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COLORADO

HOLLY WILLIAMS STAN VANDERWERF LONGINOS GONZALEZ, JR.

PLANNING & COMMUNITY DEVELOPMENT

- TO: El Paso County Planning Commission Thomas Bailey, Chair
- FROM: Kari Parsons, Principal Planner Meggan Herington, AICP, Executive Director
- RE: Project File Number: VA245 Project Name: 8304 & 8308 Cessna Drive Variance of Use Parcel Numbers: 4304002058 and 4304002087

OWNER:	REPRESENTATIVE:				
Sund Estate Management Corporation	Vertex Consulting Services, LLC				
8308 Cessna Drive	455 Pikes Peak Avenue, Suite 101				
Peyton, CO 80831	Colorado Springs, CO 80903-3672				

Commissioner District: 2

Planning Commission Hearing Date:	9/5/2024
Board of County Commissioners Hearing Date:	9/26/2024

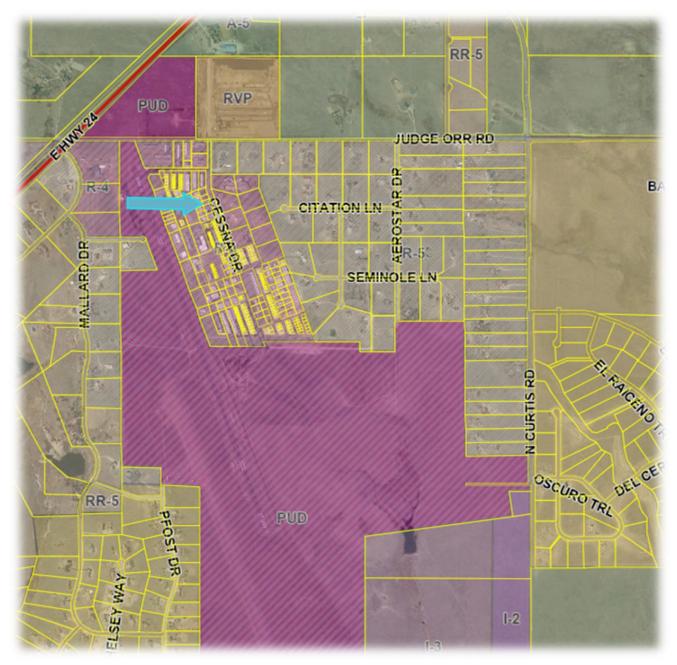
EXECUTIVE SUMMARY

A request by Sund Estate Management Corporation for approval of a Variance of Use to allow a commercial vehicle repair garage in the R-4 (Planned Development) Zoning District. The property is located within Meadow Lake Airport, is within the GA-O (General Aviation Overlay District) and is south of Judge Orr Road and east of Highway 24.

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Vicinity Map

A. WAIVERS AND AUTHORIZATION

Waiver(s): There are no waivers associated with this request.

Authorization to Sign: There are no documents associated with this application that require signing.

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B. APPROVAL CRITERIA

Pursuant to Section 5.3.4, Variance of Use of the Land Development Code (As Amended), the Planning Commission and Board of County Commissioners evaluate each proposed Variance of Use for general compliance with the review criteria in this Code and the development standards that apply to all development. The Planning Commission and Board of County Commissioners may consider the following criteria in approving a Variance of Use:

- The strict application of any of the provisions of this Code would result in peculiar and exceptional practical difficulties or undue hardship.
- The proposed use is compatible with the surrounding area, harmonious with the character of the neighborhood, not detrimental to the surrounding area, not detrimental to the future development of the area, and not detrimental to the health, safety, or welfare of the inhabitants of the area and County;
- The proposed use will be able to meet air, water, odor or noise standards established by County, State or federal regulations during construction and upon completion of the project;
- The proposed use will comply with all applicable requirements of this Code and all applicable County, State and federal regulations except those portions varied by this action;
- The proposed use will not adversely affect wildlife or wetlands;
- The applicant has addressed all off-site impacts;
- The site plan for the proposed Variance of Use will provide for adequate parking, traffic circulation, open space, fencing, screening, and landscaping; and/or
- Sewer, water, storm water drainage, fire protection, police protection, and roads will be available and adequate to serve the needs of the proposed Variance of Use as designed and proposed.

C. LOCATION

North:	R-4 (Planned Development)
South:	R-4 (Planned Development)
East:	R-4 (Planned Development)
West:	R-4 (Planned Development)

Meadow Lake Airport Meadow Lake Airport Meadow Lake Airport Meadow Lake Airport

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D. BACKGROUND

The General Aviation Overlay District was adopted for the Meadow Lake Airport property in 1970 expanding the uses on the property to include airport-related uses in addition to the underlying Agricultural 5-acre (A-3) Zoning District uses. In 1970, a 196-acre portion of the Meadow Lake Airport was rezoned from A-3 (Agriculture) to R-4 (Planned Development) in support of the development of the Meadow Lake Airport as a private airport. The subject properties were platted in 1970, as Block 4, lots 7, 8, and 9, Meadow Lake Airport Filing No. 1. A Final Plat note restricted these lots to hangars and tie-downs only. The 1970 Final Plat implemented the 1970 R-4 Zoning District.

In 1981, the Board approved a Rezoning to R-4 for 210 acres which included the 1970 R-4 Zoning District boundary and land zoned A-3. The 1981 R-4 Zoning District is the current Zoning District of the subject properties of the requested the Variance of Use.

In 1984, The Board of County Commissioners approved a lot line vacation between lots 8 and 9, with Conditions of Approval:

Condition No. 2, "The property shall here in after be known as Lot 9, Block 4, Meadow Lake Filing No. 1", and Condition No. 3, "The property shall be restricted to uses pertaining to hangars and aircraft."

An aircraft hangar was constructed on lots 7 and 9 before the applicants purchased the properties. It is unclear when the hangars changed from an aviation-related use to a vehicle repair garage use. A Code Enforcement complaint was received in 2021 for the vehicle repair garage. Staff have been working with the applicant to rectify the Code violation via the Variance of Use process. The applicant stated in a meeting with staff that a non-aviation repair garage existed at the time the applicant purchased the properties prior to a Code violation being placed on the properties.

E. ANALYSIS

1. Land Development Code and Zoning Analysis

The applicant is proposing a Variance of Use to allow for a commercial vehicle repair garage within the R-4 (Planned Development) Zoning District. The Letter of Intent in support of the 1981 R-4 Zoning District specifically, states *"Land in the R-4 Zone will be restricted to airport-related uses."* The letter also identifies that all uses in the PBP (Planned Business Park) would be allowed uses (a nomenclature change now identifies PBP as Community

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Commercial (CC) Zoning District). The 1981 R-4 Zoning District Development Plan indicates airport airport-related commercial uses allowed within the PBP Zoning District, including but not limited to commercial uses such as aircraft hangars, repair shops, restaurants, gas pumps, offices, and motels that support the Meadow Lake Airport are allowed.

The Land Development Code, Chapter 4, Section 4.3.2 states the following:

The GA-O Zoning District regulations apply in combination with base zoning district regulations, recorded plats, and all other applicable standards of this Code. When GA-O Zoning District standards conflict with the underlying base zoning district standards or other regulations of this Code, the regulations of the GA-O Zoning District will always govern. When no special GA-O Zoning District standards are specified, all other applicable regulations of this Code will govern.

Use Restrictions. No building or land may be used and no building may be erected, converted, or structurally altered except in accordance with the following requirements.

Meadowlake Airport GA-O Uses. The following uses are allowed in the non-residential area of the Meadowlake Airport included in the GA-O Zoning District, in addition to those uses allowed in the underlying base zoning district:

- Aero club facilities
- Aircraft maintenance facilities
- Airfields and landing strips
- Airport terminals, related supporting facilities
- Aviation control towers
- Hangars and tie-down facilities
- Navigation instruments and aids
- Aviation related businesses

The requested Variance of Use to allow for a commercial vehicle repair garage in the R-4 (1981) Zoning District is compatible with other commercial uses in the airport as identified in the applicant's letter of intent. The Land Development Code defines "Vehicle Repair Garage, Commercial" as:

An establishment used for the care or repair of passenger vehicles and light trucks, including major or minor work such as paint, body and fender work or engine and

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transmission overhaul and incidental storage or parking of repaired vehicles, but excluding the dismantling of wrecked vehicles and the storage of junk vehicles.

The Code is silent as it pertains to defining aircraft repair or an aircraft and airport. Furthermore, a repair shop for an automobile has similar characteristics and impacts to adjacent properties as a repair shop that supports aviation. Recreational Vehicle or large truck repair will be limited to government vehicles only on the site as depicted on the attached site plan. The applicant has indicated that all operations for the repair garage occur outside of the taxiway easements, and do not impact the surrounding properties within the airport. If the Variance of Use is approved, the underlying R-4 (1981) Zoning District and General Aviation Overlay District would still govern the remaining properties within the Meadow Lake Airport's, boundaries. As indicated in the applicant's letter of intent, it should be noted that several commercial businesses do not support the Meadow Lake Airport or aviation-related uses, and also operate within the airport's boundary. Those properties may also need to obtain a Variance of Use to legalize the respective uses.

A referral was sent to the Meadow Lake Airport Association (MLAA) for review and comment; no objection to this requested Variance of Use has been made by the MLAA; however, they did provide comments (see attachment) on the accuracy of the applicant's letter of intent.

If the Variance of Use is approved by the Board of County Commissioners, the existing plat restriction, and condition of approval limiting the use to hangars and aircraft would be null and void for Block 4, lots 7 and 9, Meadow Lake Airport Filing No. 1.

F. MASTER PLAN ANALYSIS

1. Your El Paso County Master Plan

a. Placetype Character: Employment Center

Employment Centers comprise land for industrial, office, business park, manufacturing, distribution, warehousing, and other similar business uses. The priority function of this placetype is to provide space for large-scale employers to establish and expand in El Paso County. They are typically located on or directly adjacent to Interstate 25 and/or other regional corridors to ensure business and employee access.

Proximity to other transportation hubs, such as Meadow Lake Airport, and rail lines is also appropriate for an Employment Center. Uses in this placetype often

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COLORADO SPRINGS, CO 80910 PLNWEB@ELPASOCO.COM require large swaths of land and opportunity to expand and grow to meet future needs and demands. Transitional uses, buffering, and screening should be used to mitigate any potential negative impacts to nearby residential and rural areas. Some Employment Centers are located in Foreign Trade, Commercial Aeronautical, and Opportunity Zones to help incentivize development.

Recommended Land Uses:

Primary

- Light Industrial/Business Park
- Heavy Industrial
- Office

Supporting

- Commercial Retail
- Commercial Service
- Restaurant

b. Area of Change Designation: Minimal Change: Undeveloped

The character of these areas is defined by a lack of development and presence of significant natural areas. These areas will experience some redevelopment of select underutilized or vacant sites adjacent to other built-out sites, but such redevelopment will be limited in scale so as to not alter the essential character. New development may also occur in these areas on previously undeveloped land, but overall there will be no change to the prioritized rural and natural environments.

c. Key Area Influences: The property is not located within a key area.

Analysis:

Meadow Lake is a public-use airport and a general aviation reliever airport for Colorado Springs Municipal Airport. It is the largest privately owned airport in Colorado. As the Master Plan notes there are several aviation-related businesses on the airfield including flying schools and aircraft maintenance facilities. As indicated by the applicant's letter of intent there are also several non-aviation businesses occurring within the airport's boundaries. The airport is designated as an Employment Center Placetype. The vehicle repair shop is a supporting use within the Placetype.

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PC Report Packet Page 7 of 48

The Master Plan identifies the area as "Minimal Change, Undeveloped." The Meadow Lake Airport is not anticipated to change overall uses, but rather continue to develop as an airport with associated uses from the current designation which is consistent with the minimal change. The request for the vehicle repair business Variance of Use within the airport boundaries may support aviation uses if they began to service aircraft in addition to automobiles. Currently, the repair business primarily works on government vehicles.

2. Water Master Plan Analysis

The El Paso County Water Master Plan (2018) has three main purposes; to better understand present conditions of water supply and demand; identify efficiencies that can be achieved; and encourage best practices for water demand management through the comprehensive planning and development review processes. Relevant policies are as follows:

The Water Master Plan includes demand and supply projections for central water providers in multiple regions throughout the County. The property is located within Planning Region 3 of the Plan, which is an area anticipated to experience growth by 2040.

Region 3 contains four growth areas west of Falcon projected to be completed by 2040. Other areas of 2040 growth are projected for the north-central part of the region west of Highway 24 extending from Falcon to 4-Way Ranch. North of Falcon along Highway 24, growth is projected by 2060 on both sides of the highway. Just west of Falcon, another small development is projected by 2060 on the north and south sides of Woodmen Road. On the east side of Highway 24, three separate areas of growth are projected for development by 2060, with the largest of the three spanning from south of Judge Orr Road to east of Peyton Highway into Region 4c.

The following information pertains to water demands and supplies in Region 3 for central water providers:

The Plan identifies the current demand for Region 3 to be 4,494 acre-feet per year (AFY) (Figure 5.1) with a current supply of 7,164 AFY (Figure 5.2). The projected demand in 2040 for Region 3 is at 6,403 AFY (Figure 5.1) with a projected supply of 7,921 AFY (Figure 5.2) in 2040. The projected demand at build-out in 2060 for Region 3 is at 8,307 AFY (Figure 5.1) with

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a projected supply of 8,284 AFY (Figure 5.2) in 2060. This means that by 2060 a surplus of 32 AFY is anticipated for Region 3.

At this time, the Meadow Lake Area is not served by a central water provider. Many of the existing structures do not have water. Individual on-site wells provide water to some of the structures. Findings of sufficiency with respect to water quality, quantity, and dependability are not required with consideration of a Variance of Use.

3. Other Master Plan Elements

The El Paso County Wildlife Habitat Descriptors (1996) identifies the parcels as having a low wildlife impact potential.

The Master Plan for Mineral Extraction (1996) identifies no significant resources in the area of the subject parcels.

G. SERVICES

1. Water

Water is provided by an onsite well.

2. Sanitation

Wastewater is provided by an onsite wastewater system.

3. Emergency Services

The property is within the Falcon Fire Protection District. Falcon has provided a comment letter and have stated they have no concerns with Variance of Use.

4. Utilities

Mountain View Electric Association (MVEA) provides electric service and Colorado Springs Utilities provides natural gas service to the existing structures.

5. Parks/Trails

Land dedication and fees in lieu of park land dedication are not required for a Variance of Use application.

6. Schools

Land dedication and fees in lieu of school land dedication are not required for a Variance of Use application.

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H. APPLICABLE RESOLUTIONS

See attached resolution.

I. STATUS OF MAJOR ISSUES

No Major Issues are associated with the request.

J. RECOMMENDED CONDITION AND NOTATIONS

Should the Planning Commission and Board of County Commissioners find that the request meets the criteria for approval outlined in Section 5.3.4, Variance of Use, of the El Paso County Land Development Code (As Amended), staff recommends the following condition and notations:

CONDITION

1. Additional aviation-related repair is allowed on the subject properties pursuant to the General Aviation Overlay District and the 1982 R-4 (Planned Development) Zoning District.

NOTATIONS

- 1. The Board of County Commissioners may consider revocation and/or suspension if zoning regulations and/or Variance of Use conditions/standards are being violated, preceded by notice and public hearing.
- **2.** If the Variance of Use is discontinued or abandoned for two (2) years or longer, the Variance of Use shall be deemed abandoned and of no further force and effect.

K. PUBLIC COMMENT AND NOTICE

The Planning and Community Development Department notified 45 adjoining property owners on August 21, 2024, for the Planning Commission and Board of County Commissioners meetings. Responses will be provided at the hearing.

L. ATTACHMENTS

Letter of Intent Site Plan Meadow Lake Airport Association Letters Draft Resolution

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Vertex Consulting Services, LLC 455 Pikes Peak Avenue, Suite 101 Colorado Springs, CO 80903-3672 719-733-8605

Cessna Drive Variance of Use Letter of Intent

July 16, 2024

Sund Estate Management Corporation 8308 Cessna Drive Peyton, CO 80831

<u>Enclosures:</u>	Meadow Lake Airport Filing 1 Plat 1981 R-4 Zoning Board of County Commissioners Staff Report Surrounding Commercial Uses Map Letters of Support
<u>Planner:</u>	Vertex Consulting Services, LLC, Nina Ruiz
	455 E Pikes Peak Avenue, Suite 101
	Colorado Springs, CO 80903
	719-733-8605
	Nina.ruiz@vertexcos.com
Tax Schedule Nos:	4304002087, 4304002058
Acreage:	19,500 SF, 13,000 SF
Zoning:	R-4 (Planned Development District Obsolete), GA-O (General Aviation
	Overlay District)
<u>Utilities:</u>	Mountain View Electric Association (MVEA) provides electric service and Colorado Springs Utilities provides natural gas service to the existing structures. Water and wastewater are provided by an individual onsite well and onsite wastewater treatment system.

Site Location:

Vertex Consulting Services, LLC, on behalf of Sund Estate Management Corporation, is respectfully submitting a variance of use application to allow for a "Commercial Vehicle Repair Garage" in the R-4, GA-O zone district. The property is located approximately one half of a mile southeast of the Judge Orr Road and Highway 24 Intersection, within Meadow Lake Airport. The proposed variance of use is compatible with the surrounding planned and existing development and is consistent with the <u>Your El Paso Master Plan</u>.

Request:

The purpose of this application is to:

 Request approval of a variance of use to allow a "Commercial Vehicle Repair Garage" in the R-4, GA-O zone. Section 1.15 of the <u>Land Development Code</u> defines Commercial Vehicle Repair Garage as:

"An establishment used for the care or repair of passenger vehicles and light trucks, including major or minor work such as paint, body and fender work or engine and transmission overhaul and incidental storage or parking of repaired vehicles, but excluding the dismantling of wrecked vehicles and the storage of junk vehicles."

2. Request to remove the following plat restriction:

"The property shall be restricted to uses pertaining to hangars and aircraft."

Justification:

The pages that follow address each one of the Variance of Use criteria included within Section 5.3.4 of the <u>El Paso County Land Development Code</u>:

The strict application of any of the provisions of this Code would result in peculiar and exceptional practical difficulties or undue hardship.

The Board of County Commissioners added the OA-G (named GA-O today) to the subject parcels on May 18, 1970. This overlay added the following permitted uses to the underlying A-3 zone district [see attached 1980 OA-G zone]:

- Aero club facilities
- Aircraft maintenance facilities
- Airfields and landing strips
- Airport terminals and related supporting facilities [e.g. restaurants, hotels, retail]
- Aviation control towers
- Hangars and tie-down facilities
- Navigation instruments and aids
- Aviation related businesses

The property was platted as part of Meadow Lake Airport Filing No. 1 on September 14, 1970. The plat included the following note, restricting the land uses permitted by the underlying A-3, OA-G zone:

UTILIZATION OF LOTS WITHIN MEADOW LAKE AIRPORT FILING NO. 1 :

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BLOCK 1, LOTS 1 THRU 5 - RESIDENTIAL
BLOCK 2, LOTS 1 THRU 5,788-HANGERS & TIE-DOWN FACILITIES
BLOCK 2, LOT 6 - AIRPORT TERMINAL SITE
BLOCK 3, LOTS 1 THRU 13-HANGERS & TIE-DOWN FACILITIES
BLOCK 4, LOTS 1 THRU 30-HANGERS & TIE-DOWN FACILITIES
TRACT 1 & TRACT 2- AIRCRAFT MAINTENANCE FACILITIES
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[See attached 1970 plat]

The Board of County Commissioners approved a rezoning of the subject parcels from the A-3/OA-G to the R-4/OA-G on November 23, 1981. The R-4 zone district allowed for commercial uses as outlined in the PBP zone pursuant to Section 17 of the 1980 Land Development Code [See attached 1980 R-4 zone]. The Meadow Lake Airport Development Corporation application included the following paragraph which further clarifies the R-4 intended uses:

The R-4 zone was established to provide a greater variety of principal and accessory uses in the development of land and to address the advantages resultant from technological change. While primarily a residential zoning, all commercial uses outlined in the PBP zone are permitted. Repair shops, warehouses (for example airplane hangars), offices, stores, restaurants, gas pumps and other commercial uses that generally require free-standing structures and/or substantial outdoor storage facilities are principal permitted uses of the PBP zone.

[See attached 1981 R-4 BoCC Staff Packet]

The application submitted by the Meadow Lake Airport Development Corporation did not include a list of permitted/excluded uses, nor did it include new dimensional standards for the R-4 zone. The R-4 zone specifically permitted those allowed uses in the PBP zone district and the Meadow Lake Airport Development Corporation echoed that intent, along with other specific examples of acceptable uses in the R-4 zone. The PBP zone permitted the proposed use.

Unfortunately, the Meadow Lake Airport Development Corporation failed to address any existing plat notes with the R-4 zoning action, muddying what uses may be permitted. Over the years several of the lots within the Meadow Lake subdivisions have received approval of plat note waivers, subdivision exemptions, and replats to remove the use restriction included within the Meadow Lake Airport Filing 1. Additionally, special uses have been approved to allow for those uses allowed within the PID zone.

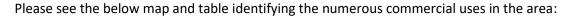
The current El Paso County Planning Department has identified that although the R-4 zoning action and GA-O allow for other uses, the plat note further restricts the permitted uses and overrides the underlying and subsequent zoning actions. There are other commercial businesses within the Meadow Lake Filing 1 subdivision and the other surrounding subdivisions. Pursuant to the plat note, only Tracts 1 & 2 may have commercial operation and those tracts are limited to "Aircraft Maintenance" only [See attached Commercial Uses Map identifying the numerous other commercial operations in place today]. The Department has identified that a plat note waiver, subdivision exemption, or replat are no longer options for allowing the proposed use. The variance of use has been identified as the process for removing the plat note restriction.

The Meadow Lake Airport Development Corporation and BoCC in 1981 failing to clarify the allowed uses and applicability of any prior plat notes presents a practical difficulty for the current owner. Additionally, the Planning Department has identified that administrative actions, such as, plat note waivers, subdivision exemptions, and replats are no long available options to allow for other uses on the property. It is a hardship for the current property owner that there is no other process available to allow the use.

• The variance of use is generally consistent with the applicable Master Plan;

Please see the Master Plan analysis beginning on page 8.

• The proposed use is compatible with the surrounding area, harmonious with the character of the neighborhood, not detrimental to the surrounding area, not detrimental to the future development of the area, and not detrimental to the health, safety, or welfare of the inhabitants of the area and County;





	Business Name	Type of Business	Zoning	Associated EPC Approval
		Commercial Vehicle		
1	Tire King of Falcon	Repair Garage	R-4/GA-O	R481005Z, EA1938
2	Smith Farms	Agritainment	RR-5	AL184, PPR1818
3	EAA Chapter 72	Experimental Aircraft	PUD/GA-O	PUD07009
4	Springs Aviation	Flight School	R-4/GA-O	R481005Z, AASI222
		Airplane		
5	Freeflight Composites	Repair/Manufacturing	R-4/GA-O	R481005Z, EX121
	The Flight School at			
6	Colorado Springs	Flight School	R-4/GA-O	R481005Z

		Airplane		R481005Z,
7	Pearce Aircraft	Repair/Manufacturing	R-4/GA-0	PNW94001
		Airplane		
8	Avionics Upgrades	Repair/Manufacturing	R-4/GA-0	R481005Z
		Commercial Vehicle		
9	GZ Customs	Repair Garage	R-4/GA-O	R481005Z
	Structural Steel			
	Solutions and			
10	Fabrication	Light Manufacturing	R-4/GA-O	R481005Z
	Falcon Ultralight			
	Mechanic and	Airplane Repair/		
11	Instructor	Flight School	R-4/GA-O	R481005Z, R497004
12	Verlin's Aviation	Flight School	R-4/GA-O	R481005Z
		Commercial Vehicle		
13	Pro Trans Plus	Repair Garage	R-4/GA-O	R481005Z
	Blue Line Print &			R481005Z,
14	Design	Sign Shop	R-4/GA-0	PNW85001
	Precision Repair	Contractor		R481005Z,
15	Works Inc.	Equipment Yard	R-4/GA-0	PNW85001
16	Walker Metal Works	Light Manufacturing	R-4/GA-0	R481005Z
		Airplane		
17	RV Builder	Repair/Manufacturing	R-4/GA-0	R481005Z
		Commercial Vehicle		R481005Z,
18	Watts Upfitting	Repair Garage	R-4/GA-0	PNW85001
	Hangar Open	Commercial Vehicle		R481005Z, R497006,
19	Performance	Repair Garage	R-4/GA-0	VR0006
20	First Logistex	Battery Company	R-4/GA-0	R481005Z, VA97006
		Contractor		R481005Z, V96007,
21	Zebra Productions	Equipment Yard	R-4/GA-0	R497003
		Contractor		R481005Z, R498004,
22	Window Well Covers	Equipment Yard	R-4/GA-0	PPR00003
	Gene Kear Aircraft	Airplane		
23	Painting	Repair/Manufacturing	R-4/GA-O	R481005Z, R486015
		Contractor		
24	Veteran Towing	Equipment Yard	R-4/GA-O	R481005Z

The character of the Meadow Lake area is light industrial in nature. The R-4 and GA-O zone districts allow for commercial uses, which include airplane repair and maintenance. A Commercial Vehicle Repair Garage is compatible with the numerous pre-existing commercial vehicle repair garages, light industrial uses, and other commercial service uses in the area.

The business, AccuFix, contracts with the local military installations, CSPD, SWAT, El Paso Sheriff, Fire Departments, and numerous other emergency responders. They bullet-proof vehicles, outfit

the interior for emergency response (e.g. gun racks in the interior of the doors), and provide body repair to emergency responder vehicles when needed. Approval of the requested variance of use will promote the health, safety, and welfare of the inhabitants of the area and County by allowing them to continue to serve the military and emergency responders.

Furthermore, other lot owners within the Meadow Lake Airport have identified that the AccuFix operations promote the growth and stability of the Airport. Lastly, the Meadow Lake Airport Association has no objection to the requested variance of use identifying that their business is not detrimental to future airport operations. [See attached letters of support]

• The proposed use will be able to meet air, water, odor or noise standards established by County, State or federal regulations during construction and upon completion of the project;

The proposed use meets all air, water, odor, and noise standards.

• The proposed use will comply with all applicable requirements of this Code and all applicable County, State and federal regulations except those portions varied by this action;

All structures are pre-existing and have previously been permitted. No alterations or additions are proposed.

• The proposed use will not adversely affect wildlife or wetlands;

The structures have been constructed. No additional impacts to wildlife are anticipated as a result of the approval of the variance of use. There are no wetlands onsite.

• The applicant has addressed all off-site impacts;

The impacts are anticipated to be the same as all other permitted uses within the surrounding R-4, GA-O properties.

• The site plan for the proposed variance of use will provide for adequate parking, traffic circulation, open space, fencing, screening, and landscaping; and/or

The <u>Land Development Code</u> requires one parking space per employee plus 3 spaces per bay or stall. There are 3 employees and 3 bays. The site plan depicts 12 parking spaces. No screening, open space, fencing, or landscaping are required for properties within the Meadow Lake Airport pursuant to the 1981 R-4 zoning.

• Sewer, water, storm water drainage, fire protection, police protection, and roads will be available and adequate to serve the needs of the proposed variance of use as designed and proposed.

Water is provided by an individual onsite well and septic. The property is within the Falcon Fire Protection District. El Paso Sherriff's Department will respond to any emergency. Access is taken from Cessna Drive.

Master Plan Elements

Below is an analysis of the various El Paso County Master Plan elements.

Your El Paso County Master Plan Analysis

Chapter 1 of <u>Your El Paso Master Plan</u> (2021) states that the <u>Plan</u> is "general in nature-it cannot tackle every issue in sufficient detail to determine every type of necessary action." In addition, Chapter 1 goes on to state that the <u>Plan</u> "is intended to provide clearer and more coordinated policy, resulting in a document that effectively communicates County goals and identifies specific actions to achieve both County-wide and local area objectives." When taken together, these two statements suggest to the reader that the <u>Plan</u> may only address certain issues at a cursory level and that specific steps or actions for addressing such issues may not be offered within the <u>Plan</u>. That conclusion is certainly the case in numerous instances and with regard to a variety of topical areas. However, where that is not the case is with respect to the variance of use request, as identified below.

Key Area Analysis

The subject property is not identified in the <u>Plan</u> as being within a Key Area.

Area of Change Analysis

The subject property is identified in the Areas of Change map within the <u>Plan</u> as being within the "Minimal Change: Undeveloped" area of change.

Page 21 of the <u>Plan</u> characterizes areas of "Minimal Change: Undeveloped" by stating:

"The character of these areas is defined by a lack of development and presence of significant natural areas. <u>These areas will experience some redevelopment of select</u> <u>underutilized or vacant sites adjacent to other built-out sites, but such</u> <u>redevelopment will be limited in scale so as to not alter the essential character</u>. New development may also occur in these areas on previously undeveloped land, but overall there will be no change to the prioritized rural and natural environments." (Emphasis added)

The subject property is currently developed and is surrounded by other commercial and industrial properties. The <u>Master Plan</u> anticipates some redevelopment provided the character can be maintained. The change in use of the existing building to a Commercial Vehicle Repair Garage matches the commercial and industrial character of the Meadow Lake Airport.

Placetype Analysis

The subject property is shown on the Placetypes map of Your El Paso Master Plan as being within

the Employment Center Placetype. Page 36 of the <u>Plan</u> identifies the following land uses as being Primary Land Uses within the Employment Center Placetype:

- Light Industrial/Business Park
- Heavy Industrial
- Office

The following land uses have been identified as being supporting land uses in the Employment Center Placetype:

- Commercial Retail
- Commercial Services
- Restaurants

The Employment Center Placetype is described further on page 36 as follows:

"Employment Centers comprise land for industrial, office, business park, manufacturing, distribution, warehousing, and other similar business uses. The priority function of this placetype is to provide space for large-scale employers to establish and expand in El Paso County. They are typically located on or directly adjacent to Interstate 25 and/or other regional corridors to ensure business and employee access.

Proximity to other transportation hubs, such as Meadowlake Airport, and rail lines is also appropriate for an Employment Center. Uses in this placetype often require large swaths of land and opportunity to expand and grow to meet future needs and demands. Transitional uses, buffering, and screening should be used to mitigate any potential negative impacts to nearby residential and rural areas. Some Employment Centers are located in Foreign Trade, Commercial Aeronautical, and Opportunity Zones to help incentivize development." (emphasis added)

Commercial and industrial land uses are recommended within the Employment Center. The vehicle repair garage use fits within the commercial and industrial land use category, therefore, the proposed variance of use is in general conformance with the Placetype recommendations.

El Paso County Parks Master Plan

The <u>El Paso County Parks Master Plan</u> (2022) does not depict any planned or existing trails or open space on the subject property. Land dedication, or fees in lieu of land dedication are not required with a variance of use request.

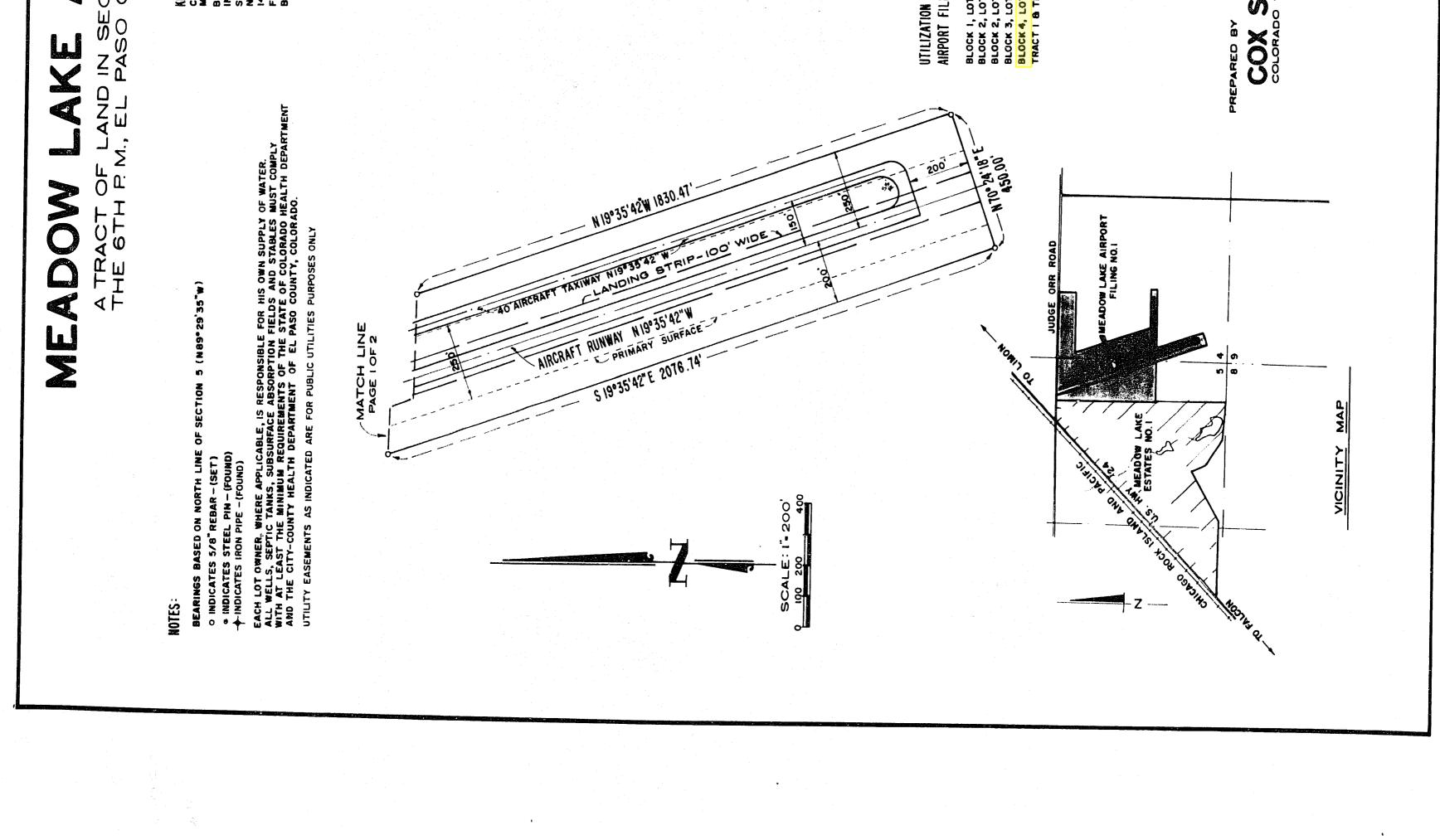
Other Topical Elements of the County Master Plan

The proposed variance of use is in compliance with the other topical elements of the County Master Plan, including the Master Plan for Mineral Extraction, and the El Paso County Wildlife Habitat Maps and Descriptors.

EADOW LA THE 6TH FORTION (N THE SC (62.27 FEI (62.27 FEI (589°29'3)	BE SURVEYED AND PLATTED INTO LOTS, BLOCKS, STREETS AND EASE ATTACHED PLAT, WHICH PLAT IS DRAWN TO A FIXED SCALE AS IND DIMENSIONS OF SAID TRACT AND THE LOCATION OF SAID EASEME KNOWN AS "MEADOW LAKE AIRPORT FILING NO.1." ALL STREETS AS	IN WITNESS WHEREOF: THE AFOREMENTIONED HELEN DOLORES CONOVER, E.A.A. HANGERS INC. AND MEADOW LAKE AIPORT DEVELOPMENT Corp. Have caused these presents to be executed this <u>1450</u> day of <u>the lander</u> A.D. 1970.		LAKE AL		STATE OF COLORADO) STATE OF COLORADO) COUNTY OF EL PASO) ^{S.S.} The foregoing plat and statement was acknowledge before me this 14 th day of <u>Clepten leven</u> a.D.1970, BY Helen dolores conover, and e.a.a.hangers, bruce mecombs, president and p.D.Gonzalez, seeretary, and meadow lake airport development corp, everett r.comover, president and william a.hampton, secretary, and meadow lake	Alinkey P. Hair	THE TRAC' Supervis And Subd	OTS I THRU 5 - RESIDENTIAL OTS I THRU 5,700 - HANGERS & TIE-DOWN FACILITIES - OT 6 - AIRPORT TERMINAL SITE - OTS I THRU 13 - HANGERS & TIE - DOWN FACILITIES - OTS I THRU 13 - HANGERS & TIE - DOWN FACILITIES - OTS I THRU 13 - HANGERS & TIE - DOWN FACILITIES - OTS I THRU 13 - HANGERS & TIE - DOWN FACILITIES - OTS I THRU 13 - HANGERS & TIE - DOWN FACILITIES - OTS I THRU 23 - HANGERS & TIE - DOWN FACILITIES - OTS I THRU 24 - AIRCRAFT MAINTENANCE FACILITIES	THE ABOVE PLAT WAS APPROVED BY THE PLANNING COMMISSION OF EL PASO COUNTY, COLORADO THIS 15 DAY OF OCTORED ,1970.	THIS SUBDIVISION WAS APPROVED AS TO DRAINAGE AND RELATED MATTERS ON THIS	THIS SUBDIVISION WAS APPROVED BY THE COUNTY PLANNING END	S.S.	D'CLOCK LM. THIS JON OF D. 197 IN PLAT BOOK LLAT PAGE 2JUNDER RECEPTION NU HARRIET BEALS, COUNTY CLERI
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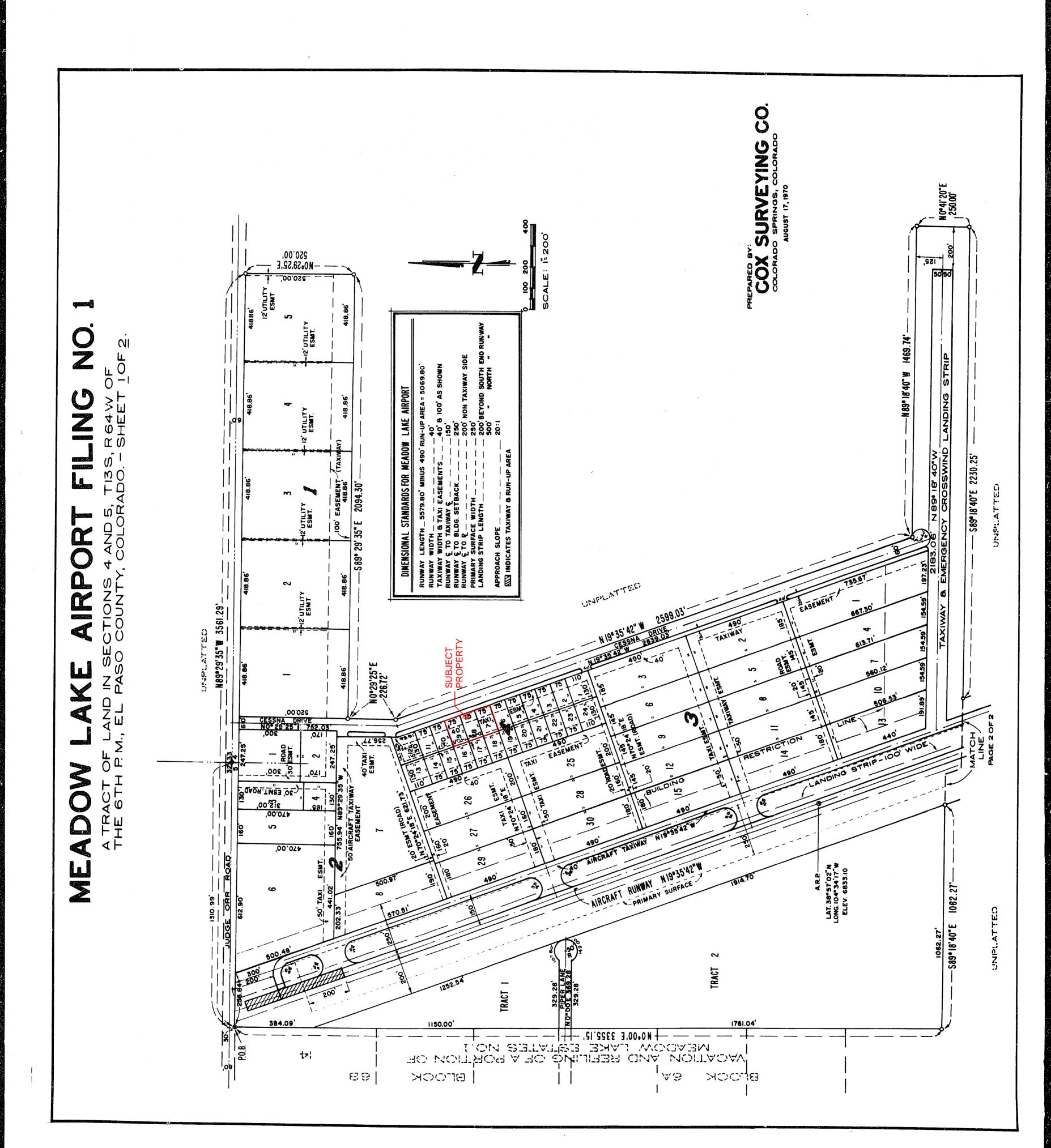
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HELEN CONOVER - REZONE

2. A.

R4-81-5 432.4,5

A request by Helen Conover and others for approval of a zone change from A-3/OA-G (Agricultural with general aviation overlay zone) to R-4 (Planned Unit Development with the general aviation overlay zone). The property consists of 210.5 acres and is located near the southeast intersection of Judge Orr Road and Highway 24.

PLANNING COMMISSION ACTION: The petition was unanimously approved at the October 19th meeting.

SPEAKING FOR: Petitioner was present (Gary Conover)

SPEAKING AGAINST: Margaret Davis (my adjacent 2 lots should also be R-4 if this goes through) and Dennis Walter (against commercial uses).

PUBLIC NOTICE: The property was posted on November 9, 1981.

- PUBLIC NOTIFICATION: Letters were mailed to adjacent property owners notifying them of the applicant's intent on October 23, 1981. Of the seven (7) notified, 2 were in favor and one against. The negative vote related to the rezoning of the westerly lots because of the fear that this might diminish the property value of adjacent lots.
- APPLICATION HISTORY: Meadow Lake Estates #1 was recorded on January 13, 1966 and a portion of the subdivision was vacated on September 23 of the same year. On October 20, 1970, a 195.88 acre subdivision was recorded under the title Meadow Lake Airport #1. A vacation of this subdivision occurred on November 2, 1972, and a vacation of the interior lot lines for lots 9 through 20, block 1 (consisting of 2.78 acres) was recorded on October 7, 1980.

On February 6, 1973, Meadow Lake Estates #2, consisting of 130.27 acres, was recorded. On July 25, 1973, lots 18 and 19, block 3, were combined from the Meadow Lake Estates #1 subdivision. On October 30, 1975, Meadow Lake Airport #2 was recorded, a site consisting of 18.45 acres. In April of this year, a request was submitted by the Conovers for a hearing for Meadow Lake Airport #3; however, after discussion, the applicant agreed to postpone the individual subdivision request in preference to creating and seeking approval of a Sketch Plan to guide the overall development of the area. Note that the Sketch Plan submitted includes portions of previous filings of Meadow Lake Airport #1 and #2 as well as Meadow Lake Estates #1. The Sketch Plan was approved for the entire 700+ acres on August 19, 1981. This zoning request and accompanying preliminary plan are in unison with the approved Sketch Plan.

The property is currently zoned A-3 (Agricultural) with an OA-G (General Aviation Overlay) to permit various airport related functions (see attached excerpts from the Land Development Code).

27-

PC Report Packet Page 22 of 48

ADJACENT LAND USE AND ZONING

WEST	Residential/Vacant	A-3/0A-G & A-4
 EAST	Residential/Vacant	A-3/0A-G
SOUTH	Vacant	A-4 & A-3/OA-G
NORTH	Vacant	Unzoned

- THE 1990 LAND USE PLAN originally depicted this area of the County as agricultural; however, as previously mentioned, the Sketch Plan approved on 8/19/81 amended that use designation.
- THE MINERAL RESOURCES MASTER PLAN indicates that the area is on the perimeter of potential sand and fine aggregate deposits.
- LAND USE DEPARTMENT RECOMMENDATION: We recommend that the Board adopt the action, findings, and conclusions of the Planning Commission.

It should be noted that the applicant(s) has continually sought assistance from the Land Use Department in administering the airportoriented activities in the most desirable fashion. In light of the already developed portions of the site, and in order to provide maximum flexibility for the everchanging needs of a specialized subdivision such as this, the staff feels that the Planned Unit Development zone is most appropriate.

ENCLOSURES:

Vicinity Maps Letter of Intent and Pertinent Data Sheets Development Plan Legal Description Summary Maps Copy of R-4 zone text Copy of OA-C overlay text Planning Commission Resolution

PC Report Packet Page 23 of 48

1981 R-4 BOCC STAFF REPORT

September 4, 1981

LETTER OF INTENT

REZONING REQUEST

MEADOW LAKE AIRPORT

Everett R. Conover President

Helen Conover and other owners as listed in Exhibit I.

Twelve miles North East of Colorado Springs near the intersection

Location:

Owners:

Acres:

of U.S. Hwy. 24 and Judge Orr Road. 65 Runways 69 acres Platted Lots 70 Proposed Lots 70 75

200 acres

210

Raymond C. Renneberger Vice-President



Proposed Zoning: R-4 (Planned Unit Development) * OA-G.

Present Zoning: A-3 * OA-G (General Aviation Overlay).

Total Acres

Improvements: As shown on the Airport Development Plan, 15 of the previously platted lots or separate ownerships have improvements. An aircraft runway, steel hangars, canopies, tie-downs, a ranch barn, pole shed, various areas of pavement, fuel tanks, and water and septic facilities are found at the Airport. A system of private road easements services each lot.

Linda C-Renneberger Treasurer Submittals:

William A. Hampton Secretary

> **PC Report Packet** Page 24 of 48

Rezoning Petition Exhibit I: Airport property owners Letter of Intent Airport Plot Plan Boundary Description Airport Development Plan Plan of Future Development Road Maintenance Plan

Meadow Lake Airport Development Corporation P. O. Box 75, Colorado Springs, Colorado 80901 1981 R-4 BOCC STAFF REPORT (303) 635-2505

Everett R. Conover President



Raymond C. Renneberger Vice-President



Linda C. Renneberg Treasurer



El Paso County continues to attract significant numbers of people with aviation interests. We expect that recreational and small business aircraft will become increasingly popular. We also expect that requests will continue for airport related land uses on properties surrounding the Meadow Lake Airport Landing Strip.

During discussions between the Land Use Department and the developer, it was agreed that many present and proposed land uses on properties as shown on the Meadow Lake Sketch Plan are not adequately addressed under the A-3 zone. Although the OA-G overlay zone allows airport related land uses, developmental requirements of the A-3 zone concerning minimum lot size, building set backs, privately maintained roads, percentage of structural coverage and certain business activities impose unrealistic restraints on efficient development at the airport. Representatives of the Land Use Department suggested that rezoning the airport, probably to R-4, would result in a more orderly expansion.

Land in the R-4 zone will be restricted to airport related uses. Specifically prohibited is residential use. The Airport Plot Plan shows a 65 acre runway system (90% complete), 76 acres of platted lots (40% have improvements) and # 75 unplatted acres where the developer proposes to plat and sell building sites ranging in size between 0.3 acre and 2½ acres. In Table I we have shown current use as a percentage of improved acreage (about 90 acres) and expected land use as a percentage of total proposed R-4 acreage.

The R-4 zone was established to provide a greater variety of principal and accessory uses in the development of land and to address the advantages resultant from technological change. While primarily a residential zoning, all commercial uses outlined in the PBP zone are permitted. Repair shops, warehouses (for example airplane hangars), offices, stores, restaurants, gas pumps and other commercial uses that generally require free-standing structures and/or substantial outdoor storage facilities are principal permitted uses of the PBP zone.

PC Report Packet Page 25 of 48

Meadow Lake Airport Development Corporation P. O. Box 75, Colorado Springs, Colorado 80901 1981 R-4 BOCC STAFF REPORT

(303) 635-2505

Development Plan Future Development Meadow Lake Airport

This letter describes site improvements which may be expected as expansion and improvement continue at Meadow Lake Airport. The developer sells only platted lots or platted tracts of unimproved land. All site improvements are constructed by purchasers to meet their specific and often unique needs.

Quite in contrast to most airports, the Meadow Lake air strip is private and exists only for the enjoyment of members of the Airport Association. Use of the air park facilities is also extended to persons leasing hangar space, persons desiring to have aircraft seviced and home owners of certian residential lots surrounding the airport. An owner of land at the airport assumes responsibility for both construction and maintenance of the road and taxiway easements on his property. Thru membership in the Airport Association, he also assumes responsibility for improvement and maintenance of the runway system, some taxiways and certian common roads.

LAND USE

Table I shows the current land use as a percentage of improved acreage (about 90 acres) and expected land use as a percentage of total proposed R-4 acreage.

<u>Runways</u>: The main runway, diagonal taxiway, and cross-wind runway occupy 62 acres (or 30% of full development) and have been improved with asphalt paving (about 4200 ft. on the runway, 3000 ft on the taxiway) and landing lights. There are no plans to pave either to their platted distances of 5600 ft.

<u>Single Hangars</u>: Personal hangar ownerships currently comprise 5% of improved acreage. Currently there are "executive lots" as small as 75' * 130' (55' * 90' net of easements and set-backs) for the freestanding personal hangar. At Meadow Lake and other airports

< 12 -

PC Report Packet Page 26 of 48 1981 R-4 BOCC STAFF REPORT

the airplane condominium is gaining popularity. Economies of scale allow a larger building advantages over the single hangar. With this concept in mind, we expect single hangar ownership will increase to 25% of total acreage at full development.

<u>Rental Hangar</u>: Aircraft storage hangars and open field or canopied tie-downs will probably occupy as much as 25% of acreage at full development.

<u>Business</u>: Fixed Base Operators (FBO's) who offer a full line of airport services occupy 20% of present improved acreage. Because an airport can support only a few FBOs we expect the percentage at full development to be between 10% and 15%. FBO's offer fuel, repair, maintenance, sales, pilot training, airphane tie-downs, hangar space, automobile parking, information and possibly other airport assessory services. It is possible that certian functions provided by FBO's will draw competition from specialized repair and sales operations.

<u>Specialty</u>: Engine, propeller, paint, wood and dope, or parts businesses have already been proposed for Meadow Lake but as yet are not a reality. Airport related offices, resturants and a motel have also been discussed. Salvage operations, including out-side storage of wrecked or disabled aircraft may also be proposed.

BUILDINGS

Steel buildings dominate the existing structures. While we expect future development will be along the same line, domes, wood and fabric structures, block structures and portable metal and plastic individual T-hangars may appear.

Some building variances occur which are unique to airport structures. Door size and design, height restrictions and building orientation dictated by weather patterns or easement configuration may create problems. Since we have already encountered and solved these problems in the past their impact is expected to be minor.

- 13 -

1981 R-4 BOCC STAFF REPORT

PC Report Packet Page 27 of 48

DEVELOPMENTAL CONTROL

Platted easements for private roads and taxiways, platted building restriction lines, FAA mandated height restrictions, Plat Notes and building set-backs imposed by the Architectural Control Committee of the Airport Association provide the foundation for developmental control at the airport. The <u>Airport Association</u>, whose regular members are all land owners on the airport, obtains funds from land sales, fuel over-rides, rental tie-downs and hangar fees and membership dues. External appearance and building set-backs are controlled by the Association. We have enclosed a copy of the amended Article V Section 2 of the By-Laws of the Association concerning the Architectural Control Committee.

<u>Signs</u> shall meet the requirements of the El Paso Land Development Code.

PARKING & LANDSCAPING

Parking around business operations shall meet the requirements of the Land Development Code. Parking for personal hangars, rental hangars and tie-downs should never pose a problem because users park their car in the space vacated by the aircraft.

The Soil Conservation Service has provided a reclamation plan for disturbed areas at Meadow Lake Airport. Our development plan does not require landscaping of building sites. Most landscaping, in fact, is not recommended due both to the necessity of free space for wing clearances and weather conditions.

Yours Truly,

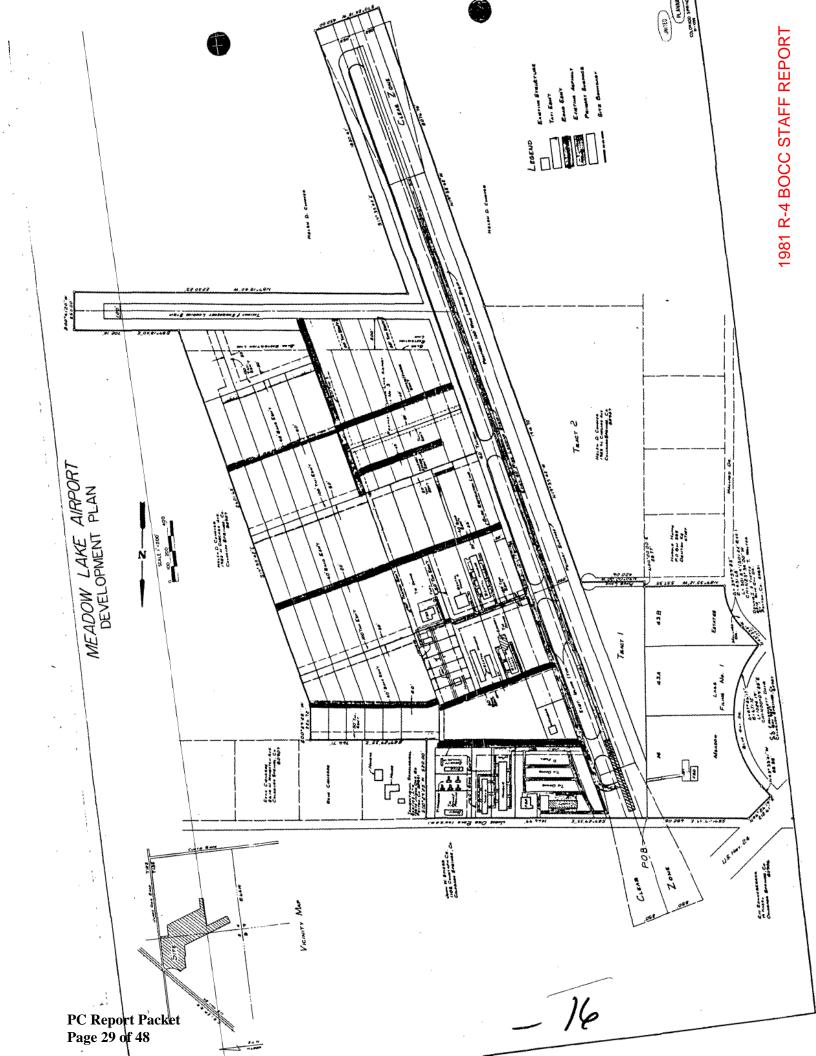
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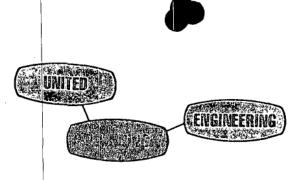
Gary Conover, Secretary The Meadow Lake Airport Development Corp.

14-

1981 R-4 BOCC STAFF REPORT

PC Report Packet Page 28 of 48 -3-





plannens - consultants - engineens 3730 Sinton Road Colorado Springs, Colorado 80907 (303) 471-8222

CLIENT: GARY CONOVER - MEADOW LAKE AIRPORT DATE: AUGUST 27, 1981 JOB NO: 81-1056

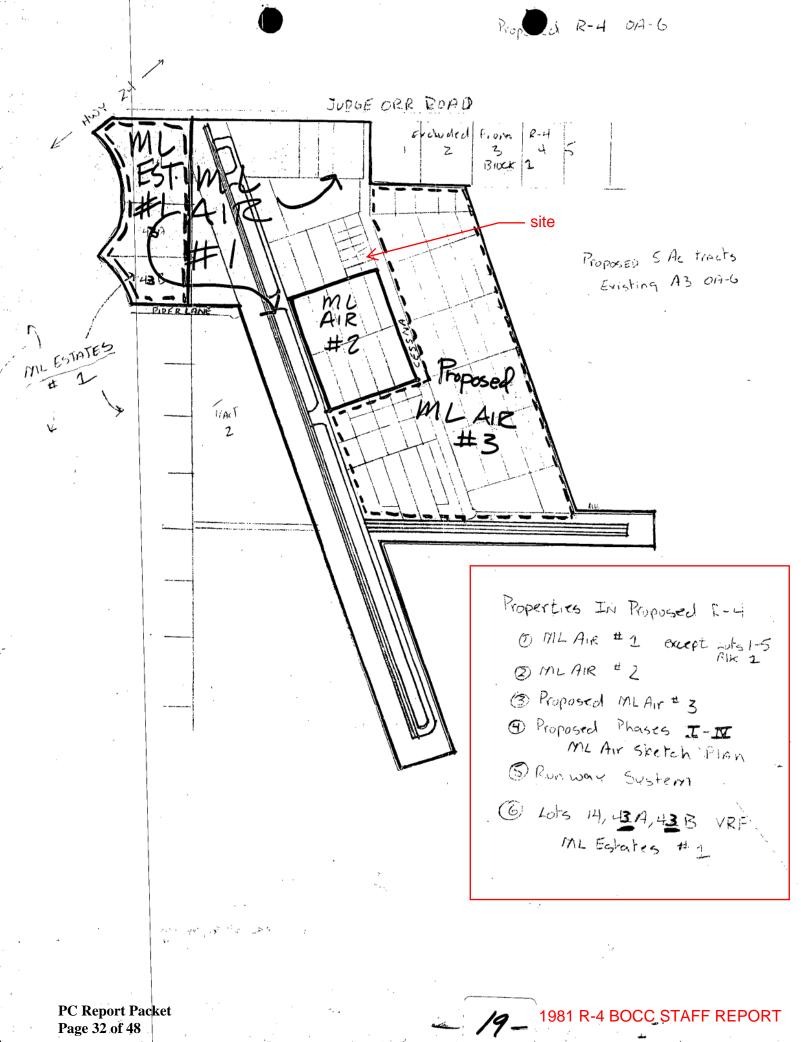
> LEGAL DESCRIPTION OF 210.540 ACRES FOR ZONE CHANGE FROM A3 OA-G TO R4 OA-G

THAT PORTION OF THE WEST HALF OF SECTION 4 AND THE NORTHEAST QUARTER OF SECTION 5, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH P.M., EL PASO COUNTY, COLORADO, MORE PARTICULARLY DESCRIBED AS FOLLOWS: BE-GINNING AT THE NORTHWEST CORNER OF MEADOW LAKE AIRPORT FILING NO. 1 AS RECORDED IN PLAT BOOK D-2 AT PAGE 62 OF THE RECORDS OF SAID COUNTY, THENCE S89°29'35"E, 1466.99 FEET ALONG THE NORTH LINE OF SAID MEADOW LAKE AIRPORT FILING NO. 1 TO THE NORTHWEST CORNER OF LOT 1, BLOCK 1; THENCE S00°29'25"W, 520.00 FEET TO THE SOUTHWEST CORNER OF SAID LOT 1; THENCE S89°29'35"E, 766.71 FEET ALONG THE SOUTH LINE OF SAID BLOCK 1; THENCE S00°29'25"W, 226.72 FEET; THENCE S19°35'42"E, 2601.63 FEET TO A POINT ON THE EASTERLY BOUNDARY LINE OF SAID MEADOW LAKE AIRPORT FILING NO. 1 (THE FOLLOWING SIX (6) COURSES ARE ALONG THE EASTERLY, SOUTHERLY AND WESTERLY BOUNDARY LINES OF SAID MEADOW LAKE AIRPORT FILING NO. 1); (1) THENCE S89°18'40"E, 702.14 FEET; (2) THENCE S00° 41'20"W, 250.00 FEET; (3) THENCE N89°18'40"W, 2230.25 FEET; (4) THENCE S19°35'42"E, 1830.47 FEET; (5) THENCE S70°24'18"W, 450.00 FEET; (6) THENCE N19°35'42"W, 2076.74 FEET TO THE SOUTHEAST CORNER OF TRACT 2; THENCE N19°35'42"W, 1914.70 FEET ALONG THE EASTERLY LINE OF SAID TRACT 2 TO THE NORTHEAST CORNER THEREOF; THENCE N90°00'00'W, 420.06 FEET ALONG THE CENTERLINE OF PIPER LANE TO THE WEST BOUNDARY LINE OF SAID MEADOW LAKE AIRPORT FILING NO. 1, SAID POINT BEING ON THE EAST BOUNDARY LINE OF THE VACATION AND REFILING OF A PORTION OF MEADOW LAKE ESTATES NO. 1 AS RECORDED IN PLAT BOOK I-2 AT PAGE 91 OF SAID RECORDS; THENCE N00°00' 00"E, 28.77 FEET TO THE SOUTHEAST CORNER OF BLOCK 6B OF SAID VACATION AND REFILING OF A PORTION OF MEADOW LAKE ESTATES NO. 1 (THE FOLLOWING SEVEN (7) COURSES ARE ALONG THE SOUTHERLY, WESTERLY AND NORTHERLY BOUNDARY LINES OF SAID BLOCK 6B); (1) THENCE N89°35'12"W, 537.35 FEET; (2) THENCE ALONG THE ARC OF A CURVE CONCAVE TO THE SOUTHWEST, SAID CURVE HAVING A CHORD BEARING OF N23°34'00"W, A CENTRAL ANGLE OF 39° 59'23", A RADIUS OF 431.68 FEET FOR AN ARC DISTANCE OF 301.29 FEET (301.22 RECORDED); (3) THENCE N43°33'41"W, 177.11 FEET; (4) THENCE ALONG THE ARC OF A CURVE CONCAVE TO THE WEST, SAID CURVE HAVING A CHORD BEARING OF NO0°09'28"E, A CENTRAL ANGLE OF 87°26'17", A RADIUS OF 671.12 FEET FOR AN ARC DISTANCE OF 1024.19 FEET; (5) THENCE N43°33'41"W, 88.88 FEET; (6) THENCE N46°26'19"E, 212.61 FEET; (7) THENCE S89°29'35"E, 682.08 FEET TO THE POINT OF BEGINNING AND CONTAINING 210.540 ACRES, MORE OR LESS.

- 17 - 1981 R-4 BOCC STAFF REPORT

. 1981 R-4 BOCC STAFF REPORT overlay Lets 14, 434, 4315 VRF portion of ESTATES ITTES Existing A-3 OA-6 overlay Ê R-4 0A-6 Phones Aurport property į Н 1 MILAR 3 4 TAVI WASS ML AR MLEstatics Proposed Ar Stripts ML AK Proposed 200 ML AV Plaper spece ROAD CURTIS AIR PORT 2 YUM POUSW 2 .* \$ Gairette 1. 1. 1. 1. 1. 1. JUCLE ORR ROAD ۶ IT JAVI OWOWING PRO POSED Ruposed h has 17 # P NEWDOWDARE E 217 1 च-} 1i 1.110 1 PIPE K (M) 2 23. 21. 1. d:5.1-HI 5107 ESTATES MENDOW LAKE

PC Report Packet Page 31 of 48



SECTION 17

PLANNED UNIT DEVELOPMENT DISTRICT (R-4)

A. PURPOSE

This district is established to provide more flexibility and latitude of design; to provide for a greater variety of principal and accessory uses in the development of land; to address the advantages resultant from technological change; and, to encourage initiative and creative development of parks, recreation areas, and open space.

B. PERMITTED PRINCIPAL USES

Dwelling, single (1 family)
 Dwelling, duplex (2 family)
 Dwelling, multi family

 (3 or more units)

 Condominiums, Townhouses
 Commercial uses as outlined in PBP zone

C. USES REQUIRING SPECIAL APPROVAL (SPECIAL USES)

Industrial Uses as outlined in the PID zone (allowed only in conjunction with one or more principal permitted uses).

D. ACCESSORY USES AND BUILDINGS

1. Please refer to Section 35.1.

Home Occupations.

- E. DEVELOPMENT REQUIREMENTS
 - Setback Requirements: The front, rear and side yard setback requirements shall be measured from the exterior boundaries of the district.
 - a. Front yard: The front yard setback shall be no less than the minimum setback required by the most restrictive adjoining zoning district to which the front yard of the proposed R-4 zone is adjacent. This setback shall be indicated on the plot plan.
 - b. Side yard: The side yard setback shall be no less than the minimum setback required by the most restrictive adjoining zoning district to which the side yard of the proposed R-4 zone is adjacent. This setback shall be indicated on the plot plan.
 - c. Rear yard: The reare yard setback shall be no less than the minimum setback required by the most restrictive adjoining zoning district to which the rear yeard of the proposed R-4 zone is adjacent. This setback shall be indicated on the plot plan.

1981 R-4 BOCC STAFF REPORT

1/80

PC Report Packet Page 33 of 48

- 2. Maximum structural height: Forty (40) feet.
- 3. Minimum size: An R-4 district shall be approved only on a tract of land proposed to be developed for five (5) or more dwelling units or which is two (2) acres or larger.
- F. PETITION PROCEDURE

The petition procedure followed shall be that required for review of a zone change. Minimal submittal requirements shall include:

- 1. A submittal conforming to the requirements for rezoning.
- 2. A submittal conforming to the requirements for preliminary plan.
- 3. A submittal conforming to the requirements for special use approval (if applicable).
- A submittal conforming to the requirements for final plats (if applicable).
- 5. A submittal conforming to the requirements for plot plans.
- G. PLAT

Prior to the approval of a building permit, a submittal conforming to the requirements for preliminary plans shall be submitted. In cases in which multi-family units, condominiums, townhouses, or separation of a parcel into lots or separate interests are contemplated; a submittal conforming to the requirements for final plats shall be required, in addition to the preliminary plat submittal.

H. PLOT PLAN

A plot plan conforming to the requirements for plot plans shall be submitted with the zoning petition. The plot plan shall show all uses, densities, setbacks, and other relevant information. In cases in which the proposal is modified subsequent to approval, the petition shall submit a revised plot plan to the Land Use Department for review. In cases in which a parcel has been zoned R-4 prior to the adoption of these regulations, a plot plan shall be submitted prior to issuance of a building permit.

 Administrative approval of the plot plan shall constitute general approval of the land use, density, and design, subject to approval of preliminary and final plats. Approval of use, density, and design is an administrative procedure and shall be predicated on the ability of the proposal to meet the requirements and spirit of the El Paso County Land Use Guidelines and subdivision design and performance standards.

I. MAINTENANCE PLAN

In cases in which maintenance of roads, common areas, open space, or facilities normally maintained by public entities are proposed to be maintained by homeowners associations, or other nongovernmental bodies, the applicant shall submit a maintenance plan conforming to the requirements of Section 38.

··· -: 21

PC Report Packet Page 34 of 48

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1981 R-4 BOCC STAFF REPORT

J. OFF-STREET PARKING REQUIREMENTS

Please refer to Section 35.3.

K. PERMITTED SIGNS

Please refer to Section 35.4.

L. EXCEPTIONS TO NORMAL DEVELOPMENT REQUIREMENTS

In cases in which strict adherence to standard development requirements would act to defeat the intent and purposes of this zone, the Board may waive or modify certain development requirements. In such cases, the burden of proof for showing that the proposed standards perform the functions required in an adequate manner shall be on the petitioner.

1/80

1981 R-4 BOCC STAFF REPORT

M. STANDARDS FOR REVIEW

The Land Use Administrator shall utilize the standards set forth in the El Paso County Land Development Guidelines and in Section 43.1 "Development Regulations" of the subdivision regulations in reviewing and approving density, use, and design features in the plot plan and letter of intent.

SECTION 28

AIRPORT - GENERAL AVIATION DISTRICT (OA-G)

A. PURPOSE

This resolution creates a zone which shall apply to airports utilizing non-instrument runways for general aviation purposes.

B. USES

No building or land shall be used and no building shall hereafter be erected, converted, or structurally altered unless otherwise provided herein, except for one or more of the following uses:

- 1. Notwithstanding any other provisions of this zone, no use may be made of land within any zone established by this resolution in such a manner as to create electrical interference with radio communication between the airport and aircraft, make it difficult for flyers to distinguish between airport lights and others, result in glare in the eyes of flyers using the airport, impair visibility in the vicinity of the airport or otherwise endanger tha landing, taking off, or maneuvering of aircraft.
- 2. <u>Airport Zone</u>: Within the area designated as the Airport Zone, only the following zones are established provided said zones are established in conformance with the basic policies of the County's Comprehensive Plan:

а.	A-3 Farming District	е.	PBP (Planned Business
ь.	R-4 Planned Unit Development		Park District)
c.	PID (Planned Industrial	f.	PBC (Planned Business
	District)		Center District)
d.	NBP (Neighborhood Business	g.	PHID (Planned Heavy
	Park District)		Industrial District)

3. ADDITIONAL USES SHALL BE PERMITTED

- Airfields and landing strips.
- b. Airport terminals, related supporting facilities
- c. Hangars and tie-down facilities
- d. Navigation instruments and aids
- e. Aviation control towers
- f. Aircraft maintenance facilities
- g. Aero club facilities

The heights of structures and trees within the Airport Zone shall be limited to the height as defined in the Primary Surface, the Approach Clearance Surfaces, and the Transitional Surfaces.

1981 R-4 BOCC STAFF REPORT

4. NON-CONFORMING USES

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Regulations Not Retroactive: The regulations prescribed by a. this resolution shall not be construed to require the removal, lowering or other changes or alteration of any structure or tree not conforming to the regulations as to the effective date of this regulation, or otherwise interefere with the continuance of any nonconforming use.

Nothing herein contained shall require any change in the construction, alteration, or intended use of any structure, the construction or alteration of which was begun prior to the effective date of this regulation, and is diligently prosecuted.

- ь. Marking and Lighting: Notwithstanding the preceeding provision of this section, the owner of any nonconforming structure or tree is hereby required to permit the installation, operation, and maintenance thereon of such markers and lights as shall be deemed necessary by the El Paso County Planning Commission to indicate to the operators of aircraft in the vicinity of the airport, the presence of such airport hazards. Such markers and lights shall be installed, operated, and maintained at the expense of the airport owner.
- c. Existing Airports: Nothing herein contained shall be construed to affect or regulate the operation of airports that have been given prior county approval. Such airports shall have one year from the date of this resolution to petition for this airport zone to apply to present boundaries despite nonconformance with the regulations set forth herein. However, should such presently existing airports extend existing runways or create new runways full compliance with the terms of this zone shall be required. Failure to petition for such change shall render such airports subject to all the rules and regulations affecting nonconforming uses.

DEFINITIONS

c.

As used in this zone, unless the context otherwise requires:

- Airport: Means a place on land or water where aircraft may land 1. to discharge or receive cargo and passengers, make repairs or take on fuel. The runways are not instrumented for operations under instrument flight rules conditions and runways shall not be longer than 7000 feet.
- Airport Elevation: Means the established elevation of the 2. airport above Mean Sea Level (MSL).
- 3. Airport Hazard: Means any structure, tree or use of land which obstructs the airspace required for, or is otherwise hazardous to, the flight of aircraft in landing or taking off at the airport.

PC Report Packet Page 37 of 48

- 4. <u>Airport Reference Point</u>: Means a point established as the approximate geographic center of the airport landing area and so designated on the airport zoning map.
- 5. <u>Datum Plane</u>: Means a horizontal plane or surface which includes the surface point of the airport elevation at mean sea level.
- 6. <u>Height</u>: For the purpose of determining the height limits in all zones and shown on the zoning map, the datum shall be mean sea level elevation unless otherwise specified.
- Landing Area: Means the area of the airport used for the landing, taking off or taxiing of aircraft.
- 8. <u>Runway</u>: Means the hard surface of the Airport Landing Area used primarily for the landing and taking off of aircraft.
- 9. Instrument Runway: A runway equipped or to be equipped with a precision electronic navigation aid or other landing aids or other air navigational facilities suitable to permit the landing of aircraft by an instrument approach under restricted visibility conditions.
- 10. <u>Non-Instrument Runway</u>: Means a runway other than an instrument runway.
- 11. <u>Structure</u>: Means an object constructed or installed by man, including, but without limitation, buildings, towers, smokestacks, overhead transmission lines, etc.
- D. ADDITIONAL SUBMITTAL REQUIREMENTS

The petition shall contain the following items:

- A map or diagram showing the area to be rezoned, indicating the Primary Surface, the Approach Clearance Surface and the Transitional Surface.
- 2. A map or diagram showing existing and/or proposed runways, giving their dimensions and locations as they relate to the legal boundaries of the area proposed to be zoned.
- 3. Airport Reference Point, as to its elevation, location relative to latitude and longitude and located with reference to section corners or quarter corners.
- 4. Centerline profiles of the runway(s).
- 5. Evidence that the Federal Aviation Administration has been notified regarding application for approval of airspace.

-94

- 25

1981 R-4 BOCC STAFF REPORT

ZONE CHANGE (Approved)

Commissioner Campbell moved that the following Resolution be adopted:

BEFORE THE PLANNING COMMISSION

OF THE COUNTY OF EL PASO

STATE OF COLORADO

RESOLUTION NO. R4-81-5

WHEREAS, Helen Conover and others did file a petition with the Land Use Department of El Paso County on or about September 4, 1981 to rezone the herein described property in El Paso County from A-3/OA-G (Agricultural with general aviation overlay zone) to R-4 (Planned Unit Development with the general aviation overlay zone) District; and

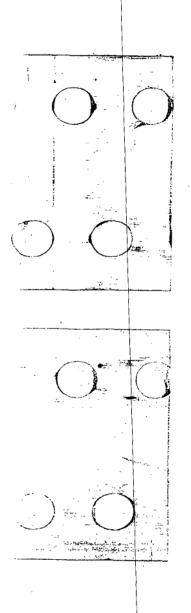
WHEREAS, a public hearing was held by this Commission on October 19, 1981; and

WHEREAS, based on the evidence, testimony, exhibits, study of the master plan for the unincorporated area of the county, comments of the El Paso County Land Use Department, comments of public officials and agencies, and comments from all interested parties, this Commission finds as follows:

- 1. That proper posting, publication and public notice was provided as required by law for the hearing before the Planning Commission.
- 2. That the hearing before the Planning Commission was extensive and complete, that all pertinent facts, matters and issues were submitted and that all interested parties were heard at that hearing.
- 3. That the proposed zoning is in compliance with the recommendations set forth in the master plan for the unincorporated area of the county.
- 4. That the proposed land use will be compatible with existing and permitted land uses in all directions.
- 5. That the proposed land use does not permit the use of any area containing a commercial mineral deposit in a manner which would interfere with the present or future extraction of such deposit by an extractor.
- 6. That for the above-stated and other reasons, the proposed zoning is in the best interest of the health, safety, morals, convenience, order, prosperity and welfare of the citizens of El Paso County.
- 7. That changing conditions clearly require amendment to the Zoning Resolutions.

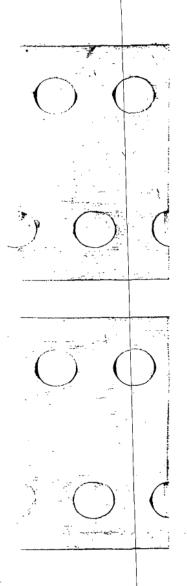
NOW, THEREFORE, BE IT RESOLVED that the petition of Helen Conover and others for a zone change from A-3/OA-G (Agricultural with general aviation overlay zone) to R-4 (Planned Unit Development with the general aviation overlay zone) District for the following described unincorporated area of El Paso County be approved:

THAT PORTION OF THE WEST HALF OF SECTION 4 AND THE NORTHEAST QUARTER OF SECTION 5, TOWNSHIP 13 SOUTH, RANGE 64 WEST OF THE 6TH P.M., EL PASO COUNTY, COLORADO, MORE PARTICULARLY DESCRIBED AS FOLLOWS: BE-GINMING AT THE NORTHWEST CORNER OF MEADOW LAKE AIRPORT FILING NO. 1 AS RECORDED IN FLAT BOOK D-2 AT PAGE 62 OF THE RECORDS OF SAID COUNTY, THENCE S89°29'35"E, 1466.99 FEET ALONG THE NORTH LINE OF SAID MEADOW LAKE AIRPORT FILING NO. 1 TO THE NORTHWEST CORNER OF LOT 1, BLOCK 1; THENCE S89°29'35"E, 766.71 FEET ALONG THE SOUTH LINE OF SAID BLOCK 1;



PC Report Packet Page 39 of 48 366

- 26 -



THENCE S00°29'25''W, 226.72 FEET; THENCE S19°35'42''E, 2601.63 FEET TO A POINT ON THE EASTERLY BOUNDARY LINE OF SAID MEADOW LAKE AIRPORT FILING NO. 1 (THE FOLLOWING SIX (6) COURSES ARE ALONG THE EASTERLY, SOUTHERLY AND WESTERLY BOUNDARY LINES OF SAID MEADOW LAKE AIRPORT FILING NO. 1; (1) THENCE S89°18'40''E, 702.14 FEET; (2) THENCE S00° 41'20''W, 250.00 FEET; (3) THENCE N89°18'40''W, 2230.25 FEET; (4) THENCE S19°35'42''E, 1830.47 FEET; (5) THENCE S70°24'18''W, 450.00 FEET; (6) THENCE N19°35'42''W, 1914.70 FEET ALONG THE EASTERLY LINE OF SAID TRACT 2 TO THE NORTHEAST CORNER THEREOF; THENCE N90°00'00''W, 420.06 FEET ALONG THE CENTERLINE OF PIPER LANE TO THE WEST BOUNDARY LINE OF SAID TRACT 2 TO THE NORTHEAST CORNER THEREOF; THENCE N90°00'00''W, 420.06 FEET ALONG THE CENTERLINE OF PIPER LANE TO THE WEST BOUNDARY LINE OF SAID MEADOW LAKE AIRPORT FILING NO. 1, SAID POINT BEING ON THE EAST BOUNDARY LINE OF THE VACATION AND REFILING OF A PORTION OF MEADOW LAKE ESTATES NO. 1 AS RECORDED IN PLAT BOOK 1-2 AT PAGE 91 OF SAID RECORDS; THENCE N00°00' 00''E, 28.77 FEET TO THE SOUTHEAST CORVER OF BLOCK 6B OF SAID VACATION AND REFILING OF A PORTION OF MEADOW LAKE ESTATES NO. 1 (THE FOLLOWING SEVEN (7) COURSES ARE ALONG THE SOUTHEAST CONCENT OF THE SOUTHWEST; SAID CURVE HAVING A CHORD THE ARC OF A CURVE CONCAVE TO THE SOUTHWEST; SAID CURVE HAVING A CHORD BEARING OF N23°34'00'W, A CENTRAL ANGLE OF 301.29 FEET (301.22 RECORDED); (3) THENCE N43°33'41''W, 177.11 FEET; (4) THENCE ALONG THE ARC OF A CURVE CONCAVE TO THE SOUTHWEST; SAID CURVE HAVING A CHORD BEARING OF N23°34'00'W, A CENTRAL ANGLE OF 301.29 FEET (301.22 RECORDED); (3) THENCE N43°33'41''W, 177.11 FEET; (4) THENCE ALONG THE ARC OF A CURVE CONCAVE TO THE WEST, SAID CURVE HAVING A CHORD DEARING OF N00°09'28'E; A CENTRAL ANGLE OF 301.29 FEET (51.12 FEET FOR AN ARC DISTANCE OF 1024.19 FEET; (5) THENCE M43°33'41''W, 88.88 FEET; (6) THENCE N46°26'19''E, 212.61 FEET; (5) THENCE S89°29'35''E, 682.08 FEET TO THE POINT OF BEGINNING AND CONTAINING 210.540 ACRES, MORE OR LESS.

BE IT FURTHER RESOLVED that the following conditions shall be placed upon this approval:

None

AND BE IT FURTHER RESOLVED that this Resolution and the recommendations contained herein be forwarded to the Board of County Commissioners for its consideration.

Commissioner Petterson seconded the adoption of the foregoing Resolution. The roll having been called, the vote was as follows:

Commissioner	Campbell	aye
Commissioner	Petterson	aye
Commissioner	Smith	aye
Commissioner	Woodward	aye
Commissioner	Haase	aye
Commissioner	Miles	aye
Commissioner	Berge	aye
Commissioner	McIntire	aye
Commissioner	Field	aye
Commissioner	Tregarthen	aye

The Resolution was adopted by a unanimous vote of 10 to 0 by the Planning Commission of the County of El Paso, State of Colorado.

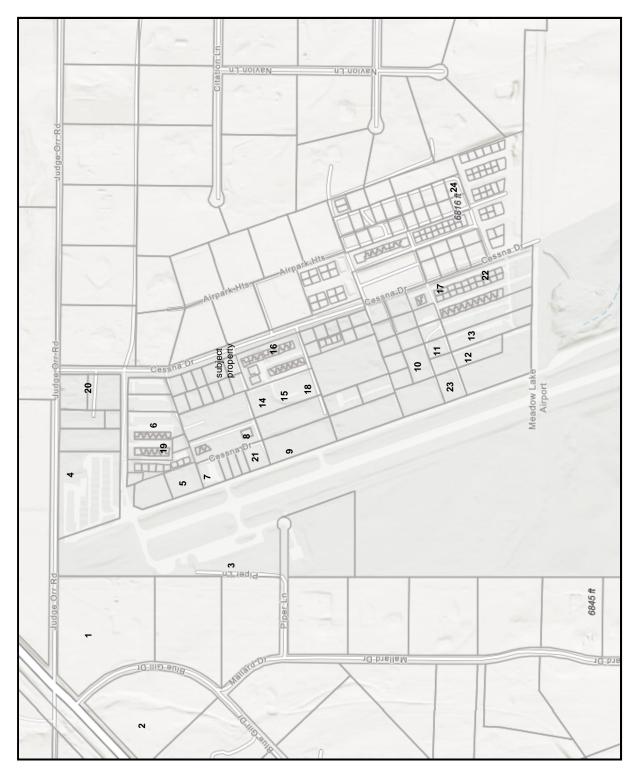
366

DATED: October 19, 1981

1981 R-4 BOCC STAFF REPORT

				Associated EPC
	Business Name	Type of Business	Zoning	Approval
		Commercial Vehicle		
1	Tire King of Falcon	Repair Garage	R-4/GA-0	R481005Z, EA1938
2	Smith Farms	Agritainment	RR-5	AL184, PPR1818
33	3 EAA Chapter 72	Experimental Aircraft	PUD/GA-O	PUD07009
4	Springs Aviation	Flight School	R-4/GA-0	R481005Z, AASI222
5	Freeflight Composites	Airplane Repair/Manufacturing	R-4/GA-0	R481005Z, EX121
9	Colorado Springs	Flight School	R-4/GA-0	R481005Z
ľ		Airplane		
7	Pearce Aircraft	Repair/Manufacturing	R-4/GA-0	R481005Z, PNW94001
œ	Avionics Upgrades	Airplane Repair/Manufacturing	R-4/GA-0	R481005Z
		Commercial Vehicle		
6	9 GZ Customs	Repair Garage	R-4/GA-0	R481005Z
	Structural Steel			
	Solutions and			
10	10 Fabrication	Light Manufacturing	R-4/GA-0	R481005Z
	Falcon Ultralight	Airolane Repair/ Flight		
11		School	R-4/GA-0	R481005Z, R497004
12	12 Verlin's Aviation	Flight School	R-4/GA-0	R481005Z
		Commercial Vehicle		
13	13 Pro Trans Plus	Repair Garage	R-4/GA-O	R481005Z
14	14 Blue Line Print & Design	Sign Shop	R-4/GA-O	R481005Z, PNW85001
	Precision Repair Works	Contractor Equipment		
15	15 Inc.	Yard	R-4/GA-0	R481005Z, PNW85001
16	16 Walker Metal Works	Light Manufacturing	R-4/GA-0	R481005Z
		Airplane		
17	RV Builder	Repair/Manufacturing	R-4/GA-0	R481005Z
18	18 Watts Upfitting	Commercial Vehicle Repair Garage	R-4/GA-0	R481005Z, PNW85001
	Hangar Open	Commercial Vehicle		R481005Z, R497006.
19		Repair Garage	R-4/GA-0	VR0006
20	20 First Logistex	Battery Company	R-4/GA-0	R481005Z, VA97006
21	Zebra Productions	Contractor Equipment Yard	R-4/GA-0	R481005Z, V96007, R497003
		Contractor Equipment		DAR10057 DAGR004
22	22 Window Well Covers	Contractor Equipment Yard	R-4/GA-0	R401003, R430004, PPR00003
	Gene Kear Aircraft	Airplane		
23	Painting	Repair/Manufacturing	R-4/GA-0	R481005Z, R486015
24	24 Veteran Towing	Contractor Equipment Yard	R-4/GA-0	R481005Z
	0			1000

MEADOW LAKE AIRPORT COMMERCIAL USES



PC Report Packet Page 41 of 48

Hunter Hamilton 13555 PIPER LN, Peyton, CO, 80831 hunternco@gmail.com 6/25/2024

El Paso County Land Development

Dear Sir/Madam,

I am writing to express my support for the variance application submitted by ACCUFIX, an automotive shop located adjacent to the Meadow Lake Airport within the residential through-the-fence land.

ACCUFIX plays a crucial role in our community by not only providing top-tier automotive services but also offering invaluable support to owners of experimental aircraft when needed. Their unique positioning and expertise have made them an indispensable resource for various local government agencies, including the El Paso County Sheriff's Office, the local SWAT team, and the City of Colorado Springs.

Having ACCUFIX at Meadow Lake Airport has proven to be beneficial for both the airport and the broader community. Their operations contribute significantly to the local economy, as evidenced by their inclusion in the 2020 and 2025 Colorado Aviation Economic Impact Study (CEIS). The income and employment opportunities generated by ACCUFIX have positively impacted our region and highlighted the importance of their presence at the airport.

The continued success of ACCUFIX is intertwined with the success of Meadow Lake Airport. Granting this variance would not only support their business growth but also enhance the airport's role as a pivotal economic hub. The collaboration between ACCUFIX and local agencies underscores their reliability and commitment to public service, further justifying the need for this variance.

I am proud to have ACCUFIX as part of our airport community, and I believe that their expansion and ongoing operations will continue to bring numerous benefits to Meadow Lake Airport and the surrounding area.

Thank you for considering this request. I strongly ask you to approve the variance application for ACCUFIX.

Sincerely,

Hunter Hamilton

John Watts 8242 Cessna Dr 719.492.3767 7/9/2024

El Paso County Land and Development

Subject: Support for Variance Request for ACCUFIX (Sund Estate Management)

Dear El Paso County Land and Development,

I am writing to express my strong support for the variance request submitted by ACCUFIX for their property located at 8308 Cessna Dr. As a contracted service provider to both the county and the city, their continued operation and expansion are vital to the community.

ACCUFIX plays an indispensable role in maintaining and servicing the vehicles of our local law enforcement agencies, including the police and sheriff departments. Their expertise in ensuring these vehicles are operational and reliable is crucial for public safety and effective law enforcement.

Furthermore, ACCUFIX provides specialized ballistic upfitting services for SWAT vehicles and other government entities. This highly specialized work ensures that our emergency response teams are well-equipped to handle critical situations, thereby enhancing the safety and security of our community.

Granting this variance will not only support a local business that contributes significantly to public safety but also ensure that our law enforcement agencies continue to receive the highquality service they depend on. ACCUFIX has demonstrated a commitment to excellence and a dedication to supporting our community, making them an invaluable asset.

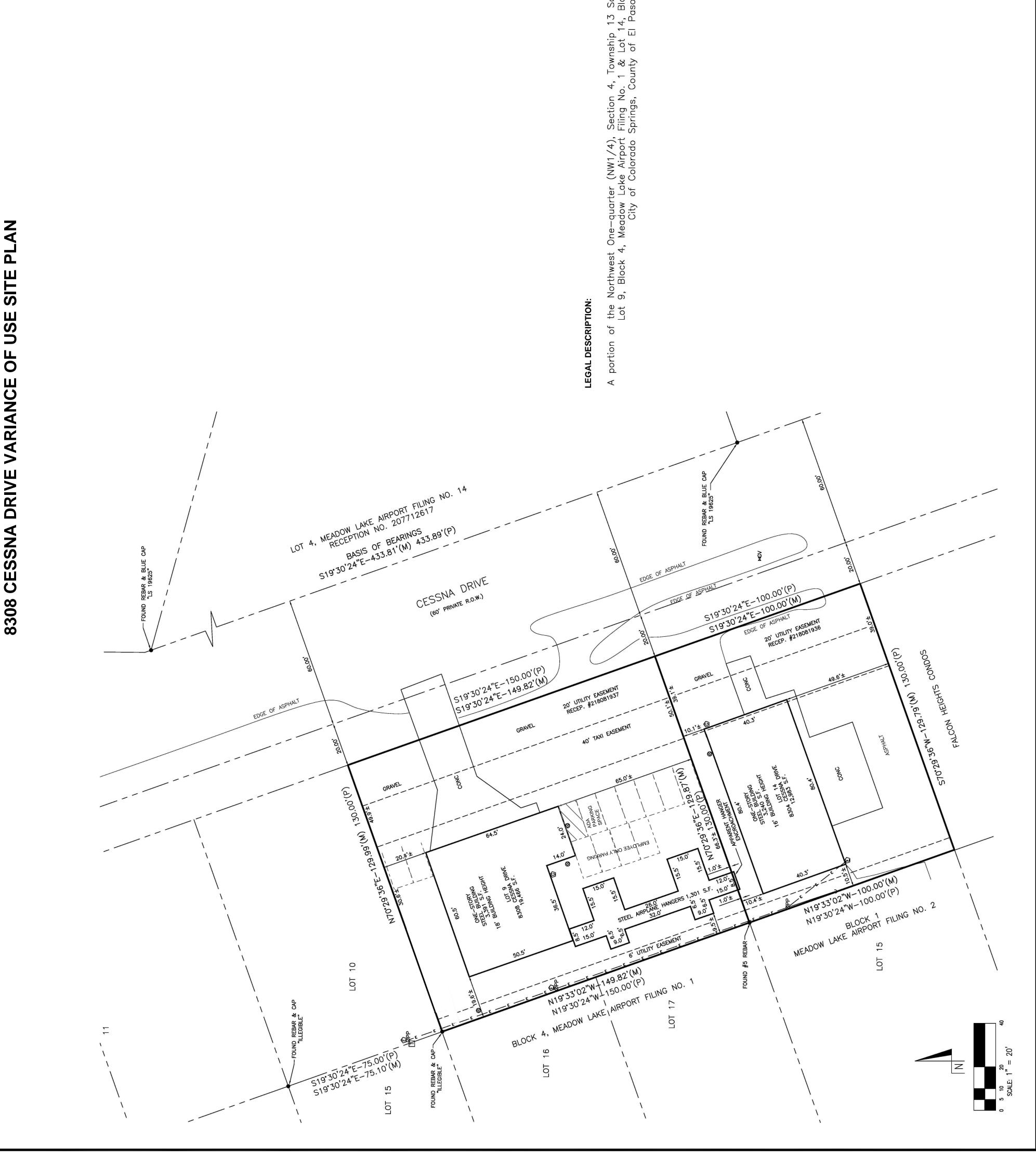
I urge you to consider the positive impact this variance will have on our community and approve ACCUFIX's request. Thank you for your time and consideration.

Sincerely,

John Watts

	GENERAL INFORMATION PROPERTY ADDRESS: 8308 & 8304 Cessna Drive PARCEL NUMBER: 4304002087, 4304002058 ZONING: R-4, GA-0
CESSNA DRIVE CESSNA DRIVE ISITE RUNWAY WICKING NICKING NICKING	LOT COVERAGE: 24% PARKING REQUIREMENT: 1 space per employee on maximum shift, plus 3 spaces per bay or stall Employees: 3 .Number of bays: 3 .Number of bays: 3 Total parking required: 12 spaces PARKING PROVIDED: 12 spaces REQUEST: 1.Request approval of a variance of use to allow a "Commercial Vehicle Repair Garage " in the R-4, GA-O zone. Section 1.15 of the Land Development Code defines Commercial Vehicle Repair Garage as: "An establishment used for the care or repair of passenger vehicles and light trucks, including major or minor work such as paint, body and fender work or engine and transmission overhaul and incidental storage or parking of repaired vehicles, but excluding the dismantling of wrecked vehicles and the storage of junk vehicles." 2. Repair and storage of heavy trucks, recreational vehicles, and trailers shall only be permitted in association with a governmental contract on the site.
LECEND PDNDARY LINE (P) PLATED LOT LINE (M) MEASURED LOT LINE (M) MANNER (M) MANNER (M) MANNER (M) MANNER (M) MANNER (M) MANNER (M) MANNER (M) MANNER	
outh (T13S), Range 64 West (R64W) of the 6TH P.M. ock 1, Meadow Lake Airport Filing No. 2 o, State of Colorado.	
	NO. REVISION/ISSUE DATE BATE REVISION/ISSUE DATE SUND ESTATE MANAGEMENT CORP 8308 CESSNA DRIVE PEYTON, CO 80831 (719) 440-8189 essy@accufixco.com
	Provensition And a





PC Report Packet Page 44 of 48

Date: July 16, 2024

To: El Paso County Planning and Community Development Department

Subj: Request for Zoning Variance

- Ref: (a) 8308 Cessna Dr, Lot 9 Blk 4 Meadow Lake Airport Fil No 1, Sched 4304002087 (b) 8304 Cessna Dr, Lot 14 Blk 1 Meadow Lake Airport Fil No 2, Sched 4304002058
- Owner: Sund Estate Management Corp

Zoning: R-4 GA-O [see Land Development Code para 4.4.4. and 4.3.2.(F)(1)]

- <u>Background</u>. This property was originally developed by the Potanko family as an aviation flight operation, flight training, and aircraft maintenance business ("Militair"). A succession of owners of the property continued the aviation activities until a new owner, Howard Day, was killed in an aircraft crash. His sons inherited the property and converted the hangar into a diesel/truck repair shop. Subsequent owners continued aviation and non-aviation activities that did not interfere with, have a negative effect on, or create a hazard to the aviation activities of the airport.
- 2. <u>Discussion</u>. The Sund's businesses, "Accufix" (and "Delta Armor"), likewise do not have a negative effect on current airport operations. In fact, they have been good neighbors in providing tools and painting, and contributing to security of the airport with their camera systems and watchful reports. The Board of Directors of the Meadow Lake Airport Association (MLAA) has NOT received any complaints or negative reports referring to the Sunds, Accufix, or Delta Armor.
- 3. <u>Endorsement</u>. The Board of Directors supports a one-time variance to the Meadow Lake Airport GA-O Use restrictions for the Sund's and their current auto repair, modification, and paint business. This endorsement does <u>not</u> run with the property to successive owners or business and does <u>not</u> extend as a blanket approval to other non-aviation businesses or activities in the hangar complex. Any subsequent requests for a similar variance to the Meadow Lake Airport GA-O Uses must be considered on a basis of individual merits.

Applicant must remain a "member in good standing" with the Meadow Lake Airport Association. Any change of use to the property that creates a hazard to or conflict with airport operations may result in a request to El Paso County for Code Enforcement action and revocation of the variance.

Respectfully,

2 M

David E. Elliott President, MLAA Board of Directors cell: (719) 339-0928 email: <u>falcon20flier@msn.com</u>

Copy: Essy Sund, Accufix Sara Frear, Mulliken, Weiner, Berg & Jolivet Nina Ruiz, Vertex Consulting Services Justin Walker, MLAA attorney

PC Report Packet Page 45 of 48 13625 Judge Orr Road, Meadow Lake Airport (kFLY), Peyton, CO 80831-6051

Date: July 31, 2024

To: El Paso County Planning and Community Development Department

Subj: Request for Zoning Variance, 8308/8304 Cessna Drive

Ref: (a) our letter dated July 16, 2024

(b) Vertex Consulting application dated July 16, 2024

1. Vertex Consulting has submitted a request on behalf of the Sund Estate Management Corporation requesting a zoning variance for non-aeronautical commercial use of property at Meadow Lake Airport [reference (b)]. The MLAA Board of Directors believes that the application contains a potentially misleading exhibit: "Meadow Lake Airport Commercial Uses". While this exhibit does not alter our endorsement for the specific variance requested, we must address the possible misperception of the exhibit.

2. <u>Discussion</u>. The FAA Airport Compliance Manual (FAA Order 5190.6) details use of airport and aeronautical facilities. FAA policy only allows use of hangars and property for non-aeronautical purposes when needed to support financial sustainability of an airport, <u>IF</u> no aeronautical opportunities are currently available. But aeronautical activities must prevail when they become available (Note: There are approximately 75 aircraft on the Meadow Lake hangar "wait list"). However, application of FAA requirements under the "Airport Assurances" only apply to property acquired or developed with federal funds. Since the MLAA hangar complex is on private properties, these guidelines are not directly applicable, even though the MLAA is an active participant in the airport grant programs. The assurances do directly apply to property owned by the MLAA, i.e: the 757 acres containing the runway complex. Similar requirements exist under the Colorado Discretionary Aviation Grant program.

The hangar complex at Meadow Lake Airport consists of subdivision filings that depict common-use taxiway easements for aircraft to have "Through-the-Fence" access to the runways. These plats also list aeronautical activities as the only permitted use of the properties. However, they do not make any mention of a "Meadow Lake Airport Association" to manage or oversee these easements and property usage.

3. <u>MLAA Policy</u>. Since the MLAA Board of Directors has no direct authority over the properties in the hangar complex, a policy has been developed with respect to non-aeronautical activities and/or usage of these private properties: The Board will not object to non-aeronautical activities as long as the activity does not create a safety or operational hazard to airport operations. Many of the non-aeronautical "commercial uses" listed in the application exhibit have created hazards to the airport.

We endorse a one-time variance to the plat notes and the Meadow Lake Airport GA-O Use restrictions for the Sund's and their current auto repair, modification, and paint business. This endorsement does <u>not</u> extend as a blanket approval to other non-aviation businesses or activities in the hangar complex. Any subsequent requests for a similar variance to the Meadow Lake Airport GA-O Uses must be considered on a basis of individual merits.

Respectfully,

Page 46 of 48

David E. Elliott President, MLAA Board of Directors PC Report Packet

Enclosure 1 Variance of Use Application – 8308/8304 Cessna Drive Exhibit - "Meadow Lake Airport Commercial Uses"

The following comments are noted to the "commercial uses" listed:

- 1. Tire King of Falcon commercial vehicle repair ...preliminary discussions to build additional hangar structures on property (dependent on reroute of Blue Gill Drive)
- 2. Smith Farms agritainment ... not an airport property
- 3. EAA Chapter 72 501c3 social organization leasing MLAA hangar ... not a commercial business
- 4. Springs Aviation flight school / contract FBO (Fixed Base Operator) leasing MLAA hangar ... serves transient aircraft visiting the airport
- 5. Freeflight Composites aircraft maintenance ...
- 6. The Flight School at Colorado Springs flight school ... 1 airplane, 1 instructor ... there are many at KFLY, it is an airport
- 7. Pearce Aircraft aircraft maintenance ...
- 8. Avionics Upgrades aircraft modification ...
- 9. GZ Customs vehicle repair ...
- 10. Structural Steel Solutions light manufacturing ... hangar & hangar door construction & repair
- 11. Falcon Ultralight aircraft repair/flight school ... 1 aircraft, 1 instructor
- 12. Verlin's Aviation aircraft maintenance (not a flight school) ... 1 partially retired mechanic
- 13. **Pro Trans Plus** vehicle repair ... 1 mechanic, multiple t-hangars, numerous complaints about customers speeding, and blocking taxiways
- 14. Blue Line Print & Design sign shop ... unknown entity ?
- 15. Precision Repair Works contractor equipment yard ... unknown entity?
- 16. Walker Metal Works light manufacturing ... provide sheet metal products for hangars
- 17. RV Builder aircraft manufacturing & repair ...
- 18. Watts Upfitting vehicle repair/modification ... growing business, numerous complaints about blocking hangar ramps and taxiways, and evicting aircraft to expand their business
- 19. Hangar Open Performance vehicle repair ... complaints about speeding on roads, taxiways, runway!

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- 20. First Logistics battery (emergency power supply) contractor ... formerly based two aircraft on the property
- 21. Zebra Productions storage for stage lighting and sound production ...
- 22. Colorado's Finest Window Well Covers storage & production ...
- 23. Gene Kear Aircraft Painting aircraft painting ...
- 24. Veteran's Towing vehicle equipment storage yard ... numerous complaints about speeding, junk auto storage, overflow onto taxiway easements & neighboring lots, unleashed guard dogs

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VARIANCE OF USE (RECOMMEND APPROVAL)

_____ moved that the following Resolution be adopted:

BEFORE THE PLANNING COMMISSION

OF THE COUNTY OF EL PASO

STATE OF COLORADO

RESOLUTION NO. VA245 8304 & 8308 CESSNA DRIVE VARIANCE OF USE

WHEREAS, Sund Estate Management Corporation did file an application with the El Paso County Planning and Community Development Department for approval of a Variance of Use to allow a commercial vehicle repair garage in the R-4 (Planned Development) Zoning District for property in the unincorporated area of El Paso County as described in Exhibit A, which is attached hereto and incorporated herein by reference; and

WHEREAS, a public hearing was held by this Commission on September 5, 2024; and

WHEREAS, based on the evidence, testimony, exhibits, consideration of the Master Plan for the unincorporated area of the County, presentation and comments of the El Paso County Planning and Community Development Department and other County representatives, comments of public officials and agencies, comments from all interested persons, comments by the general public, and comments by the El Paso County Planning Commission members during the hearing, this Commission finds as follows:

- 1. The application was properly submitted for consideration by the Planning Commission;
- 2. Proper posting, publication, and public notice were provided as required by law for the hearing before the Planning Commission;
- 3. The hearing before the Planning Commission was extensive and complete, that all pertinent facts, matters, and issues were submitted and that all interested persons and the general public were heard at that hearing;
- 4. All exhibits were received into evidence;
- 5. The proposed land use does not permit the use of an area containing a commercial mineral deposit in a manner which would interfere with the present or future extraction of such deposit by an extractor;

PC Resolution Page 2 of 4

- 6. All data, surveys, analyses, studies, plans, and designs as are required by the State of Colorado and El Paso County have been submitted, reviewed, and found to meet all sound planning and engineering requirements of the El Paso County subdivision regulations; and
- 7. For the above-stated and other reasons, the proposed Variance of Use is in the best interest of the health, safety, morals, convenience, order, prosperity, and welfare of the citizens of El Paso County.

WHEREAS, when approving a Variance of Use, the Planning Commission and Board of County Commissioners may consider criteria found in Section 5.3.4.C of the El Paso County Land Development Code ("Code") (as amended):

- 1. The strict application of any of the provisions of the Code would result in peculiar and exceptional practical difficulties or undue hardship;
- 2. The Variance of Use is generally consistent with the applicable Master Plan;
- 3. The proposed use is compatible with the surrounding area, harmonious with the character of the neighborhood, not detrimental to the surrounding area, not detrimental to the future development of the area, and not detrimental to the health, safety, or welfare of the inhabitants of the area and County;
- 4. The proposed use will be able to meet air, water, odor or noise standards established by County, State, or Federal regulations during construction and upon completion of the project;
- 5. The proposed use will comply with all applicable requirements of the Code and all applicable County, State, and Federal regulations except those portions varied by this action;
- 6. The proposed use will not adversely affect wildlife or wetlands;
- 7. The applicant has addressed all off-site impacts;
- 8. The site plan for the proposed Variance of Use will provide for adequate parking, traffic circulation, open space, fencing, screening, and landscaping; and/or
- 9. Sewer, water, storm water drainage, fire protection, police protection, and roads will be available and adequate to serve the needs of the proposed Variance of Use as designed and proposed.

NOW, THEREFORE, BE IT RESOLVED, the El Paso County Planning Commission recommends that the petition of Sund Estate Management Corporation for approval of a Variance of Use to allow a commercial vehicle repair garage in the R-4 (Planned Development) Zoning District be approved by the Board of County Commissioners with the following condition and notations:

CONDITION

1. Additional aviation-related repair is allowed on the subject properties pursuant to the General Aviation Overlay District and the 1982 R-4 (Planned Development) Zoning District.

NOTATIONS

- 1. The Board of County Commissioners may consider revocation and/or suspension if zoning regulations and/or Variance of Use conditions/standards are being violated, preceded by notice and public hearing.
- 2. If the Variance of Use is discontinued or abandoned for two (2) years or longer, the Variance of Use shall be deemed abandoned and of no further force and effect.

AND BE IT FURTHER RESOLVED that this Resolution and the recommendations contained herein be forwarded to the El Paso County Board of County Commissioners for its consideration.

_____ seconded the adoption of the foregoing Resolution.

The roll having been called, the vote was as follows: (circle one)

Thomas Bailey	aye / no / non-voting / recused / absent
Sarah Brittain Jack	aye / no / non-voting / recused / absent
Jim Byers	aye / no / non-voting / recused / absent
Jay Carlson	aye / no / non-voting / recused / absent
Becky Fuller	aye / no / non-voting / recused / absent
Jeffrey Markewich	aye / no / non-voting / recused / absent
Bryce Schuettpelz	aye / no / non-voting / recused / absent
Wayne Smith	aye / no / non-voting / recused / absent
Tim Trowbridge	aye / no / non-voting / recused / absent
Christopher Whitney	aye / no / non-voting / recused / absent

The Resolution was adopted by a vote of _____ to ____ by the El Paso County Planning Commission, State of Colorado.

DONE THIS 5th day of September 2024 at Colorado Springs, Colorado.

EL PASO COUNTY PLANNING COMMISSION

By:	
Chair	

EXHIBIT A

Legal Description

Block 4, Lots 7 and 9, Meadow Lake Airport Filing No. 1