad to reevaluate.

**Ms. Seago** spoke in defense of the County Parks Department and said it is not generally the policy of El Paso County to own or maintain what is often called neighborhood parks, pocket parks, or these smaller parks that are within neighborhoods. The County typically maintains regional parks, regional trails and other regional facilities. She certainly doesn't want to speak for the developer or impugn the developer, from the County Parks Department perspective to say that the County is not interested in operating a park here doesn't mean that the County Parks Department is saying that a park would not be a benefit or that there is no need for a park.

**Mr. Byers** mentioned funding for the park and maintenance of the park could be handled by a Metro District.

**Ms. Seago** answered it could be handled by a metro district but could not be handled by a water district. Those are two separate districts. Park maintenance also could be handled by an HOA.

**Mr. Byers** mentioned the Sketch Plan does not show connection to Saddlehorn although Mr. Guman stated that there was a proposed connection.

**Mr. Guman** answered the circulation plan which you are looking at essentially shows our major collector system not minor streets. Mr. Guman showed the Sketch Plan where the streets are located.

**Mr. Bailey** mentioned that he could not see the cursor where he was showing the location of the streets and asked if it was right below the park? He said at the Sketch Plan level, the concept of a connection is really all the detail that is needed at this time.

**Mr. Guman** pointed out that as Daniel Torres (County Engineer) had mentioned also, when he showed the three points of connection you can see where access three is located there. Mr. Guman showed a slide of what they are planning.

**Ms. Fuller** stated they are getting off track as far as talking about the park and that is with the review criteria that comes later. To her an 8-acre to  $8\frac{1}{2}$  - acre park where all the lots are 2.5-acre lots, she doesn't believe it is meaningful to the people that will live there. She said to rely on the future customers to make that decision and we do not need to talk about where roads are going to connect at this moment.

**Mr. Guman** responded that their request demonstrates that this is very compatible with Judge Orr Road corridor. This is compatible with what the County approved in the past and what the Planning Commission will see in the future when he comes back to the Planning Commission with the Jane Davis Ranch Sketch Plan and the Preliminary Plan for the Rodriguez Subdivision.

**Mr. Bailey** – asked if there were any more questions for the applicant or Staff or any other discussion. There were none.

#### NO PUBLIC COMMENT OR ADDITIONAL DISCUSSION.

PC ACTION: FULLER MOVED / TROWBRIDGE SECONDED TO RECOMMEND APPROVAL OF REGULAR ITEM 5A, FILE NUMBER SKP237 FOR SKETCH PLAN, ESTEBAN RODRIGUEZ, UTILIZING THE RESOLUTION ATTACHED TO THE STAFF REPORT WITH TWO (2) CONDITIONS AND THREE (3) NOTATIONS, AND A RECOMMENDED FINDING OF SUFFICIENCY WITH REGARD TO WATER QUALITY, QUANTITY, AND

## DEPENDABILITY, THAT THIS ITEM BE FORWARDED TO THE BOARD OF COUNTY COMMISSIONERS FOR THEIR CONSIDERATION. THE MOTION TO RECOMMEND APPROVAL PASSED (8-0).

**IN FAVOR:** BAILEY, BRITTAIN JACK, BYERS, FULLER, TROWBRIDGE, WHITNEY, SCHUETTPELZ, AND SMITH.

**IN OPPOSITION: NONE** 

**COMMENTS:** Mr. Trowbridge appreciated the discussion about the park. He agreed with Ms. Fuller that the lot sizes don't necessarily lend themselves to require a park. He also appreciated the applicant buffering the development with the 5-acre lots to provide that transition. He thought that's a good idea in these types of cases.

**6. NON-ACTION ITEMS** – A presentation regarding the Implementation action matrix in the Master Plan (3-year update).

**MEETING ADJOURNED** at 10:33 A.M.

**Minutes Prepared By:** MM

#### **SKETCH PLAN** (RECOMMEND APPROVAL)

FULLER moved that the following Resolution be adopted:

#### BEFORE THE PLANNING COMMISSION

#### OF THE COUNTY OF EL PASO

#### STATE OF COLORADO

#### RESOLUTION NO. SKP237 ESTEBAN RODRIGUEZ SKETCH PLAN

WHEREAS, Brent Houser Enterprises, LLC did file an application with the El Paso County Planning and Community Development Department for approval of the Esteban Rodriguez Sketch Plan for property in the unincorporated area of El Paso County as described in Exhibit A, which is attached hereto and incorporated herein by reference; and

WHEREAS, a public hearing was held by this Commission on September 19, 2024; and

WHEREAS, based on the evidence, testimony, exhibits, consideration of the Master Plan for the unincorporated area of the County, presentation and comments of the El Paso County Planning and Community Development Department and other County representatives, comments of public officials and agencies, comments from all interested persons, comments by the general public, and comments by the El Paso County Planning Commission members during the hearing, this Commission finds as follows:

- 1. The application was properly submitted for consideration by the Planning Commission;
- 2. Proper posting, publication, and public notice were provided as required by law for the hearing before the Planning Commission;
- 3. The hearing before the Planning Commission was extensive and complete, that all pertinent facts, matters, and issues were submitted, and that all interested persons and the general public were heard at that hearing;

- 4. All exhibits were received into evidence;
- 5. All data, surveys, analyses, studies, plans, and designs as are required by the State of Colorado and El Paso County have been submitted, reviewed, and found to meet all sound planning and engineering requirements of the El Paso County Subdivision Regulations.
- 6. For the above-stated and other reasons, the proposed Sketch Plan is in the best interest of the health, safety, morals, convenience, order, prosperity and welfare of the citizens of El Paso County.

WHEREAS, when approving a Sketch Plan, the Planning Commission and Board of County Commissioners shall find that the request meets the criteria for approval outlined in Section 7.2.1.D.1.c of the Land Development Code ("Code") (as amended):

- 1. The proposed Subdivision is in general conformance with the goals, objectives, and policies of the Master Plan;
- 2. The proposed Subdivision is in conformance with the requirements of the Code;
- 3. The proposed Subdivision is compatible with existing and proposed land uses within and adjacent to the Sketch Plan area;
- 4. The water supply report provides sufficient information to identify probable compliance with the water supply standards and identifies any need for additional water supplies;
- 5. Services are or will be available to meet the needs of the Subdivision including, roads, police and fire protection, schools, recreation facilities, and utility service facilities;
- 6. The soil is suitable for the Subdivision;
- 7. The geologic hazards do not prohibit the Subdivision, or can be mitigated;
- 8. The Subdivision will not interfere with the extraction of any known commercial mining deposit [C.R.S. § 34-1-302(1), et seq.];
- 9. The design of the Subdivision protects the natural resources or unique landforms;

- 10. The proposed methods for fire protection are adequate to serve the Subdivision; and
- 11. The Subdivision is appropriate and the design is based on mitigating the constraints of topography, soil types, geologic hazards, aggregate resources, environmental resources, floodplain, airplane flight overlays, or other constraints.

NOW, THEREFORE, BE IT RESOLVED, the El Paso County Planning Commission recommends that the application of Brent Houser Enterprises, LLC for approval of the Esteban Rodriguez Sketch Plan for property in the unincorporated area of El Paso County as described in Exhibit A, be approved by the El Paso County Board of County Commissioners with the following conditions and notations:

#### CONDITIONS

- Development of the property within the Sketch Plan, including, but not limited to, Map Amendments, Preliminary Plans, and Final Plats shall be in general or substantial conformance with the approved Esteban Rodriguez Sketch Plan. Amendments to the sketch plan may only be made subject to the limitations contained in the El Paso County Land Development Code (as amended).
- 2. Developer shall comply with federal and state laws, regulations, ordinances, review and permit requirements, and other agency requirements, if any, of applicable agencies including, but not limited to, the Colorado Division of Wildlife, Colorado Department of Transportation, U.S. Army Corps of Engineers and the U.S. Fish and Wildlife Service regarding the Endangered Species Act, particularly as it relates to the Preble's Meadow Jumping Mouse as a listed species.

#### **NOTATIONS**

- 1. Applicable park, school, drainage, and bridge fees shall be paid to the El Paso County Planning and Community Development Department at the time of recording any Final Plat.
- 2. Access locations and roadway classifications are conceptual only and will be determined at the time of Preliminary Plan review. Final locations and classifications of roadways will be subject to more detailed land use design and subdivision review.
- 3. The subdivider(s) agrees on behalf of him/herself and any successors and assignees that subdivider and/or said successors and assigns shall be required to pay traffic impact fees in accordance with the El Paso County Road Impact Fee Program Resolution (Resolution No. 19-471), or any amendments thereto, at or prior to the time of building permit submittals. The

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fee obligation, if not paid at final plat recording, shall be documented on all sales documents and on plat notes to ensure that a title search would disclose the fee obligation before sale of the property.

AND BE IT FURTHER RESOLVED that this Resolution and the recommendations contained herein be forwarded to the El Paso County Board of County Commissioners for its consideration.

TROWBRIDGE seconded the adoption of the foregoing Resolution.

The roll having been called, the vote was as follows: (circle one)

ayed no / non-voting / recused / absent **Thomas Bailey** ave / no / non-voting / recused / absent Sarah Brittain Jack aye / no / non-voting / recused / absent Jim Byers aye / no / non-voting / recused / absent Jay Carlson ave / no / non-voting / recused / absent **Becky Fuller** aye / no / non-voting / recused / absent Jeffrey Markewich \_age / no / non-voting / recused / absent Bryce Schuettpelz Wayne Smith ave / no / non-voting / recused / absent @ / no / non-voting / recused / absent Tim Trowbridge (aye/ no / non-voting / recused / absent Christopher Whitney

The Resolution was adopted by a vote of 8 to 0 by the El Paso County Planning Commission, State of Colorado.

DONE THIS 19th day of September, 2024, at Colorado Springs, Colorado.

EL PASO COUNTY PLANNING COMMISSION

Chair

#### **EXHIBIT A**

#### PROPERTY DESCRIPTION

A PARCEL OF LAND BEING A PORTION OF THE SECTION 2 AND SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN, COUNTY OF EL PASO, STATE OF COLORADO, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BASIS OF BEARINGS: THE NORTH LINE OF THE NORTHWEST QUARTER OF SECTION 2, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN, BEING MONUMENTED AT THE WEST END BY A 3.25" ALUMINUM CAP STAMPED "LS 17496 1992" IN A RANGE BOX AND AT THE EAST END BY A 2" ALUMINUM CAP STAMPED "PLS 11624" IN A RANGE BOX, ASSUMED TO BEAR N89°53'34"E.

BEGINNING AT THE NORTHWEST CORNER OF SECTION 2, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN;

THENCE ON THE NORTH LINE OF THE NORTHWEST QUARTER OF SAID SECTION 2, N89°53'34"E A DISTANCE OF 2,622.41 FEET, TO THE NORTH QUARTER CORNER OF SAID SECTION;

THENCE ON THE EAST LINE OF THE WEST HALF OF SAID SECTION 2, S00°40'17"E A DISTANCE OF 3,885.66 FEET, TO A POINT OF CURVE;

THENCE ON THE ARC OF A CURVE TO THE LEFT, HAVING A RADIUS OF 1,000.00 FEET, A CENTRAL ANGLE OF 56°44'42" AND AN ARC LENGTH OF 990.39 FEET, TO A POINT OF TANGENT;

THENCE S57°24'59"E A DISTANCE OF 1,845.68 FEET, TO A POINT OF CURVE;

THENCE ON THE ARC OF A CURVE TO THE RIGHT, HAVING A RADIUS OF 1,200.00 FEET, A CENTRAL ANGLE OF 56°37'52" AND AN ARC LENGTH OF 1,186.08 FEET, TO A POINT ON THE SOUTH LINE OF THE NORTH HALF OF THE NORTH HALF OF SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN;

THENCE ON SAID SOUTH LINE, S89°05'27"W A DISTANCE OF 2,560.17 FEET;

THENCE CONTINUING ON SAID SOUTH LINE, S89°01'18"W A DISTANCE OF 2,618.87 FEET, TO THE WEST LINE OF THE NORTHWEST QUARTER OF SAID SECTION 11;

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THENCE ON SAID WEST LINE, N00°19'54"E A DISTANCE OF 1,320.51 FEET, TO THE NORTHWEST CORNER OF SAID SECTION 11;

THENCE ON THE WEST LINE OF SAID SECTION 2, N00°42'27"W A DISTANCE OF 5,465.28 FEET, TO THE POINT OF BEGINNING.

CONTAINING A CALCULATED AREA OF 21,484,637 SQUARE FEET OR 493.2194 ACRES.



COMMISSIONERS: CAMI BREMER (CHAIR) CARRIE GEITNER (VICE-CHAIR) HOLLY WILLIAMS STAN VANDERWERF LONGINOS GONZALEZ, JR.

#### PLANNING & COMMUNITY DEVELOPMENT

COLORADO

TO: El Paso County Planning Commission

Thomas Bailey, Chair

FROM: Ryan Howser, AICP, Senior Planner

Daniel Torres, PE, Principal Engineer

Meggan Herington, AICP, Executive Director

RE: Project File Number: SKP237

**Project Name: Esteban Rodriguez** 

Parcel Numbers: 4300000534, 4300000537, and 4300000538

OWNER:	REPRESENTATIVE:
Brent Houser Enterprises, LLC	William Guman & Associates
11890 Garrett Road	731 N Weber Street
Peyton, CO, 80831-7685	Colorado Springs, CO, 80903

**Commissioner District: 2** 

Planning Commission Hearing Date: 9/19/2024

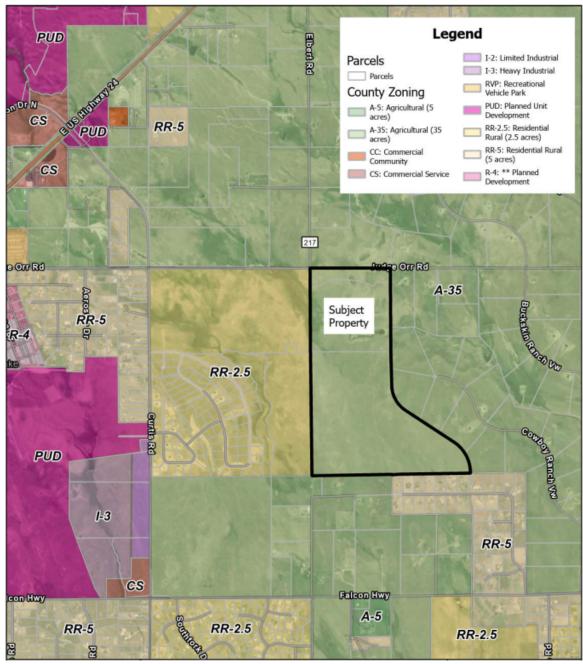
Board of County Commissioners Hearing Date: 10/10/2024

#### **EXECUTIVE SUMMARY**

A request by Brent Houser Enterprises, LLC for approval of a 493.21-acre Sketch Plan consisting of approximately 119.73 acres allocated toward single-family residential uses with a minimum lot size of 5 acres, 312.84 acres allocated toward single-family residential uses with a minimum lot size of 2.5 acres, 15.07 acres allocated toward commercial uses, 8.52 acres allocated toward parks and open space, 5.90 acres allocated toward stormwater detention facilities, and 30.21 acres allocated toward proposed rights-of-way. At full build-



out, the maximum development potential contemplated within the Sketch Plan area consists of 142 single-family residential lots and 15.07 acres of commercial development. The property is currently zoned A-35 (Agricultural) and is located on the south side of Judge Orr Road, approximately 1 mile east of the intersection of Judge Orr Road and Curtis Road/Stapleton Road.



**Zoning Map** 

2880 INTERNATIONAL CIRCLE OFFICE: (719) 520 – 6300



COLORADO SPRINGS, CO 80910 PLNWEB@ELPASOCO.COM **A. AUTHORIZATION TO SIGN:** There are no items requiring signature associated with this request.

#### **B. APPROVAL CRITERIA**

The Planning Commission and BOCC shall determine that the following criteria for approval outlined in Section 7.2.1, Sketch Plan, of the El Paso County Land Development Code (as amended), have been met to approve a Sketch Plan:

- The proposed subdivision is in general conformance with the goals, objectives, and policies of the Master Plan;
- The proposed subdivision is in conformance with the requirements of this Code:
- The proposed subdivision is compatible with existing and proposed land uses within and adjacent to the sketch plan area;
- The water supply report provides sufficient information to identify probable compliance with the water supply standards and identifies any need for additional water supplies;
- Services are or will be available to meet the needs of the subdivision including, roads, police and fire protection, schools, recreation facilities, and utility service facilities:
- The soil is suitable for the subdivision:
- The geologic hazards do not prohibit the subdivision, or can be mitigated:
- The subdivision will not interfere with the extraction of any known commercial mining deposit [C.R.S. §34-1-302(1), et seq.];
- The design of the subdivision protects the natural resources or unique landforms;
- The proposed methods for fire protection are adequate to serve the subdivision; and
- The subdivision is appropriate and the design is based on mitigating the constraints of topography, soil types, geologic hazards, aggregate resources, environmental resources, floodplain, airplane flight overlays, or other constraints.

#### C. BACKGROUND

The property was initially zoned A-35 (Agricultural) on March 24, 1999 (BoCC Resolution No. 99-101). The property has not been rezoned or developed since its time of initial zoning.

Properties immediately surrounding the proposed Sketch Plan have undergone development. Adjacent to the west of the subject property is the Saddlehorn Ranch subdivision, which comprises 218 single-family residential lots with minimum lot sizes



of 2.5 acres. The Saddlehorn Ranch Preliminary Plan was approved by the El Paso County Board of County Commissioners on March 23, 2021.

Adjacent to the subject property to the north is the proposed BOCES campus. BOCES is an 86.38-acre campus consisting of administration offices, educational facilities for vocational training, a community water system, up to 121 on-campus housing units, internal streets, parking, and common areas. The BOCES Approval of Location was approved by the El Paso County Planning Commission on August 15, 2024.

At the northwest corner of the intersection of Elbert Road and Judge Orr Road is the proposed Jane Davis Ranch Sketch Plan, which comprises a full potential build-out of 94 single-family residential lots with minimum lot sizes of 5 or 2.5 acres, and 5.18 acres of land allocated toward commercial uses. The Jane Davis Ranch Sketch Plan is currently under review by County staff.

To the south of the subject property is the Sagecreek North subdivision, which is comprised of single-family residential lots with a minimum lot size of 2.5 acres. Sagecreek North was approved by the BoCC on April 18, 1985.

#### D. ANALYSIS

#### 1. Land Development Code Analysis

Section 7.2.1 of the El Paso County Land Development Code (as amended) states:

The sketch plan is the first step of the approval process for larger or more complex divisions of land. The sketch plan process reviews, at a conceptual level, the feasibility and design characteristics of the proposal based on the standards set forth in this Code... The review examines the feasibility of the division of land including review of the schematic design, ability to obtain water and sanitation, location of geologic hazards, identification of environmentally sensitive areas and wildlife habitat areas, source of required services, vehicular and pedestrian circulation, relationship to surrounding land uses, evaluation of wildfire hazards and conformance with the requirements of this Code and Master Plan. During this step, public hearings are held before the Planning Commission and the BoCC.

The proposed Sketch Plan is consistent with the Your El Paso Master Plan (2021), as identified below in this report. The Sketch Plan application meets the Sketch Plan



submittal requirements, the standards for Divisions of Land in Chapter 7 of the El Paso County Land Development Code (as amended).

#### 2. Zoning Analysis

The Sketch Plan depicts single-family residential and commercial uses. The applicant will be required to obtain approval of several Map Amendment (Rezoning) requests from the A-35 (Agricultural) zoning district to accommodate the proposed Sketch Plan. Portions of the property may be rezoned to RR-5 (Residential Rural) and RR-2.5 (Residential Rural) for the residential components, and either CC (Commercial Community), CS (Commercial Service), or CR (Commercial Regional) for the commercial component. Preliminary Plan(s) and Final Plat(s) will be required prior to commencement of any residential or commercial development.

#### E. MASTER PLAN COMPLIANCE

#### 1. Your El Paso County Master Plan

#### a. Placetype Character: Large-Lot Residential

The Large-Lot Residential placetype consists almost entirely of residential development and acts as the transition between placetypes. Development in this placetype typically consists of single-family homes occupying lots of 2.5 acres or more, and are generally large and dispersed throughout the area so as to preserve a rural aesthetic. The Large-Lot Residential placetype generally supports accessory dwelling units as well. Even with the physical separation of homes, this placetype still fosters a sense of community and is more connected and less remote than Rural areas. Large-Lot Residential neighborhoods typically rely on well and septic, but some developments may be served by central water and waste-water utilities. If central water and wastewater can be provided, then lots sized less than 2.5 acres could be allowed if; 1.) the overall density is at least 2.5 acres/lot, 2.) the design for development incorporates conservation of open space, and 3.) it is compatible with the character of existing developed areas.

Conservation design (or clustered development) should routinely be considered for new development within the Large-Lot Residential placetype to provide for a similar level of development density as existing large-lot areas while maximizing the preservation of contiguous areas of open space and the protection of environmental features. While the Large-Lot Residential placetype is defined by a clear set of



characteristics, the different large-lot areas that exist throughout the County can exhibit their own unique characters based on geography and landscape.

#### Recommended Land Uses:

#### Primary

• Single-family Detached Residential (Typically 2.5-acre lots or larger)

#### Supporting

- Parks/Open Space
- Commercial Retail (Limited)
- Commercial Service (Limited)
- Agriculture
- b. Area of Change Designation: New Development

These areas will be significantly transformed as new development takes place on lands currently largely designated as undeveloped or agricultural areas. Undeveloped portions of the County that are adjacent to a built out area will be developed to match the character of that adjacent development or to a different supporting or otherwise complementary one such as an employment hub or business park adjacent to an urban neighborhood.

- **c. Key Area Influences**: The property is not located within a key area.
- **d.** Other Implications (Priority Development, Housing, etc.): The property is located within the Highway 24 Large-Lot Residential Priority Development Area.

Highway 24 is a major roadway that connects the northeastern part of the County to Colorado Springs. Significant growth is expected along the corridor between Falcon and Peyton not only to connect the existing subdivisions, but also to capitalize on proximity to the Highway and the Falcon Regional Center.

 While an overall density of 2.5 acres per lot should be maintained within this area, consistent with the Large-Lot Residential placetype, denser development should be allowed if compatible with the existing development pattern and central water and sewer are being extended



to provide a transition to expanding Suburban Residential development in Falcon and areas to the south.

#### e. Analysis:

The proposed lot sizes are consistent with the recommended minimum lot size in the Large-Lot Residential Placetype. Additionally, the Large-Lot Residential Placetype contemplates limited commercial uses as supporting land uses. With regards to the Area of Change, the Master Plan contemplates a significant change in character for this portion of the County; implementation of the proposed Sketch Plan would result in a significant change in character for the area; however, the proposal is similar in nature to that of other existing and proposed developments and likely won't result in a change in character beyond what would normally be expected, given the current development pattern, as discussed above in the Background section of this report.

Relevant goals and objectives from the Master Plan are as follows:

**Goal LU1** – Ensure compatibility with established character and infrastructure capacity.

**Objective LU3-1** – Development should be consistent with the allowable land uses set forth in the placetypes first and second to their built form guidelines.

Goal LU3 Specific Strategy – Priority: The New Development areas will be significantly transformed as new development takes place on lands currently largely designated as undeveloped or agricultural areas. Undeveloped portions of the County that are adjacent to a built out area should be developed to match the character of that adjacent development or to a different supporting or otherwise complementary one such as an employment hub or business park adjacent to an urban neighborhood.

**Objective HC1-5** – Focus detached housing development in Large-Lot Residential and Suburban Residential areas given the increasing infrastructure and environmental constraints associated with such development to help maintain the established character of rural communities.



**Goal HC2** – Preserve the character of rural and environmentally sensitive areas.

**Objective HC2-6** – Continue to carefully analyze each development proposal for their location, compatibility with the natural environment, and cohesion with the existing character.

#### 2. Water Master Plan Analysis

The El Paso County Water Master Plan (2018) has three main purposes; better understand present conditions of water supply and demand; identify efficiencies that can be achieved; and encourage best practices for water demand management through the comprehensive planning and development review processes. Relevant policies are as follows:

**Goal 1.1** – Ensure an adequate water supply in terms of quantity, dependability and quality for existing and future development.

**Policy 1.1.1** – Adequate water is a critical factor in facilitating future growth and it is incumbent upon the County to coordinate land use planning with water demand, efficiency and conservation.

**Goal 1.2** – Integrate water and land use planning.

The Water Master Plan includes demand and supply projections for central water providers in multiple regions throughout the County. The property is located within Planning Region 3 of the Plan and is located in an area anticipated to experience growth by 2060. The following information pertains to water demands and supplies in Region 3 for central water providers:

The Plan identifies the current demand for Region 3 to be 4,494 acre-feet per year (AFY) (Figure 5.1) with a current supply of 7,164 AFY (Figure 5.2). The projected demand in 2040 for Region 3 is at 6,403 AFY (Figure 5.1) with a projected supply of 7,921 AFY (Figure 5.2) in 2040. The projected demand at build-out in 2060 for Region 3 is at 8,307 AFY (Figure 5.1) with a projected supply of 8,284 AFY (Figure 5.2) in 2060. This means that by 2060 a surplus of 32 AFY is anticipated for Region 3.



See the water section below for a summary of the water findings and recommendations.

#### 3. Other Master Plan Elements

The El Paso County Wildlife Habitat Descriptors (1996) identifies the parcels as having a low wildlife impact potential. El Paso County Community Services, Environmental Division, Colorado Parks and Wildlife, the El Paso County Conservation District, and the Central Colorado Conservation District were each sent a referral and have no outstanding comments.

The Master Plan for Mineral Extraction (1996) identifies upland deposits in the area of the subject parcels. A mineral rights certification was prepared by the applicant indicating that, upon researching the records of El Paso County, no severed mineral rights exist.

#### F. PHYSICAL SITE CHARACTERISTICS

#### 1. Hazards

Potential flooding and shallow groundwater have been noted as geologic constraints to development. The Colorado Geologic Survey has reviewed the proposed Sketch Plan and has provided the following comment:

CGS recommends that the Sketch Plan note that no basements or below-grade inhabitable space are allowed without a yearlong monitoring program that gathers groundwater elevation data. This information will determine if an underdrain system or combination of other mitigation, such as raising site grades or garden-level basement construction, is warranted for the subdivision.

The note has been added to the Sketch Plan; additionally, further site-specific investigation of geologic conditions is required at the Preliminary Plan and Final Plat stages, and the appropriate notes and restrictions will be required to be added at those times.

#### 2. Floodplain

FEMA Flood Insurance Rate Map panel numbers 08041C0566G, 08041C0567G 08041C0558G, and 08041C0559G show that a 100-year floodplain (Zone A) flows through the site. Approved base flood elevation data shall be shown on future



subdivision plats of the 100-year floodplain per LDC Section 8.4.2.B.1.e.i. Additionally, the applicant will be required to process a Conditional Letter of Map Revision (CLOMR) and a Letter of Map Revision (LOMR) with FEMA for any modifications to the floodplain.

#### 3. Drainage and Erosion

The development is located within the Geick Ranch and Haegler Ranch drainage basins. Haegler Ranch drainage basin is included in the El Paso County drainage basin fee program and fees will be due at the time of Final Plat recordation.

The portion of the site located within the Geick Ranch drainage basin generally flows from west to east into the 100-year floodplain identified as the Geick Ranch West Tributary drainageway. The portion of the site located within the Haegler Ranch drainageway generally flows from north to south. Per the Master Development Drainage Plan submitted, stormwater will be conveyed into 5 onsite full spectrum detention facilities that will provide the necessary stormwater quality and detention mitigation for the development. Additionally, the Master Development Drainage Plan indicates that channel stabilization will be required for the Geick Ranch West Tributary. Additional analysis of the channel and detention facilities will be required with the subdivision stage of the development.

A grading and erosion control plan is not required at the time of Sketch Plan submittal.

#### 4. Transportation

The development is located southeast of the intersection of Elbert Road and Judge Orr Road. Judge Orr Road is classified as a Minor Arterial roadway and Elbert Road is classified as a Collector roadway in the El Paso County 2016 Major Transportation Corridors Plan Update (MTCP).

The Master Traffic Impact Study submitted estimates the development will generate approximately 2,188 average daily trips. Upon assumed development buildout, signalization of the intersection of Highway 24 and Stapleton Road is expected to occur. CDOT has required escrow funds as contribution toward signalization of this intersection from development projects. This development's fair share escrow amount will be provided with the future CDOT access permit.



The Master Traffic Impact Study provides recommended improvements in Table 9, consisting of auxiliary turn lanes, roadway upgrades, and intersection signalization.

All proposed access and roadway locations shown on the Sketch Plan are conceptual and subject to change until determined and approved by El Paso County through the subdivision process.

The proposed development is subject to the El Paso County Road Impact Fee program (Resolution No. 19-471), as amended.

#### G. SERVICES

#### 1. Water

Findings of sufficiency with respect to water quality, quantity, and dependability are not required with consideration of a Sketch Plan. Findings of sufficiency will be made with subsequent Preliminary Plan and/or Final Plat approvals for development within the Sketch Plan area.

#### 2. Sanitation

Sanitation is proposed to be provided by individual on-site wastewater treatment systems (OWTS).

#### 3. Emergency Services

The property is within the Falcon Fire Protection District, which is committed to providing fire protection services to the proposed development. The District was sent a referral for the Preliminary Plan and has no outstanding comments or concerns at this time.

#### 4. Utilities

Mountain View Electric Association (MVEA) will provide electrical service and Black Hills Energy (BHE) will provide natural gas service to the subject property. Both utility providers were sent referrals for the Map Amendment; MVEA has no outstanding comments and BHE did not provide a response.

#### 5. Metropolitan Districts

The property is not located within any Metropolitan Districts.



#### 6. Parks/Trails

Land dedication and fees in lieu of park land dedication are not required for a Sketch Plan application.

#### 7. Schools

Land dedication and fees in lieu of school land dedication are not required for a Sketch Plan application.

#### H. STATUS OF MAJOR ISSUES

There are no major issues.

#### I. RECOMMENDED CONDITIONS AND NOTATIONS

Should the Planning Commission and the Board of County Commissioners find that the request meets the criteria for approval outlined in Section 7.2.1 of the El Paso County Land Development Code (as amended), staff recommends the following conditions and notations:

#### CONDITIONS

- 1. Development of the property within the Sketch Plan, including, but not limited to, Map Amendments, Preliminary Plans, and Final Plats shall be in general or substantial conformance with the approved Esteban Rodriguez Sketch Plan. Amendments to the sketch plan may only be made subject to the limitations contained in the El Paso County Land Development Code (as amended).
- 2. Developer shall comply with federal and state laws, regulations, ordinances, review and permit requirements, and other agency requirements, if any, of applicable agencies including, but not limited to, the Colorado Division of Wildlife, Colorado Department of Transportation, U.S. Army Corps of Engineers and the U.S. Fish and Wildlife Service regarding the Endangered Species Act, particularly as it relates to the Preble's Meadow Jumping Mouse as a listed species.

#### NOTATIONS

1. Applicable park, school, drainage, and bridge fees shall be paid to the El Paso County Planning and Community Development Department at the time of recording any Final Plat.



- 2. Access locations and roadway classifications are conceptual only and will be determined at the time of Preliminary Plan review. Final locations and classifications of roadways will be subject to more detailed land use design and subdivision review.
- 3. The subdivider(s) agrees on behalf of him/herself and any successors and assignees that subdivider and/or said successors and assigns shall be required to pay traffic impact fees in accordance with the El Paso County Road Impact Fee Program Resolution (Resolution No. 19-471), or any amendments thereto, at or prior to the time of building permit submittals. The fee obligation, if not paid at final plat recording, shall be documented on all sales documents and on plat notes to ensure that a title search would disclose the fee obligation before sale of the property.

#### J. PUBLIC COMMENT AND NOTICE

The Planning and Community Development Department notified 22 adjoining property owners on September 9, 2024 for the Planning Commission and Board of County Commissioners meeting. Responses will be provided at the hearing.

#### K. ATTACHMENTS

Map Series Letter of Intent Sketch Plan Draft Resolution



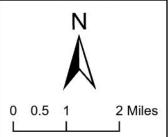


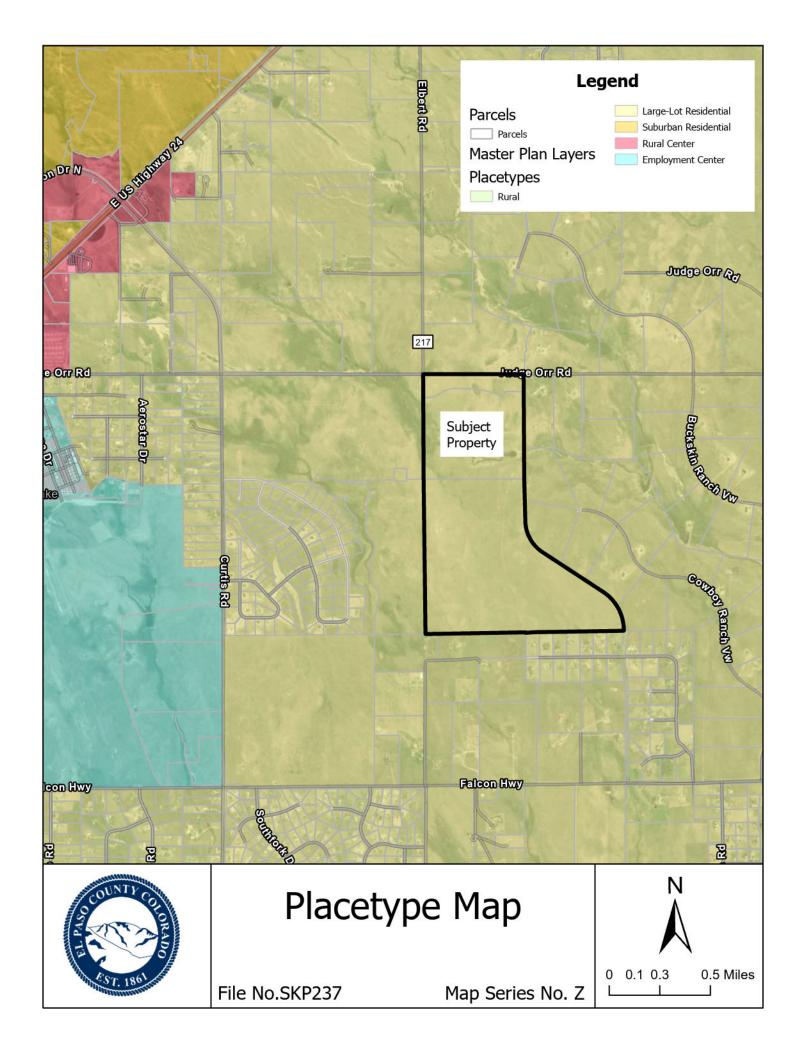


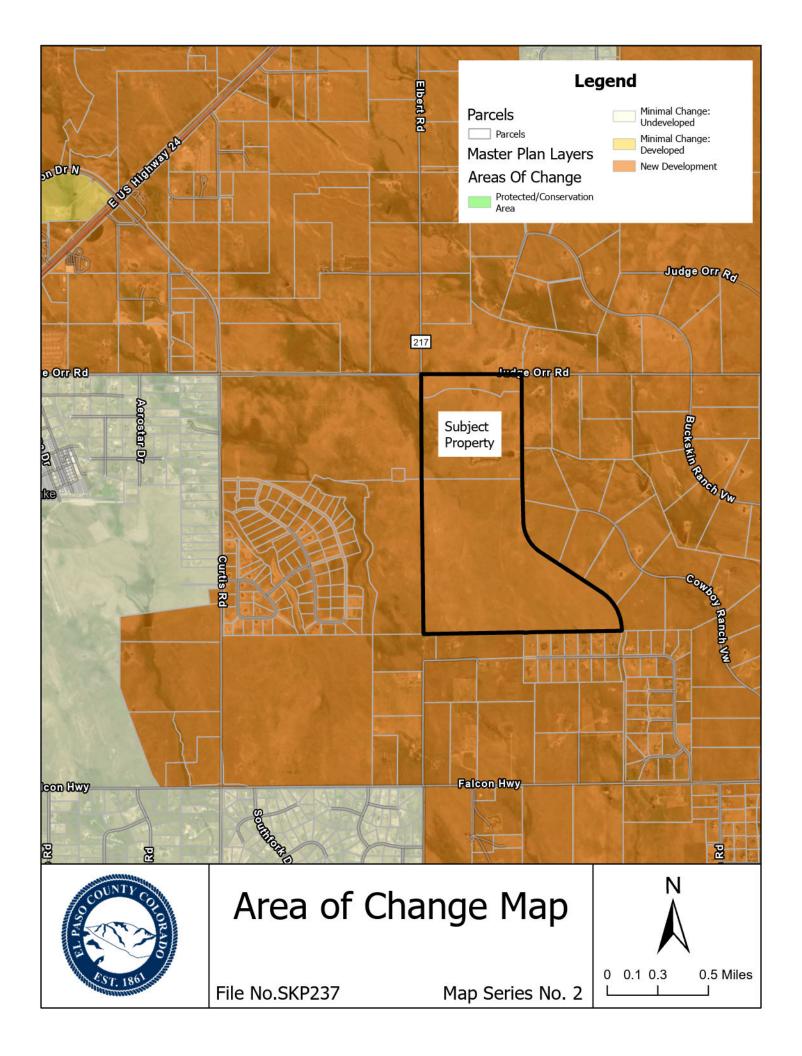
# **Aerial Map**

File No.SKP237

Map Series No. 1









#### Bill Guman, PLA, ASLA, APA | Principal

Colorado Springs City Councilman 1993-2001 Colorado Springs City Planning Commissioner 1992-1993 Pikes Peak Regional Building Commissioner 1997-2001

URBAN PLANNING | COMMUNITY DESIGN | LANDSCAPE ARCHITECTURE | ENTITLEMENT COORDINATION

731 North Weber Street, Suite 10 | Colorado Springs, CO 80903 | (719) 633-9700



Licensed Landscape Architects

American Society of Landscape Architects (ASLA)

American Planning Association (APA)



#### **EL PASO COUNTY**

#### LETTER OF INTENT FOR: ESTEBAN RODRIGUEZ SUBDIVISION SKETCH PLAN

TSN # 4300000534, 4300000537, 4300000538

EXISTING ZONE: A-35. ANTICIPATED ZONE: RR-2.5, RR-5, CC-COMMERCIAL COMMUNITY, AND PARKS AND OPEN SPACE

☐ OWNER/APPLICANT, AND PLANNING CONSULTANT:

Owner: Brent Houser Enterprises, LLC

c/o Esteban Rodriguez 11890 Garrett Road Peyton, CO 80831-7685

(719) 499-2363

Estebrod17@gmail.com

**Applicant/Planner:** William Guman & Associates, Ltd.

Bill Guman, PLA, ASLA, APA

731 North Weber Street, Suite 10 Colorado Springs, CO 80903

(719) 633-9700 bill@guman.net

**El Paso County Planner:** Ryan Howser, Senior Planner

El Paso County Development Services

2880 International Circle Colorado Springs, CO 80910

(719) 520-6049

**Property Address:** Judge Orr Road, Peyton, CO 80831

**TSN:** 4300000534, 4300000537, 4300000538

**Current Zoning:** A-35 Agriculture

**Proposed Zoning:** RR-2.5 Residential Rural 2-1/2acre min. lot size

RR-5.0 Residential Rural 5.0acre min. lot size

**CC Commercial Community** 

There are no known overlay zone districts on the property.

#### PROJECT LOCATION/DESCRIPTION AND HISTORY OF PROPERTY:

The three properties included within the **Esteban Rodriguez Subdivision Sketch Plan** application are in El Paso County in Peyton, CO, approximately 22 miles east of downtown Colorado Springs, situated on Judge Orr Road east of Colorado State Highway 24 and south of Judge Orr Road, approximately two miles east of Hwy24 and 1-1/2 miles west of Peyton Highway. The site roughly extends from Elbert Road east along Judge Orr Road and has approximately 2,630 feet of frontage along Judge Orr Road.

The <u>2021 Your El Paso County Master Plan</u> identifies the Placetype of this development as "Large Lot Residential." The primary land use in this Placetype is Single-Family Detached Residential. Agriculture, Commercial Retail/Commercial Services, and Parks and Open Space are also allowed as support uses. Residential lot development, within the Large Lot Residential Placetype, allows for lots having a minimum area consisting of 2.5 acres or more. This Placetype is more connected and less remote than the *Rural* Placetype that comprises the larger eastern half of the county. The Esteban Rodriguez Subdivision Sketch Plan proposes for up to 142 single family residential lots of 2.5 and 5.0 acres each and three smaller parcels totaling 15.07 acres with frontage onto Judge Orr Road as *CC-Commercial Community*. These would primarily serve residents within or near the Esteban Rodriguez Subdivision and nearby communities.

The Master Plan identifies the entire Esteban Rodriguez Subdivision property as being within the *Large-Lot Residential Priority Development Areas*. Highway 24 is a major roadway that connects the northeastern part of the County to Colorado Springs. Significant growth is expected along the corridor between Falcon and Peyton not only to connect the existing subdivisions, but also to capitalize on proximity to the Highway and the Falcon Regional Center. The Master Plan suggests for an overall density of 2.5 acres per lot to be maintained within this area, consistent with the Large-Lot Residential Placetype, although denser development within this area of the Falcon/Peyton areas are allowed.

Based on FEMA FIRM number 08041CO5596 dated December 7, 2018, the large drainageway crossing the site is a Zone A FEMA floodplain. Zone A is defined as an area within the Special Flood Hazard Area (SFHA) with no base elevations determined. This is a no-build area, identified on the Sketch Plan as Public Open Space. Walking paths, trails, and other designated routes as

indicated will be provided within. Additional access and extensions with connectivity to recreational spaces will be provided when development occurs.

Core Principle 7: Maintain and expand the County's recreation and tourism options. Goal 7.3 - Plan for and provide a variety of parks, trails, and open space within the region.

Large-Lot Residential Within the Large-Lot Residential Placetype, conservation design should be primarily utilized for preserving El Paso County's rural character, defined by large swaths of open space with minimal development. Additionally, some Large-Lot Residential parts of the County include environmentally sensitive areas that need to be protected. Development should not be allowed within a certain distance of the critical natural assets to ensure they are not negatively impacted by future development. Protecting farmland and scenic views is also an important component of conservation design within Large-Lot Residential areas. The County should evaluate new developments on a case-by-case basis to determine their impact on these natural assets.

#### **DEVELOPMENT REQUEST**

Sketch Plan approval of this property is being sought without any waiver or deviation requests. The zoning would be changed from the current A-35 agricultural zoning to RR-2.5, RR-5 and CC. That is, residential rural 2.5 acres, residential rural 5.0 acres and Commercial Community respectively. In accordance with County standards, the minimum lot sizes proposed within the property will not be less than 2.5 acres and 5.0 acres for each respective zone district.

The residential density proposed in this Sketch Plan is .29 dwellings units per acre.

Pursuant to this Sketch Plan application, the applicant proposes to develop the site with up to one hundred and forty-two (142) new single-family residential lots, three (3) commercial support lots, and Parks and Open Space. Large Lot Single-Family detached residential dwelling units best recognize and respect the character of the surrounding rural area. The total acreage of the proposed Esteban Rodrigues Subdivision development is approximately 493.21 acres.

Infrastructure to serve the new lots, including roadways, driveways, drainage improvements, and utilities will all be constructed in compliance with applicable county standards, regulations, and criteria in effect at the time of this application. This is in keeping with the rural character of the surrounding Falcon/Peyton communities.

Surrounding properties are largely rural, single-family homesites with some farm homesteads. Land use within these properties has traditionally been ranchland with some farming. Existing Planned Unit Development (PUD) is also located within a 2-mile radius of the site.

#### JUSTIFICATION FOR REQUEST

This request is consistent with the purposes of the **2021 Your El Paso Master Plan**. The Sketch Plan is in conformance with subdivision design standards and establishes an adequate level of compatibility with surrounding areas of the site already constructed and other known surrounding areas currently proposed for development, particularly the existing 816-acre *Saddlehorn Ranch* (e.g., 218 lots zoned RR-2.5) at Judge Orr Road and Curtis Road immediately west of and adjacent to the subject property, and the proposed 398.91-acre *Jane Davis Ranch* (e.g., pending application in progress to approve approximately 92 lots to be zoned RR-2.5 and RR-5.0) also immediately north of the subject property.

#### **EXISTING AND PROPOSED IMPROVEMENTS**

The property is vacant, and no improvement has been made to it. The owner intends to be the developer of the site and will be responsible for construction of new internal roads, drainage structures, utilities, and other infrastructure as required by the county.

Electric and telecommunication service points-of-connection will be extended from the roadway to all new lots. Extension of natural gas service will be sought from Colorado Springs Utilities. Water will be provided via individual on-site wells and individual septic systems will be provided per lot in accordance with El Paso County Department of Health policy guidelines. Both are acceptable by the county for lot sizes 2.5 acres and larger.

Incorporating Water-saving Actions in Land Use & Development Planning in El Paso County
Discourage individual wells for new subdivisions with average lot sizes smaller than 2.5 acres
when there is a reasonable opportunity to connect to an existing central system or construct a
new central water supply system when the economies of scale to do so can be achieved,
especially in the Laramie-Foxhills, Lower Arapahoe, Denver and Lower Dawson aquifers.

Grading and earthmoving activities will be limited to internal residential streets, driveways, drainage, and utility construction areas. Individual lot owners will assume responsibility for grading their respective lot; no 'overlot' grading is proposed to occur over most of the site.

As such, prior to construction of proposed residences, lot-specific subsurface soil investigations will be performed to determine whether shallow groundwater, hydro-compacted soils, and/or potentially expansive soils are present on the lot, and to determine an appropriate foundation design, basement, or crawl-space suitability, and/or lot-specific recommendations are necessary to mitigate these conditions. Language requiring lot-specific subsurface soil investigation will appear as a Note on the future Final Plat.

#### **NO-BUILD / OPEN SPACE / RESIDENTIAL LOT OPEN SPACE EASEMENTS**

The Esteban Rodriguez Subdivision Sketch Plan provides areas denoted as Public Open Space. Public Open Space includes a Park site, Floodplain Areas, Detention Pond parcels, and 8' trail

easements located within certain Buffer Areas to provide connectivity to Public Open Space areas.

Public Park: 8.52 ac (Public Open Space)
Detention Ponds: 5.90 ac (Public Open Space)
Trail Easements: 0.94 ac (Public Open Space)
Floodplain Areas: 41.00 ac (Public Open Space)

Total: 56.36 ac (Public Open Space)

#### 12.8% Total Open Space provided.

The Public Open Space areas will be maintained by the Esteban Rodriguez Subdivision Metropolitan District or HOA, yet to be established. The HOA or Metropolitan District will need to be established prior to preliminary plan approval.

## ADHERENCE WITH THE 2021 YOUR EL PASO MASTER PLAN, AND WATER MASTER PLAN

**Land Use & Development, Core Principle:** Manage growth to ensure a variety of compatible land uses that preserve all character areas of the County.

The <u>2021 Your El Paso Master Plan</u> (the "Master Plan") addresses issues directly related to the Esteban Rodriguez Subdivision Sketch Plan and development. Policies specifically related to this Sketch Plan request include:

**Goal 1.1** - Ensure compatibility with established character and infrastructure capacity

The Sketch Plan proposed for new Large Lot Single Family Residential lots is compatible with the other larger existing adjacent residential lots in the Judge Orr Road corridor. New lots will be similar in character to existing lots and paved roads serving the new lots will be compatible with the types of roadways in nearby adjacent neighborhoods.

**Goal 1.4** – Continue to encourage policies that ensure "development pays for itself."

The Esteban Rodriguez Subdivision is proposed as a development of Large Lot Single-Family residences within a non-urban density area (Large Lot Residential Placetype) of the Falcon/Peyton community. Utilities and road infrastructure needed to serve the new lots, such as new roads, drainage and detention facilities, erosion control, etc. will be constructed as part of this development.

**Housing & Communities, Core Principle:** Preserve and develop neighborhoods with a mix of housing types.

**Goal 2.2** – Preserve the character of rural and environmentally sensitive areas.

The subdivision design with RR-2.5, RR-5 and CC zoning for the site is harmonious and compatible with the lower density character of adjacent and nearby neighborhoods that are also zoned RR-2.5, RR-5.0, A-35, and A-5. The Applicant proposes to avoid overlot grading across the entire 493.21 acre site, and instead will limit grading to driveways and drainage infrastructure in keeping with the established land use character of surrounding sub-areas of the county. A lower density will help to sustain the appearance and unique environmental conditions of adjacent properties. The Commercial Community zoning will allow the establishment of retail sales and service establishments that will serve the neighborhood.

**Transportation & Mobility, Core Principle:** Connect all areas of the County with a safe and efficient multimodal transportation system.

**Goal 4.1**-Establish a transportation network that connects all areas to one another, emphasizing east-west routes, reducing traffic congestion, promoting safe and efficient travel.

The design of the Esteban Rodriguez Subdivision will locate new home driveways with direct access onto proposed paved rural minor collector, and rural local streets. Up to 142 proposed residences will have driveways off these streets for access; no direct driveway access for any new lot is planned for Judge Orr Road to minimize any increased traffic load from new lots onto these existing arterials.

**Community Facilities & Infrastructure, Core Principle:** Continue to coordinate with local and regional agencies to provide well-managed, high-quality community facilities and services.

**Goal 5.3** – Ensure adequate provision of utilities to manage growth and development.

Regarding utilities, future Development Plan/Final Plat submittals of the Esteban Rodriguez Subdivision will seek commitment letters for delivery of electrical service and natural gas from established utility providers in the vicinity. On-site wells will provide water to each new lot and wastewater will be accommodated by individual on-site wastewater treatment systems. Based upon evaluation by environmental and geotechnical engineers for this Sketch Plan application, it has been determined that the site is suitable for individual on-site wastewater treatment systems without contamination of surface and subsurface water systems.

**Goal 5.4**-Use best management practices to protect water quality, conserve water, minimize impacts of flooding, and beautify El Paso County.

The submitted drainage report specifically details a four step process to minimize adverse impacts of development. The process includes reducing runoff volume, stabilizing drainageways, treating the water quality capture volume (WQCV), and considers the need for Industrial Commercial best management practices (BMPs).

**Environment & Natural Resources, Core Principle:** Prioritize and protect the County's natural environment.

**Goal 9.2-** Promote sustainable best practices with regard to development and infrastructure.

The area surrounding the property has sufficient carrying capacity to support the new development about roadway capacity, water supply, septic suitability, educational facilities, and organized structural fire protection. Commitment Letters from entities that would supply this development with essential services will be sought and provided at future levels of Development Planning/Final Platting.

The Esteban Rodriguez Subdivision Sketch Plan design, which provides for up to 142 homes on 2.5 and 5.0 acre lots, Commercial/Retail/Commercial Services, and Parks and Open Space uses ensures that development of this site will remain compatible and contiguous with existing larger lot low-density residential areas within the nearby community. With a density of .29 DU/AC, the Esteban Rodriguez Subdivision is compatible with numerous other subdivisions adjacent to and within a 2-mile radius of the property.

#### **GAS SERVICE**

The applicant will seek natural gas service by utility service providers already established in the vicinity at future levels of Development Plan/Final Platting.

#### WATER SERVICE

The following information is provided by request of El Paso County per the El Paso County Water Master Plan, Chapter 7, Implementation:

Water Quality, Quantity and Dependability:

A water resources report and water supply information summary have been provided to the County with this Sketch Plan application.

The water resource report provides data for the Planning Commission and the Board of County Commissioners (BoCC) which confirms the proposed water supply for all of the Rodriguez Subdivision is sufficient in terms of quality, quantity and dependability for the proposed subdivision. The report includes documentation that the proposed water supply is sufficient in terms of quantity, dependability, and quality for the proposed subdivision.

The Esteban Rodriguez Subdivision is a proposed single family residential and commercial development located east of Peyton, CO. The proposed development is comprised of three different existing parcels which are currently owned by Esteban Rodriguez. The total acreage encompassed by these three parcels is 493.21 acres. The subdivision is proposed to be subdivided into one hundred and forty-two (142) residential lots and three (3) commercial lots. All 142 residential lots and 3 commercial lots are to be served by on-site residential and commercial wells drilled into the not-nontributary Denver aquifer below the Esteban Rodriguez property. The proposed subdivision lies within the Upper Black Squirrel Creek Designated Groundwater Basin and is managed by the Upper Black Squirrel Creek Groundwater Management District.

The not-nontributary Denver Aquifer, which will serve as the water source for the Esteban Rodriguez Subdivision, is estimated to provide a 300-year supply of 55.61 AF/year of water. Each residential lot is assumed to require 0.288 AF/year/lot of water, totaling 41.472 AF/year of residential demand at full build-out. The three commercial properties are estimated to demand 13.838 AF/year of water at full build-out. Therefore, total demand at full build-out is estimated to total 55.353 AF/year, which is less than the 300-year supply out of the Denver Aquifer to the Rodriguez Subdivision.

Maximum depletions to the alluvium from pumping out of the Denver aquifer in this area amount to 4% of pumping from the aquifer. Using the demands listed above, maximum depletions at full build-out are estimated to be 2.214 AF/year by the year 300 of pumping. Replacement flows back to the alluvium will be returned at 90% of indoor and domestic uses from the residential and commercial properties. Total indoor usage from the residential and commercial properties are estimated to be 51.22 AF/year at full buildout. The corresponding return flows back to the alluvium via non-evaporative septic systems is assumed to result in an annual volume of 46.100 AF/year, which is well in excess of the estimated depletions to the alluvium, which is calculated above.

The water quality in the Denver aquifer formation in this area has typically been suitable for residential potable use. Water samples were obtained from the existing well (well permit #163012-F) constructed via an exterior hose bib existing on the side of the house located at 9350 Elbert Road. Water samples were obtained from this tap on 04/04/2023, with water quality testing performed Colorado Analytical Laboratories and Hazen Research, Inc., per the El Paso County Land Development Code section 8.4.7(B). All results were found to be below primary and secondary Maximum Contaminant Limits (MCLs).

Because of the absence of any and all evidence of fecal contamination in the form of E. Coli or Total Coliform, or that all sampled and analyzed constituents were below all primary and secondary standards, the proposed water source emanating from the Denver Aquifer is deemed safe for public consumption.

#### **TRANSPORTATION**

The Esteban Rodriguez Subdivision Sketch Plan provides for two separate points-of-access from Judge Orr Road into the community. No lots adjacent to Judge Orr Road are proposed to have direct access/egress onto Judge Orr Road and will be accessed via internal roadways.

**Subdivision Access** Local access is key to connecting residents to the region and residents have identified subdivision access as a primary concern. Input received as part of Your El Paso County outreach process cited a need for subdivision communities to have two points of access, or two ways in and out. Generally, single access subdivisions create points of high traffic and congestion where they join the primary street network and are disconnected from other neighborhoods by roads that dead end at cul-de-sacs. Having two points of access allows for a more contiguous street network and would remove these barriers.

Walking trails indicated within the Sketch Plan (8' wide trail easements are proposed) help to provide connectivity throughout the Esteban Rodriguez Subdivision, and to encourage walking and bicycling in the community while effectively reducing vehicular travel – especially to Park and Open Space and the Commercial Retail/Commercial Service areas.

Providing multiple points of access to a subdivision also improves efficiency in emergency response times and allows for better pedestrian and bicycle access across neighborhoods. Better access can be the difference between a resident or visitor choosing to walk over drive to their destination. Increased access especially with multimodal options for walking and biking could reduce vehicular travel and ultimately congestion and stress on roadway infrastructure.

### TRANSPORTATION IMPACT STUDY GUIDELINES

A Master Transportation Impact Study (TIS) is submitted for this project based upon the El Paso County Engineering Criteria Manual (ECM) per ECM appendix B.1.1, since this project is a residential development exceeding 100 acres and is phased over a multi-year build-out.

#### **ROAD IMPACT FEES**

Per resolution 19-471 Road Impact Fees are applicable and due for this project.

### **CHAPTER 7 AND CHAPTER 8 OF THE LAND DEVELOPMENT CODE CRITERIA FOR APPROVAL**

In approving this Sketch Plan, the BoCC will find that:

The proposed subdivision is in general conformance with the goals, objectives, and policies of the **2021 YOUR EL PASO MASTER PLAN, AND WATER MASTER PLAN,** as described in Pages 5-9 of this Letter of Intent.

The proposed subdivision is in conformance with the requirements of this Code; no waivers or deviations from the Code are requested or proposed.

The proposed subdivision is compatible with existing and proposed land uses within and adjacent to the Sketch Plan area; as previously described, The Sketch Plan is in conformance with subdivision design standards and establishes an adequate level of compatibility with surrounding areas of the site already constructed and other known surrounding areas currently proposed for development, particularly the existing 816-acre Saddlehorn Ranch (e.g., 216 lots zoned RR-2.5) at Judge Orr Road and Curtis Road immediately west of and adjacent to the subject property, and the proposed 398.91-acre Jane Davis Ranch (e.g., pending application in progress to approve approximately 92 lots to be zoned RR-2.5 and RR-5.0) also immediately north of the subject property.

Furthermore, the subdivision design with RR-2.5 and RR-5 zoning for the site is harmonious and compatible with the lower density character of adjacent and nearby neighborhoods that are also zoned RR-2.5, RR-5.0, A-35, and A-5.

The water supply report provides sufficient information to identify probable compliance with the water supply standards and identifies any need for additional water supplies; A water resources report and water supply information summary have been provided to the County with this Sketch Plan application.

The Water Resource Report prepared for the Esteban Rodriguez Subdivision provides data for the Planning Commission and the Board of County Commissioners (BoCC) which confirms the proposed water supply for all of the Rodriguez Subdivision is sufficient in terms of quality, quantity and dependability for the proposed subdivision. The report includes documentation that the proposed water supply is sufficient in terms of quantity, dependability and quality for the proposed subdivision.

Services are or will be available to meet the needs of the subdivision including, roads, police and fire protection, schools, recreation facilities, and utility service facilities.

The soil is suitable for the subdivision and any geologic hazards do not prohibit the subdivision and can be mitigated; A Geological Hazard Report and Soils Report has been provided and submitted for the Esteban Rodriguez Subdivision Sketch Plan. No known geological hazards are present which may preclude the site from development as proposed. As described previously, existing drainageways will be mitigated and preserved as Public Open Space easements, all of which will be designated as no-build areas.

The subdivision will not interfere with the extraction of any known commercial mining deposit [C.R.S. §§ 34-1-302(1), et seq.]. No known commercial mining operations exist on the site.

The design of the subdivision protects the natural resources or unique landforms; existing natural resources and unique landforms will be protected and designed to be within no-build areas.

The proposed methods for fire protection are adequate to serve the subdivision; the Peyton Fire Protection District will extend service within the Esteban Rodriguez Subdivision Sketch Plan area. A Letter of Intent to Serve this subdivision will be provided by the Peyton Fire Protection District at a future level of planning and submittal.

The subdivision is appropriate, and the design is based on mitigating the constraints of topography, soil types, geologic hazards, aggregate resources, environmental resources, floodplain, airplane flight overlays, or other constraints; there are no known environmental or other constraints that would preclude development of this site as proposed in the Sketch Plan. Topography, soil types and geologic hazards and other environmental resources are not compromised by development of this site. The entire property is outside of any airport overlay zone, including Meadow Lake Airport and the Colorado Springs Municipal Airport (Note: despite this, the owner is agreeable to including a Notice of Avigation Easement to the Sketch Plan and plans advising potential homebuilders of the site's proximity to an airport).

#### **END**

### A. SUBDIVIDERS

**Brent Houser Enterprises, LLC** Peyton, CO 80831-7685 TSN 4300000534, 4300000537.

William Guman & Associates, Ltd. 731 North Weber Street, Suite 10 Colorado Springs, CO 80903 bill@guman.net

**B. APPLICANT** 

**Ecosystem Services, LLC** Attn: Grant Gurnee, PWS Attn: Bill Guman, PLA, ASLA, APA 1455 Washburn Street Erie, CO 80516

grant@ecologicalbenefits.com JR Engineering LSC Transportation Consultants, Inc. Attm: Jeff Hodsdon, PE Attn: Bryan T. Law, PE 5475 Tech Center Drive, Suite 235 2504 E. Pikes Peak Ave., Suite 304 Colorado Springs, CO 80909 Colorado Springs, CO 80919 jeff@lsctrans.com blaw@jrengineering.com

WATER | HYDROLOGY **RMG Engineers/Architects** RESPEC /JDS-Hydro Attn: Kelli Zigler Attn: Douglas E. Schwenke 2910 Austin Bluffs Pkwy., Suite 100 5540 Tech Center Drive, Suite 100 Colorado Springs, CO 80918 Colorado Springs,CO 80919 KMZigler@rmg-engineers.com Douglas.Schwenke@respec.com

### C. LEGAL DESCRIPTION

A PARCEL OF LAND BEING A PORTION OF THE SECTION 2 AND SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN, COUNTY OF EL PASO, STATE OF COLORADO, BEING MORE PARTICULARLY DESCRIBED A FOLLOWS:

### D. BASIS OF BEARINGS

THE NORTH LINE OF THE NORTHWEST QUARTER OF SECTION 2. TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN, BEING MONUMENTED AT THE WEST END BY A 3.25" ALUMINUM CAP STAMPED "LS 17496 1992" IN A RANGE BOX AND AT THE EAST END BY A 2" ALUMINUM CAP STAMPED "PLS 11624" IN A RANGE BOX, ASSUMED TO BEAR N89°53'34"E.

BEGINNING AT THE NORTHWEST CORNER OF SECTION 2. TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN;

THENCE ON THE NORTH LINE OF THE NORTHWEST QUARTER OF SAID SECTION 2. N89°53'34"E A DISTANCE OF 2,622.41 FEET, TO THE NORTH QUARTER OF SAID SECTION:

THENCE ON THE EAST LINBE OF THE WEST HALF OF SAID SECTION 2, S00°40'17"E A DISTANCE OF 3.885.66 FEET. TO A POINT OF CURVE'

THENCE ON THE ARC OF A CURVE TO THE LEFT, HAVING A RADIUS OF 1,000.00 FEET, A CENTRAL ANGLE OF 56°44'42" AND AN ARC LENGTH OF 990.39 FEET, TO A POINT OF TANGENT;

THENCE S57°24'59"E A DISTANCE OF 1,845.86 FEET, TO A POINT OF CURVE;

THENCE ON THE ARC OF A CURVE TO THE RIGHT, HAVING A RADIUS OF 1,200.00 FEET, A CENTRAL ANGLE OF 56°44'42" AND AN ARC LENGTH OF 1,186.08 FEET, TO A POINT ON THE SOUTH LINE OF THE NORTH HALF OF THE NORTH HALF OF SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH

THENCE ON SAID SOUTH LINE, S89°05'27"W A DISTANCE OF 2,560.17 FEET;

THENCE CONTINUING ON SAID SOUTH LINE, S89°01'18"W A DISTANCE OF 2,618.87 FEET, TO THE WEST LINE OF THE NORTHWEST QUARTER OF SAID SECTION 11;

THENCE CONTINUING ON SAID SOUTH LINE, S89°01'18"W A DISTANCE OF 2,618.87 FEET, TO THE WEST LINE OF THE NORTHWEST QUARTER OF SAID SECTION 11;

THENCE ON SAID WEST LINE, N00°19'54"E A DISTANCE OF 1,320.51 FEET, TO THE NORTHWEST CORNER OF SAID SECTION 11;

THENCE ON THE WEST LINE OF SAID SECTION 2, N00°42'27"W A DISTANCE OF 5,465.28 FEET, TO THE POINT OF BEGINNING.

### CONTAINING A CALCULATED AREA OF 21,484,637 SQUARE FEET OF 493.2194 ACRES. E. NOTES

### 1. Acreages and percentages are rounded up to equal 100%.

- 2. All areas designated as wetlands and drainageways, buffers, setbacks, and easements are considered as 'No-Build Areas' unless otherwise indicated.
- 3. This proposed Sketch Plan is located within the Peyton Fire Protection District.
- 4. After approval, this Sketch Plan will expire in 5 years unless a Final Plat is submitted.
- 5. Streets and access locations and configurations are conceptual and subject to change. Detailed

6. Access locations onto Judge Orr Road will be finalized at the Preliminary Plan or Development Plan

- level of submittal. No residential lot will have direct lot access onto Judge Orr Road. 7. Trails are conceptual only. Detailed trail plans will be prepared and reviewed at the Preliminary
- Plan stage.
- 8. El Paso County Regional Trails along Judge Orr Road are to be coordinated with El Paso County Parks and Recreation at the Preliminary Plan stage. The Neighborhood Park will also be further refined at the Preliminary Plan stage.
- 9. A floodplain development permit is required prior to making any modifications within the indicated 100-year floodplain, including but not limited to grading, drainage, and all roadway crossings.
- 10. A completed U.S. Army Corps of Engineers (COE) permit shall be provided to the El Paso County Planning Department prior to project commencement if ground disturbing activities are scheduled to occur in any wetland area.
- 11. The wetland boundaries as indicated on the Sketch Plan are conceptual and subject to change. All existing wetland areas are to were mapped per the National Wetland Inventory Map provided within the Wetland, Wildlife and Natural Features Report prepared by ECOS.
- 12. In the event the project will create ground disturbing activity in habitat occupied by threatened or endangered species, and/or where development may occur within 300 feet of the centerline of any stream or floodplain, whichever is greater, the applicant will obtain documentation from U.S. Fish and Wildlife Service (FWS) prior to proceeding with the project.
- fencing requirements, trash and debris containment, protection and enhancement of natural vegetation, weed control and riparian and wetland protection and buffer areas, as appropriate with future zoning and development plan submittals. 14. Development proposed by this Sketch Plan is primarily larger lot single-family residential

13. Information pertaining to wildlife protection measures will be provided by the applicant including

- compatible with that of adjacent and Rural Residential (RR) zone districts. 62% of proposed lots will adhere to zoning and development criteria for RR-2.5 and 23% for RR-5.0 zone districts within the overall 493.21 acre development.
- 15. Approximately 18.83 acres with frontages along Judge Orr Road are proposed for commercial uses and will be compatible with the zoning and development criteria of the county's CC-Commercial State of the county's CC-Commercial
- 16. Utilities for all proposed development will be via on-site well and septic as supported by the Water Resources Report submitted with this Sketch Plan application.
- 17. Phasing limits for all proposed development are indicated on this Sketch Plan. Phasing will be implemented based upon prevailing market conditions and is subject to change.
- 18. Detention ponds and cross-lot drainage ditches will be maintained by the Esteban Rodriguez Subdivision Metropolitan District or HOA. To be established at the Preliminary Plan stage.
- 19. A Noise Study may be prepared with subsequent submittals if proposed commercial properties do not sufficiently buffer traffic noise generated from Judge Orr Road.
- 20. This Sketch Plan proposes to provide fees in lieu of land for future school development. The project site is located entirely within the Peyton School District No. 23.
- 21. All electric service is to be provided by Mountain View Electric Association (MVEA). Black Hills Energy and natural gas easements will be provided as required.
- 22. Site lighting, if required, will satisfy the requirements of Section 6.2.3. of the El Paso County
- 23. The Esteban Rodriguez Subdivision will comply with all Federal and State laws, regulations, ordinances, review and permit requirements, and other agency requirements, if any, of applicable agencies including but not limited to: the Colorado Division of Parks and Wildlife, Colorado Department of Transportation, U.S. Army Corps of Engineers, and the U.S. Fish and Wildlife Service regarding the Endangered Species Act particularly as it relates to all listed species.
- 24. The following Districts will serve the Esteban Rodriguez Subdivision property:
- a. Esteban Rodriguez Subdivision Metropolitan District or HOA (to be established) for
- maintenance of any/all common spaces, detention ponds, and drainage easements. Peyton School District No. 23

Land Development Code.

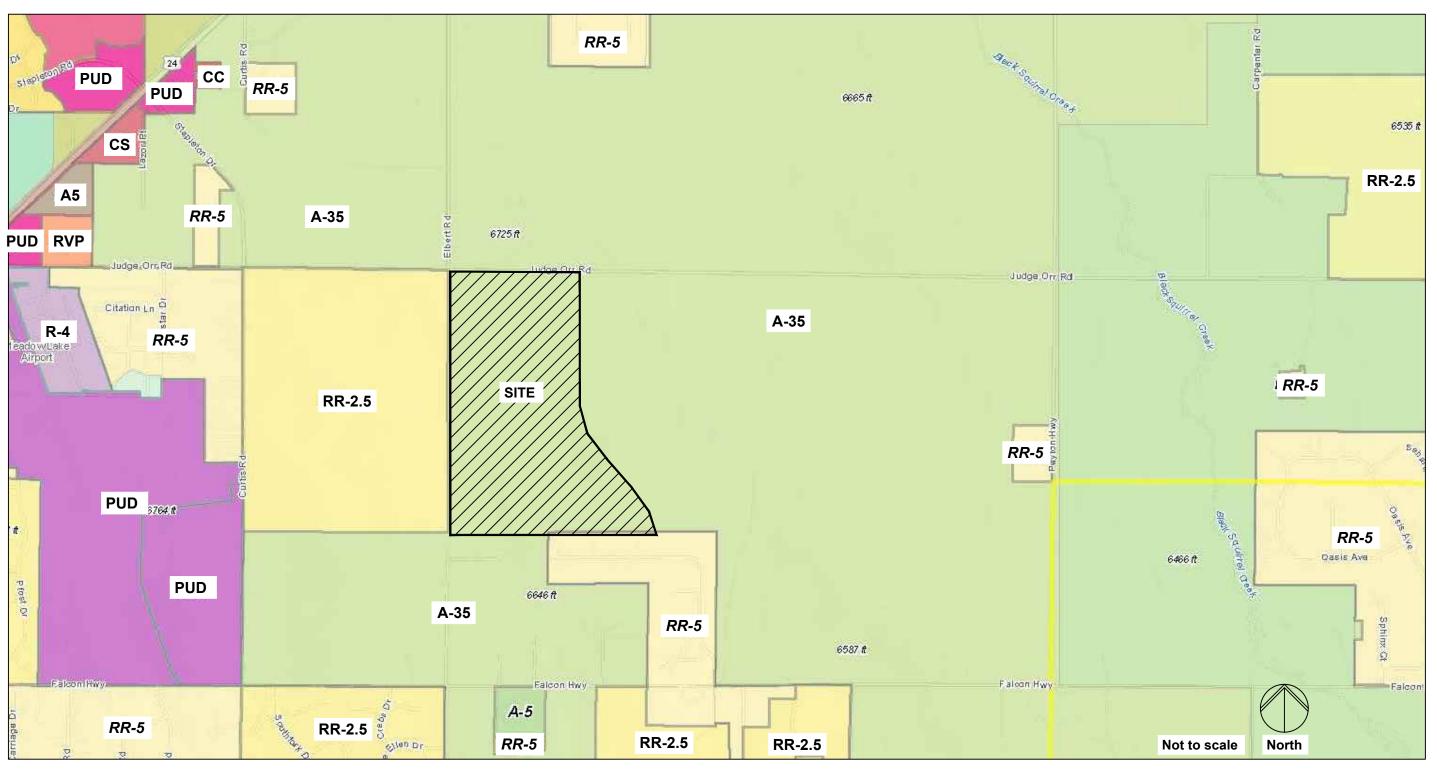
c. Peyton Fire Protection District (Fire emergency).

# ESTEBAN RODRIGUEZ SUBDIVISION SKETCH PLAN

A PARCEL OF LAND LOCATED WITHIN THE WEST HALF OF SECTION 2, THE SOUTHWEST QUARTER OF THE SOUTHEAST QUARTER OF THE EAST HALF OF SECTION 2, AND THE NORTH HALF OF THE NORTH HALF OF SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN

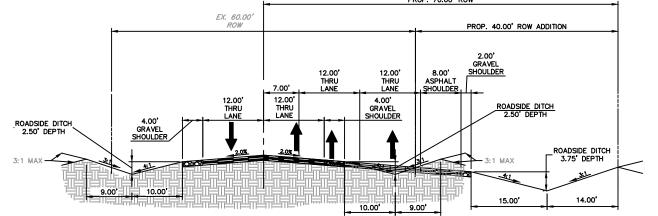
### L. ZONING MAP

## **EL PASO COUNTY, COLORADO**



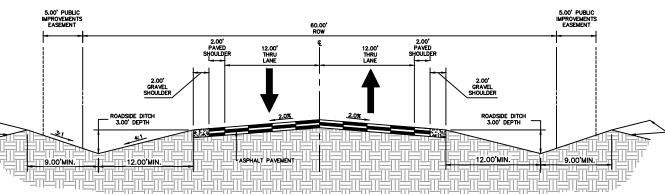
- d. Peyton Fire Protection District (Emergency services).
- e. El Paso County Conservation District.
- Pikes Peak Library District. g. El Paso County Roads and Bridges.
- h. Upper Black Squirrel Creek Ground Water.
- 25. Mail box kiosk locations and design will be determined at time of Final Plat in coordination with
- 26. Perimeter buffers along existing adjacent zoning of A-35 shall be 20 feet where noted on the Sketch Plan. All other buffers to adjacent zoning will be 15 feet as noted on this Sketch Plan.

### **Future Local Roads**

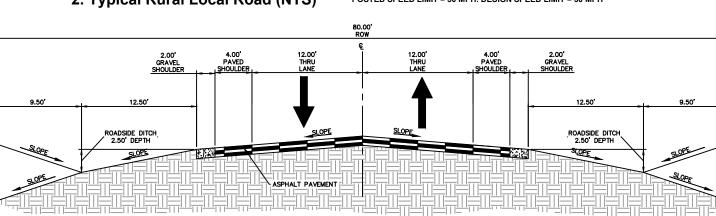


1. Existing Judge Orr Road - Typical Section (NTS)

### POSTED SPEED LIMIT = 45 MPH. DESIGN SPEED LIMIT = 50 MPH NOTE ULTIMATE SECTION HAS BEEN OVERLAYED



2. Typical Rural Local Road (NTS) POSTED SPEED LIMIT = 30 MPH. DESIGN SPEED LIMIT = 30 MPH



### 3. Typical Rural Minor Collector Roadway (NTS) POSTED SPEED LIMIT = 35 MPH. DESIGN SPEED LIMIT = 40 MPH

- Internal streets will meet the standards of the El Paso County Engineering Criteria Manual. A deviation request of the ECM will be submitted for review and approval for any design that does not conform with these standards.
- 2. All internal streets are designated as public, will be paved, and will provide for levels of vehicular circulation required by the Traffic Impact Study.
- Until approved by the County Engineer, all access points shown from the property onto Judge Orr Road are conceptual and non-binding upon the county. Approval of this Sketch Plan shall not be interpreted to include approval of any access to any existing public roads. The County Engineer shall approve accesses in accordance with the requirements and procedures of the Engineering Criteria Manual at the time of Development Plan and/or subdivision submittal and review.

### G. NO-BUILD / OPEN SPACE / RESIDENTIAL LOT OPEN SPACE EASEMENTS

- 1. The "Floodplain No Build / OS" easements, into which some residential lots will encroach, are included in the Sketch Plan calculations as "Public Open Space" areas. Lots that encroach into the "Floodplain -No Build / OS" easements will be platted as open space easements in future zoning and development submittals These areas shall remain Public Open Space in perpetuity with no construction of primary and ancillary structures, sheds, barns, fences, etc., permitted within any no-build area.
- The Sketch Plan provides areas denoted as Public Open Space. Public Open Space includes a Park site, Floodplain Areas, Detention Pond parcels, and 8' trail easements located within certain Buffer Areas to provide connectivity to Public Open Space areas.
- 3. The Public Open Space areas will be maintained by the Esteban Rodriguez Subdivision Metropolitan District or HOA, yet to be established.
- 4. See Sketch Plan Sheet 1.3 for acreage and tract data for all Open Spaces.
- 5. Park improvements provided by the owner may be applied to Park Land Dedication and/or fees with review and approval by El Paso County Parks. Any park improvements will be coordinated at a later date with El Paso County Parks via Park Land Credits.

### H. SOILS AND GEOLOGIC HAZARDS

- 1. Areas of proposed development that are found to be impacted by ground water, imported fill, loose and/or expansive soils, etc., will be mitigated by avoidance, re-grading, engineering design, and construction techniques. A map of any potential hazard areas of concern and recommended mitigation measures are found in the Geological Hazard Study and Wastewater Study prepared by RMG Engineers and Architects (April 27, 2023). Further studies of these conditions that warrant additional mitigation will be provided with the Preliminary Plan or Final Plat.
- No basements or below-grade inhabitable space (crawlspace) are allowed until a yearlong monitoring program that gathers groundwater elevation data is completed.

### I. PHASING PLAN

- The Esteban Rodriguez Subdivision will be developed in multiple phases and platted in multiple filings. This Sketch Plan initially proposes three phases of development as indicated on Sketch Plan Sheet SKP1.3. and is subject to change. Subsequent phasing plans will be developed based upon prevailing market conditions and absorption of developed lots.
- Preliminary phasing boundaries as indicated on this Sketch Plan are subject to change. Proposed development and build-out of internal streets, park and open space, and installation of utilities will be determined with each phase.

### J. FLOODPLAIN NOTES

- Portions of the Esteban Rodriguez property are bisected by and located within a designated FEMA Floodplain as determined by the FEMA National Flood Insurance Program Flood Insurance Map, numbers 08041C0558G, 08041CO559G, 08041CO566G, 08041CO567G with an effective date of December 7, 2018. The existing floodplain boundaries may be revised and/or the Base Floodplain Elevation (BFE) may be modified. Coordination with FEMA will be completed to establish revised floodplain limits and BFE. If the submittal and review of a floodplain revision by EPC and FEMA occurs independently of this Sketch Plan it shall be approved prior to the platting of any lots currently located within
- No development of homes, barns, ancillary structures, or fences will be permitted in areas of lots encroaching into any floodplain.

### K. TRANSMISSION EASEMENT

- This Sketch Plan indicates a Transmission Easement is located along the property's western boundary. The owner [Grantor] executed an Option for Transmission Easement Agreement with Mountain View Electric Association (MVEA) [Grantee] on June 14, 2014 (copy of Agreement is submitted with this application). The Agreement has not recorded by Grantor or Grantee as of this date and therefore "legally" does not exist.
- The Transmission Easement is 150' but based upon the Grantee's legal description the actual easement width varies. The graphic representation indicated on the Plan is accurate per the legal
- The Owner and Applicant will resolve the recordation of the Transmission Easement at a future level of zoning and development plan submittal.



Agricultural

A-35

N. SITE DATA

TSN 4300000538

**Existing Land Use: Existing Zone District** Site Acreage: TSN 4300000534 TSN 4300000537

24.07 AC (Judge Orr Road) 136.98 AC (Judge Orr Road) 332.16 AC (Judge Orr Road)

**Total Acreage:** 493.21 AC Residential [ RR-2.5 and RR-5.0 acre single **Proposed Land Uses:** 

family] Commercial [15.07 ac] Park/Open Space [15.36 ac including detention]

**Proposed Maximum Number of Units: 142 Single Family Maximum Gross Density** .29 DU/AC

### O. AIRSPACE AVIGATION EASEMENT

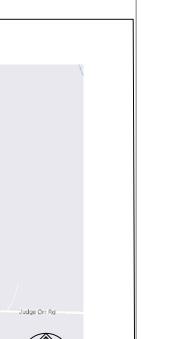
A. Brent Houser Enterprises, LLC, for and in consideration of fulfillment of a condition of project approval and other good and valuable consideration, the receipt of which is hereby acknowledged, does hereby grant to Meadow Lake Airport, its successors and assigns, a perpetual and assignable easement in and over that certain parcel of real property as identified in this Sketch Plan, and a right-of-way for the free and unrestricted passage and flight of aircraft of the class, size, and category as is now or hereinafter may be operationally compatible with Meadow Lake Airport, in, through, across and about the airspace above imaginary planes, as such those planes as defined by Part 77 of the Federal Aviation Regulations; Federal Aviation Administration (FAA) Airport Design Circular (in effect as of the date of Sketch Plan approval); and United States Standard for Terminal Instrument Procedures (TERPS) over Esteban Rodriguez Subdivision.

The aforementioned easement and right-of-way includes but is not limited to:

- 1. For the use and benefit of the public, the easement and continuing right to fly, or cause by permit the flight by any and all persons or aircraft, of the class, size, and category as is now or hereinafter may be operationally compatible with Meadow Lake Airport, in, through, across or about any portion of the Airspace hereinabove described; and
- 2. The easement and right to cause or create, or permit or allow to be caused or created within the Airspace, such noise, dist, turbulence, vibration, illumination, air currents, fumes, exhaust, smoke and all other effects as may be inherent in the proper operation of aircraft, now known or hereinafter used for navigation of or flight in air; and
- 3. The continuing and perpetual right to keep the Airspace clear of any portions of buildings. structures, or improvements of any and all kinds, and of trees, vegetation, or other objects, which extend into said Airspace; and
- 4. The right to mark and light, or cause or require to be marked or lighted, as obstructions to air navigation, and all buildings, structures, or other improvements, and trees or other objects now upon, or that in the future may be upon the Esteban Rodriguez Subdivision, and which extend into the Airspace may be required to mark according to FAA regulations or other regulation(s), rules, or orders; and
- 5. The right to ingress to, passage within, and egress from the Esteban Rodriguez Subdivision, solely for the above stated purposes.
- B. Brent Houser Enterprises, LLC, on behalf of itself, its successors and assigns hereby covenants with Meadow Lake Airport Associaton, as follows:
- 1. Brent Houser Enterprises LLC, its successors and assigns, will not construct, install, permit or allow any building, structure, improvement, tree, or other object on the Esteban Rodriguez Subdivision, to extend into the Airspace, or to constitute an obstruction to air navigation, or to obstruct or interfere with the use of the easement and right-of-way herein granted; and
- 2. Brent Houser Enterprises, LLC, its successors and assigns, will not hereafter use or permit the use of the Esteban Rodriguez Subdivision in such a manner as to create electrical or electronic interference with radio communication or radar operation between any installation upon Meadow lake Airport and any aircraft.
- 3. The easement and right-of-way herein granted shall be deemed both appurtenant to and for the direct benefit of that real property which now or hereinafter constitutes Meadow Lake Airport, and shall further be deemed in gross, being conveyed to and for the benefit of Meadow Lake Airport, and any and all members of the general public who may use said easement or right-of-way, taking off from, landing upon, or operating such aircraft in or about the Meadow Lake Airport or in otherwise flying through said Airspace.
- 4. This grant of avigation easement shall not operate to deprive Brent Houser Enterprises, LLC, its successors and assigns, of any rights that it may otherwise have from time to time against any individual or private operator for negligent or unlawful operation of aircraft.
- 5. It is understood and agreed that these covenants and agreements run with the land and shall be binding upon the heirs, representatives, administrators, executives, successors, and assigns of Brent Houser Enterprises, LLC, and that for the purposes of this instrument, the Esteban Rodriguez Subdivision shall be the servient easement and Meadow Lake Airport shall be the dominant tenement.
- 6. The avigation easement, covenants and agreements described herein shall continue in effect until the Meadow Lake Airport shall be abandoned or shall cease to be used for public airport purpose, at which time it shall terminate.
- 7. Brent Houser Enterprises, LLC, agrees to waive all damages and claims for damages caused or alleged to be caused by the violation of any aspect of this easement agreement.

### P. SHEET INDEX

- SKP 1.1 Subdividers/Applicant | Legal Description | Notes, Zoning Map | Vicinity Map | Site Data | Internal Street Detail | Transmission Easement | Airspace Avigation
- SKP 1.2 Sketch Plan | Land Use Summary Table | Parcel Summary Table | Adjacent
- SKP 1.3 Parcel/Open Space/Trails/Phasing Plan | Open Space and Trails Schedule | Open Space Tract Schedule | Trail Head Detail | Phasing Schedule



PLAN NORTH:

731 North Weber Street

Colorado Springs, CO 80903

(719) 633-9700

www.GumanLtd.com

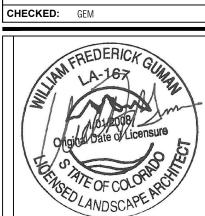
bill@guman.net

ROAD ORR

**AN RODRIGU** 

JUDGE

08/22/2023 DATE: DESIGNED: WFG CHECKED: GEM



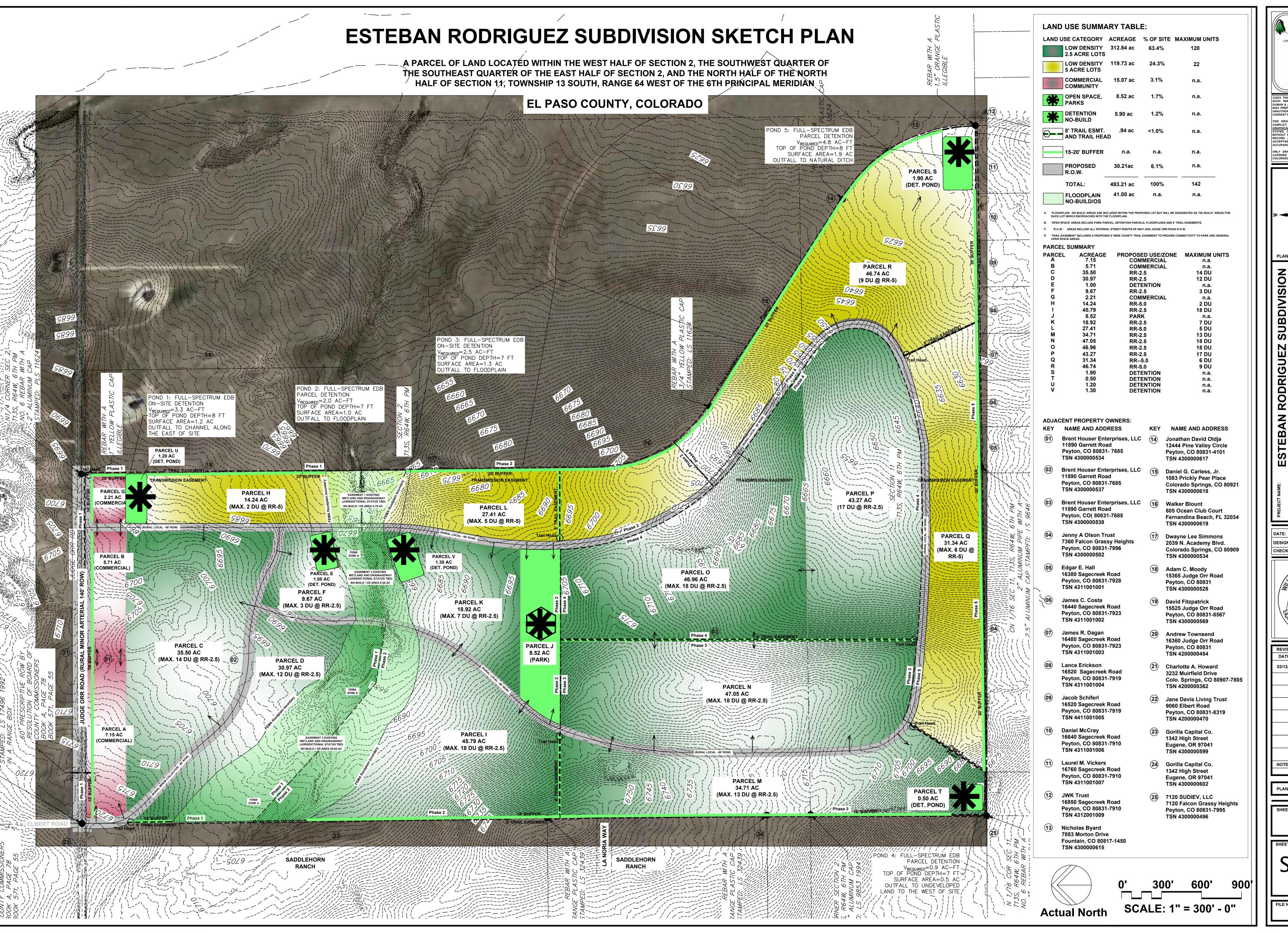
DATE: BY: DESCRIPTION: REVISED PER 03/12/24 COUNTY COMMEN 05/31/24 GEM REVISED PER COUNTY COMMEN NOTES:

PLAN SCALE: 1" = 300'0" (OR AS NOTED ON PLAN SCALE: 1" = 300'0" (OR AS NOTED ON PLAN SCALE)

SHEET TITLE: SKETCH PLAN

1 of 3 sheet FILE NO.

FILE#SKP237



731 North Weber Street Colorado Springs, CO 80903 bill@guman.net

PLAN NORTH:

**DESIGNED:** WFG CHECKED: GEM

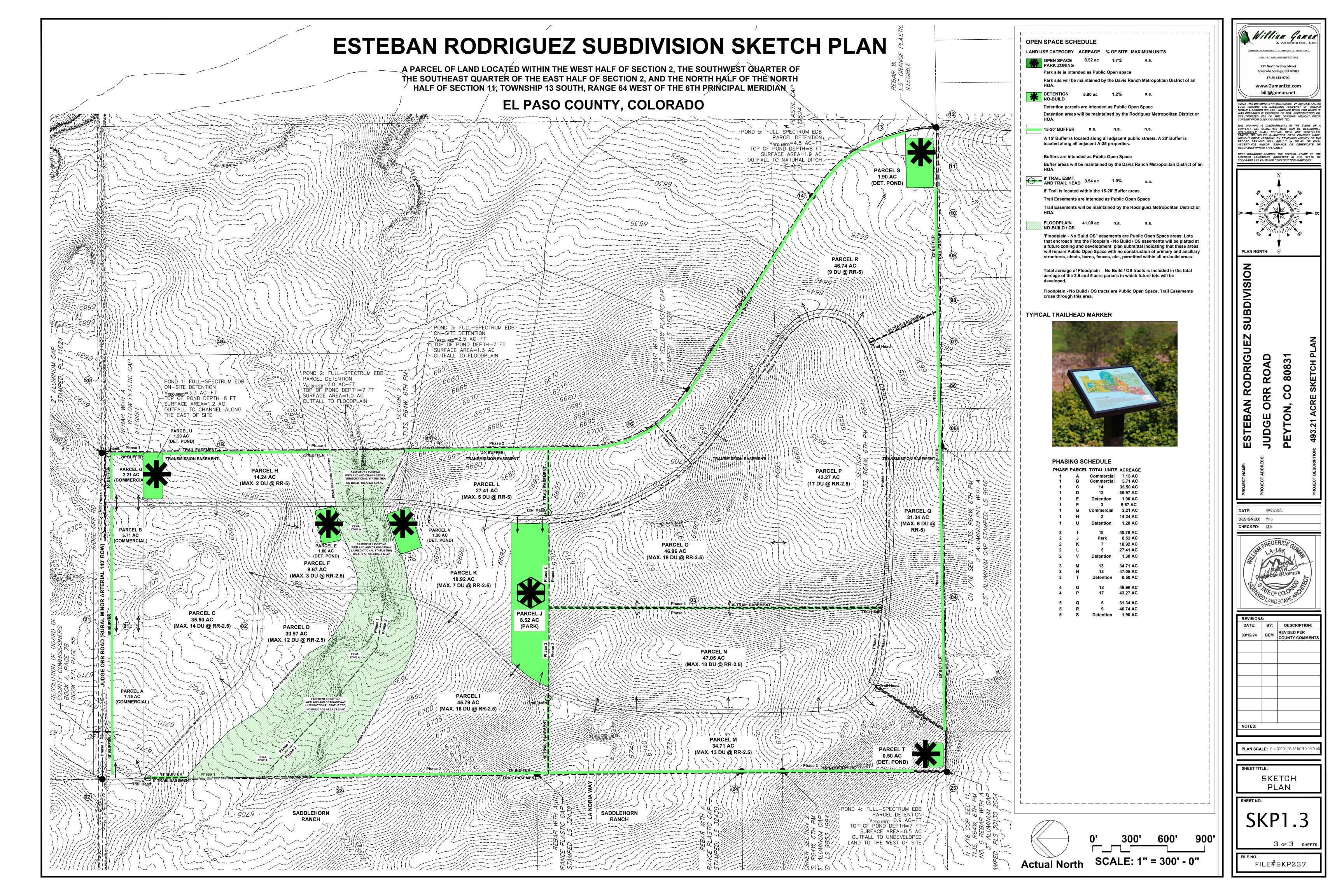
DATE: BY: DESCRIPTION: 03/12/24 GEM COUNTY COMMEN REVISED PER

NOTES:

PLAN SCALE: 1" = 300'0" (OR AS NOTED ON P

SKETCH PLAN

2 of 3 SHEET FILE#SKP237



#### **RESOLUTION NO. 24-**

#### **BOARD OF COUNTY COMMISSIONERS**

#### COUNTY OF EL PASO

#### STATE OF COLORADO

# SKETCH PLAN FOR ESTEBAN RODRIGUEZ (SKP237)

WHEREAS, Brent Houser Enterprises, LLC did file an application with the El Paso County Planning and Community Development Department, for the approval of a Sketch Plan for property in the unincorporated area of El Paso County as described in Exhibit A, which is attached hereto and incorporated herein by reference; and

WHEREAS, a public hearing was held by the El Paso County Planning Commission on September 19, 2024, upon which date the Planning Commission did by formal resolution recommend approval of the subject Sketch Plan; and

WHEREAS, a public hearing was held by this Board on October 10, 2024; and

WHEREAS, based on the evidence, testimony, exhibits, study of the Master Plan for the unincorporated area of the County, recommendations of the El Paso County Planning Commission, comments of the El Paso County Planning and Community Development Department, comments of public officials and agencies, and comments from all interested persons, this Board finds as follows:

- 1. The application was property submitted for consideration by the Board of County Commissioners.
- 2. Proper posting, publication, and public notice was provided as required by law for the hearings before the Planning Commission and Board of County Commissioners.
- 3. The hearings before the Planning Commission and the Board of County Commissioners were extensive and complete, that all pertinent facts, matters, and issues were submitted and that all interested persons were heard at that hearing.
- 4. All data, surveys, analyses, studies, plans, and designs as are required by the State of Colorado and El Paso County have been submitted, reviewed, and found to meet all sound planning and engineering requirements of the El Paso County Subdivision Regulations.
- 5. The proposed subdivision is in general conformance with the goals, objectives, and policies of the Master Plan.
- 6. The proposed subdivision is in conformance with the requirements of the Land Development Code.

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- 7. The proposed subdivision is compatible with existing and proposed land uses within and adjacent to the Sketch Plan area.
- 8. The water supply report provides sufficient information to identify probable compliance with the water supply standards and identifies any need for additional water supplies.
- 9. Services are or will be available to meet the needs of the subdivision including roads, police and fire protection, schools, recreation facilities, and utility service facilities.
- 10. The soil is suitable for the subdivision.
- 11. Geologic hazards do not prohibit the subdivision, or can be mitigated.
- 12. The subdivision will not interfere with the extraction of any known commercial mining deposit [C.R.S. §§34-1-302(1), et seq.].
- 13. The design of the subdivision protects the natural resources or unique landforms.
- 14. The proposed methods for fire protection are adequate to serve the subdivision.
- 15. The subdivision is appropriate and the design is based on mitigating the constraints of topography, soil types, geologic hazards, aggregate resources, environmental resources, floodplain, airplane flight overlays, or other constraints.
- 16. For the above-stated and other reasons, the proposed Sketch Plan is in the best interest of the health, safety, morals, convenience, order, prosperity and welfare of the citizens of El Paso County.

NOW, THEREFORE, BE IT RESOLVED the Board of County Commissioners of El Paso County, Colorado, hereby approves the Esteban Rodriguez Sketch Plan as submitted by Brent Houser Enterprises, LLC, for property in the unincorporated area of El Paso County as described in Exhibit A.

BE IT FURTHER RESOLVED the following conditions and notations shall be placed upon this approval:

#### CONDITIONS

- Development of the property within the Sketch Plan, including, but not limited to, Map Amendments, Preliminary Plans, and Final Plats shall be in general or substantial conformance with the approved Esteban Rodriguez Sketch Plan. Amendments to the sketch plan may only be made subject to the limitations contained in the El Paso County Land Development Code (as amended).
- 2. Developer shall comply with federal and state laws, regulations, ordinances, review and permit requirements, and other agency requirements, if any, of applicable agencies including, but not limited to, the Colorado Division of Wildlife, Colorado Department of Transportation, U.S. Army Corps of Engineers and the U.S. Fish and Wildlife Service regarding the Endangered Species Act, particularly as it relates to the Preble's Meadow Jumping Mouse as a listed species.

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#### **NOTATIONS**

- 1. Applicable park, school, drainage, and bridge fees shall be paid to the El Paso County Planning and Community Development Department at the time of recording any Final Plat.
- 2. Access locations and roadway classifications are conceptual only and will be determined at the time of Preliminary Plan review. Final locations and classifications of roadways will be subject to more detailed land use design and subdivision review.
- 3. The subdivider(s) agrees on behalf of him/herself and any successors and assignees that subdivider and/or said successors and assigns shall be required to pay traffic impact fees in accordance with the El Paso County Road Impact Fee Program Resolution (Resolution No. 19-471), or any amendments thereto, at or prior to the time of building permit submittals. The fee obligation, if not paid at final plat recording, shall be documented on all sales documents and on plat notes to ensure that a title search would disclose the fee obligation before sale of the property.

AND BE IT FURTHER RESOLVED the record and recommendations of the El Paso County Planning Commission be adopted, except as otherwise modified herein.

BOARD OF COUNTY COMMISSIONERS

DONE THIS 10th day of October, 2024, at Colorado Springs, Colorado.

	OF EL PASO COUNTY, COLORADO
ATTEST:	
	By: Chair
By:	
County Clerk & Recorder	

#### **EXHIBIT A**

#### PROPERTY DESCRIPTION

A PARCEL OF LAND BEING A PORTION OF THE SECTION 2 AND SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN, COUNTY OF EL PASO, STATE OF COLORADO, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BASIS OF BEARINGS: THE NORTH LINE OF THE NORTHWEST QUARTER OF SECTION 2, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN, BEING MONUMENTED AT THE WEST END BY A 3.25" ALUMINUM CAP STAMPED "LS 17496 1992" IN A RANGE BOX AND AT THE EAST END BY A 2" ALUMINUM CAP STAMPED "PLS 11624" IN A RANGE BOX, ASSUMED TO BEAR N89°53'34"E.

BEGINNING AT THE NORTHWEST CORNER OF SECTION 2, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN;

THENCE ON THE NORTH LINE OF THE NORTHWEST QUARTER OF SAID SECTION 2, N89°53'34"E A DISTANCE OF 2,622.41 FEET, TO THE NORTH QUARTER CORNER OF SAID SECTION;

THENCE ON THE EAST LINE OF THE WEST HALF OF SAID SECTION 2, S00°40'17"E A DISTANCE OF 3,885.66 FEET, TO A POINT OF CURVE:

THENCE ON THE ARC OF A CURVE TO THE LEFT, HAVING A RADIUS OF 1,000.00 FEET, A CENTRAL ANGLE OF 56°44'42" AND AN ARC LENGTH OF 990.39 FEET, TO A POINT OF TANGENT;

THENCE S57°24'59"E A DISTANCE OF 1,845.68 FEET, TO A POINT OF CURVE;

THENCE ON THE ARC OF A CURVE TO THE RIGHT, HAVING A RADIUS OF 1,200.00 FEET, A CENTRAL ANGLE OF 56°37'52" AND AN ARC LENGTH OF 1,186.08 FEET, TO A POINT ON THE SOUTH LINE OF THE NORTH HALF OF THE NORTH HALF OF SECTION 11, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH PRINCIPAL MERIDIAN;

THENCE ON SAID SOUTH LINE, S89°05'27"W A DISTANCE OF 2,560.17 FEET;

THENCE CONTINUING ON SAID SOUTH LINE, S89°01'18"W A DISTANCE OF 2,618.87 FEET, TO THE WEST LINE OF THE NORTHWEST QUARTER OF SAID SECTION 11;

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THENCE ON SAID WEST LINE, N00°19'54"E A DISTANCE OF 1,320.51 FEET, TO THE NORTHWEST CORNER OF SAID SECTION 11;

THENCE ON THE WEST LINE OF SAID SECTION 2, N00°42'27"W A DISTANCE OF 5,465.28 FEET, TO THE POINT OF BEGINNING.

CONTAINING A CALCULATED AREA OF 21,484,637 SQUARE FEET OR 493.2194 ACRES.